# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

# SCHOOL DISTRICT OF HOLMEN HOLMEN, WISCONSIN

**JUNE 30, 2016** 

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## **Engelson & Associates, Ltd.**

Certified Public Accountants and Consultants

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education School District of Holmen Holmen, Wisconsin

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen ("District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen, as of June 30, 2016 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other schedules identified in the Required Supplementary Information section, identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District of Holmen's basic financial statements. The supplementary information identified in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The supplementary information identified in the table of contents and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information identified in the table of contents and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

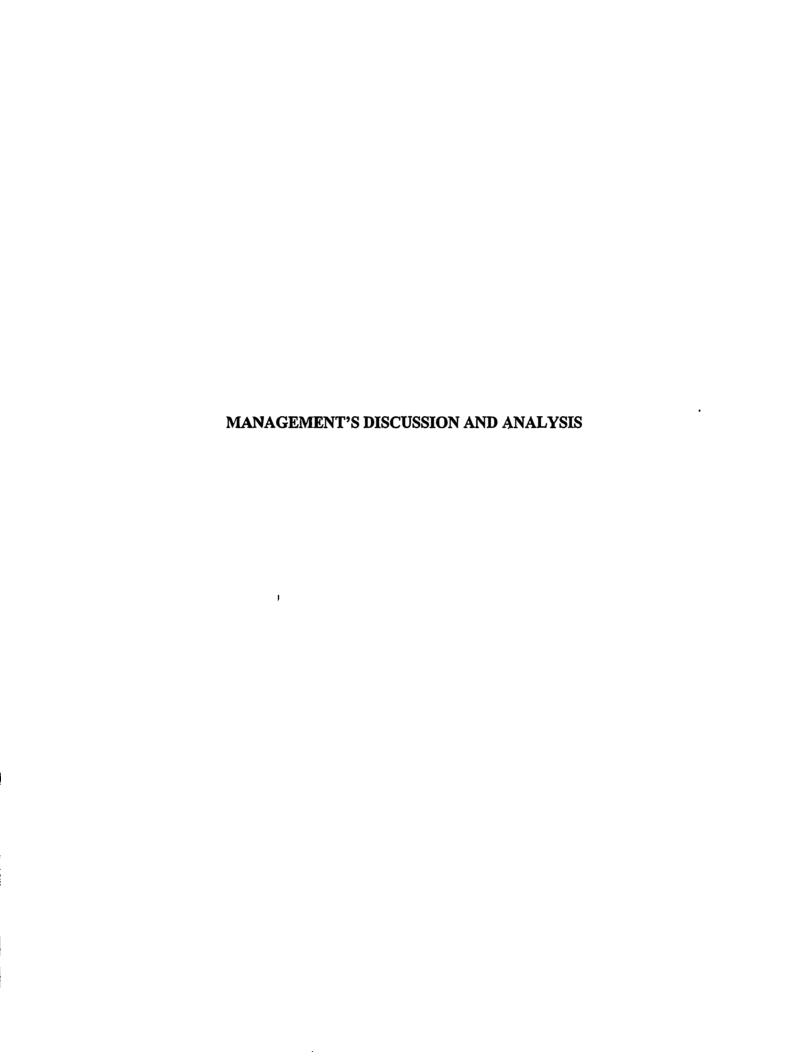
#### Other Reporting Required by Government Auditing Standards

Engelson and Associates; Ital.

In accordance with Government Auditing Standards, we have also issued our report dated January 6, 2017 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

La Crosse, Wisconsin

January 6, 2017





# School District of Holmen Management's Discussion and Analysis Year ended June 30, 2016

This section of the School District of Holmen's annual Financial Statements and Independent Auditor's Report presents the District Management's discussion and analysis of the District's financial performance during the year ending June 30, 2016. In addition, it includes discussion on how these statements and report are affected by prior financial decisions and future vision of the District's finances.

While the Financial Statements and Independent Auditor's report includes detailed information on all financial activity of the District, the Management Discussion and Analysis will attempt to summarize those facts that have been determined to be most "Noteworthy Facts" (SECTION I) and the "Required Discussion and Analysis" (SECTION II).

### SECTION I Noteworthy Facts

Noteworthiness for this report is determined primarily by: deviation from budget or deviation from past trends and constituency interest. Consequently, this year's Management Discussion and Analysis focus is on two topics:

- A. Budget to Actual Variances
- B. Focus Area Fiscal Sustainability

#### A. BUDGET TO ACTUAL VARIANCES

In reviewing budget to actual variances, the following criteria have been set to determine variances that will receive further explanation here. Criteria are:

- Line item variance amounts (Final Budget to Actual) that are greater than .5% of the corresponding total budgeted fund revenue or expense amount, OR
- Line item variance amounts (Final Budget to Actual) that are greater than 10% of the corresponding budget for that line item and greater than .1% of total budgeted fund revenue or expense amount.

Based upon these criteria the following variances, variance causes and variance reduction strategies have been identified.

The criteria the District uses to determine which variances will receive further explanation in the Management Discussion and Analysis represent high standards. These high standards are borne from the high expectations for accuracy and financial credibility in the District. Such high standards are intended to motivate the continuous improvement necessary to achieve excellence. Conversely, it should be understood that adopting criteria that exemplify such high standards, are more likely to point out relatively minor deviations from perfection.

While the budgeting process is not an exact science, every attempt has been made to formulate an original budget from the best information available. Revisions to the original budget are typically made November, March and August. Revisions represent updates to revenue projections by local, state and federal agencies as confirmed throughout the fiscal year. Expenditure revisions are made as the actual costs associated with the following become known: capital improvement projects, enrollment driven staffing, special needs student staffing, leave benefits utilization by staff and benefits elections by staff, utility rates, fuel rates, etc.

General Fund (See page 49)

The District finished the fiscal year with actual revenues of \$48,036,456, which are \$1,134,975 more than actual expenditures of \$46,901,481. The \$1,134,975 surplus was added to the General fund balance bringing the total balance to \$10,920,727.

Budget Lines	Variance Amounts Favorable (Unfavorable)	Cause of Variances	Variance Reduction Strategies
Revenues – Other	112,812	The initial budget underestimated Erate and purchasing card rebate receipts. The work comp dividend and flex forfeiture were greater than anticipated. WEA Trust class action settlement payment was received.	Several receipts were single or random events. Review historical revenue in this category and forecast future budget conservatively.
Expenditures – Non-Program	(\$328,223)	Open enrollment tuition transfer for both regular and special education exceeded estimate. Medicaid 13-14 cost settlement recoupment unanticipated.	Review budget estimates to include tuition cost historical trends and projections. Review potential for future Medicaid recoupment.

#### **Special Education Fund**

Audit standards no longer require a separate "Variance to Final Budget" report for the special Education Fund. (See page 50 "Budget and Actual – General Fund and Special Education Fund" for details on the Special Education Fund line item budget and actual information.)

#### **Debt Service Fund (See page 51)**

The Debt Service Fund experienced a decrease in fund balance from \$4,336,322 to \$3,800,495.

#### Referendum Debt

The Referendum Debt budget called for a \$534,515 decrease in Fund Balance. The actual net change in fund balance was a decrease of \$535,827, a budget variance of \$1,312.00. The use of fund balance is a planned strategy based on a predetermined long-term debt schedule.

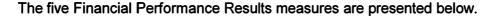
Non-Referendum Debt (No fund activity to report)

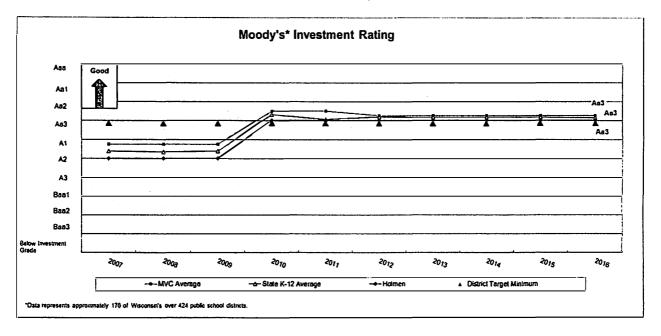
Capital Projects Fund (No fund activity to report)

#### **B. FOCUS AREA – FISCAL SUSTAINABILITY**

Since 2005 specific reporting has taken place on District defined Financial Performance Results. In 2011, the school board took action to approve quantifiable performance targets for four of six Financial Performance Results measures.

As necessary, additional results measures may be added to: create a more complete and balanced financial picture and to improve upon the District's ability to achieve its Vision of being, "Educating every student to achieve global success."

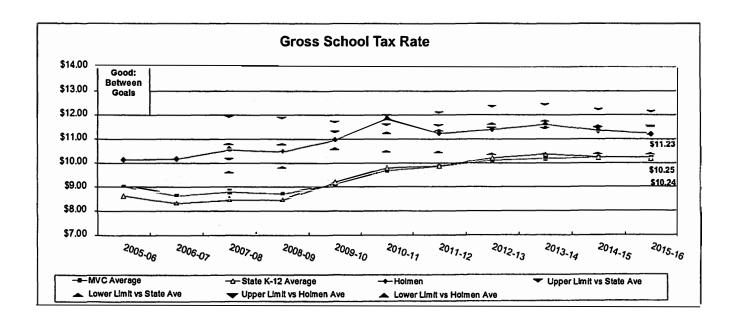




The School District of Holmen is at a moderately high level of financial stability as measured by its Moody's rating of Aa3.

In 2004 the Moody's increased the District's rating. This rating increase came after review of the District's operations. The ratings increase reflects improvements in operational practices and financial standing. In 2010, the District rating increased by two ratings categories. This jump came as Moody's recalibrated the private sector markets and public sector markets to create truer comparability across the two markets.

The District's Aa3 rating was reaffirmed by Moody's in the spring of 2012 and 2016. Although the District is at its minimum target on this financial performance measure, the credit position is very healthy, and its Aa3 rating is equal to the U.S. school district median of Aa3. The rating reflects a robust financial position, and a sizeable tax base with a strong socioeconomic profile. It also takes into account a moderate pension liability with a light debt burden.



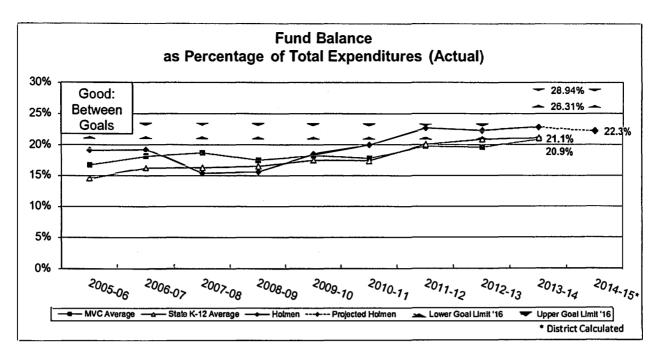
The most recent data available is from 2015-16. At that time, the District had a gross school tax rate of \$11.23.

The GSTR experienced a drop from 2004-05 to 2005-06. Since 2005-06 the tax rate has increased from a low of \$10.14 to \$11.84 in 2010-11, a \$1.70 (17%) increase over a five-year time period. Since 2010-11, the rate has declined \$0.61 to \$11.23.

This trend occurred despite the fact that the District has experienced increasing enrollment and incurred debt associated with major building projects in 2004 (Middle School/District Office) and 2007 (Prairie View Elementary). The enrollment and debt factors have traditionally been offset by growth in the equalized valuation of the community. However, the nearly 10% annual growth rates seen prior to 2007-08 slowed in 2007-08. During the five year period, including 2007-08 to 2011-12, annual equalized valuation growth slowed to an average of 4.1% per year. During this same time period, state aid growth did not keep pace with the mandated costs of operating the District. This is largely due to the state's inability to generate the needed revenue during the national/global recession. Both the State Budget Repair Bill and 2011-13 Biennial Budget dramatically reduced the mandated increases in cost for the District. These cost reductions did not significantly lower the GSTR, because the cost reductions were mirrored by reductions in state funding to schools. The District's GSTR of \$11.23 is below the upper limit vs. Holmen average of \$11.53.

The District's 2015-16 GSTR of \$11.23 was \$0.98 (9.59%) above the MVC average (\$10.25) and \$0.99 (9.67%) above the state average (\$10.24).

Due to the District's newer facilities, construction debt and the relatively low property value, the District's tax rate will remain above the MVC and state averages for the next 5 to 10 years.

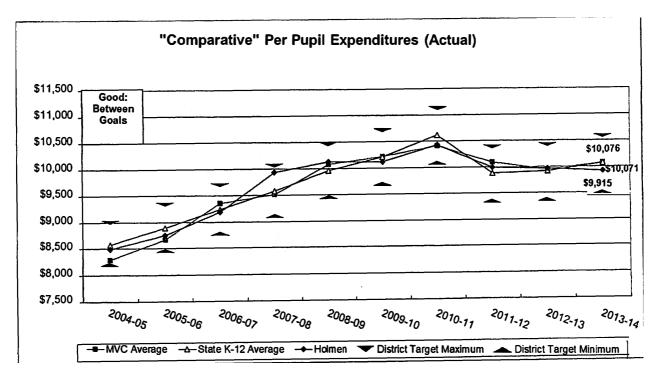


The most recent data available with comparables is from 2012-13. At that time, the District had a FBPTE (Actual) of 22.9%. 2014-15 data is based on values calculated by the District.

The District's FBPTE has varied over time, with a high of 22.9% in 2013-14 and a low of 15.4% in 2007-08. The variations represent planned accumulation and expenditures that span more than one fiscal year. These expenditures were in the form of non-recurring capital expenditures. In each case, the board made a commitment to reduce operational expenditures in the immediately following fiscal years to restore the fund balance. Over the twelve year period 2003-04 to 2014-15 FBPTE averaged 19.8%. In 2010-15 the fund balance exceeded the District's average; however the fund balance over the previous six years was less than the average. The recent fund balance increases reflect the District's commitment to restore the operational resources used to initiate the 4K program and reservation of resources for the capital projects approved through referendum.

From 2003-07 and 2009-14, the School District of Holmen maintained a FBPTE above the MVC and state average. During this time period the MVC average remained relatively consistent with the state average.

In 2013-14 the District's 22.9% FBPTE is above the state average of 21.1%. In May of 2011 the School Board approved fiscal sustainability performance targets. In 2011-2015, the District reached and maintained near the upper limit of the target range. Since 2011, financial variables have impacted the cash balance and cash flow of the District. In 2016, a recalibrated lower and upper goal limit was approved as necessary to meet all current financial obligations without borrowing from other funds or outside lenders. Progress toward the 2016 revised performance target will be defined by fiscal discipline and cost of delivering quality services to customers.



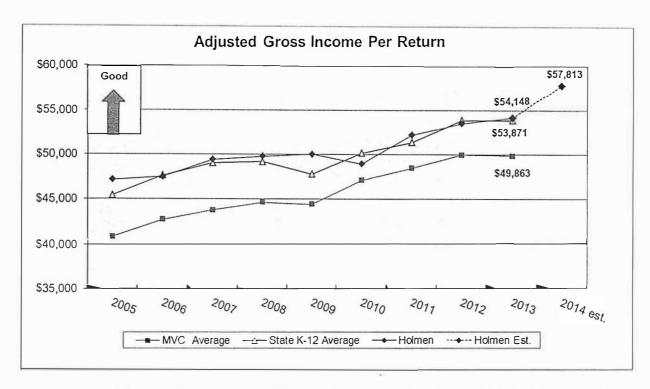
The most recent data available is from 2013-14. 2015-15 data will not be available through the Wisconsin Taxpayers Alliance until late fall of 2016. The District's 2013-14 "comparative" per pupil expenditure is \$9,915.

Over the past ten years the District's "comparative" per pupil expenditures has increased by 16.8%. This increase represents the combined effect of: student enrollment increases, operational costs associated with new facilities, inflation and mandated services to an increasing population of special needs students.

The District's 2007-08 8.1% annual increase was greater than the annual long-term trend due to: 1) spending to fund the first year of 4K program and 2) spending to meet the needs of special needs students transferring into the District. Expenditures throughout the state dropped in 2011-12 as a result of Act 10.

The District's \$9,915 "comparative" per pupil expenditures at the conclusion of the 2013-14 fiscal period is 1.60% less than the MVC average (\$10,076) and 1.55% less than the state K-12 average (\$10,071).

The District's 16.8% increase over the past 10 years was less than the 21.6% increase in the MVC Average and the 17.5% increase in the State Average. In 2012-13, the District was nearly equal in Comparative Per Pupil Expenditures to both the MVC Average and the State Average. Returning to just below the 2007-08 level, the District is demonstrating fiscal responsibility over controllable costs directly associated with servicing students.



The most recent data available is from 2013. The District currently has an AGIPR that is 8.6% greater than the MVC comparable school districts. This is low compared to the long-term difference between Holmen and the other MVC schools. The District currently has an AGIPR that is 0.5% greater than the state average.

In the short-term, the 2013 AGIPR shows \$665 (1.2%) increase over the prior year, following \$1,290 (2.5%) increase in 2012.. In the long-term, the community demonstrated consistent growth in AGIPR from 2001 through 2009, then decline from 2010 to 2011. The cumulative growth from 2003 to 2013 was \$10,390 (23.7%), with annual growth averaging \$1,221 (2.67%). Economic recovery from the recession has been slow. With the exception of 2010, Holmen continues to fare better than its neighbors. 2010 brought Holmen closer to the AGIPR of the MVC average.

Holmen's AGIPR has traditionally been very near the state average. A 14% difference between Holmen and the state average developed between the years of 2002 and 2004. That gap disappeared between the years of 2006 and 2008. The AGIPR 8/6% greater than the MVC comparable school districts suggests the community has slightly greater local ability to meet the cost of educational programming than do other MVC communities.

# SECTION II Required Discussion and Analysis

The Required Discussion and Analysis portion of this document comprises four topic areas. They are:

- A. Overview of the Financial Statement
- B. Financial Analysis of the District as a Whole
- C. Non-current Assets
- D. Long-Term Debt

#### A. OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements comprise 1) District-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other supplementary information to the basic financial statements is provided.

#### **District-wide Financial Statements**

- The District-wide financial statements are the NET POSITION (See page 7) and STATEMENT OF ACTIVITIES (See page 8). These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions/ programs into two operational categories. The first category, Governmental Activities, is financially supported mainly by property taxes and intergovernmental revenues. This category is a summary of all the operations of the District except Nutrition Services. The second category, Business Type Activities, is intended to cover all or a significant portion of costs through user fees and charges. This category is where Nutrition Services activity is represented.
- The NET POSITION presents information on all of the District's assets and liabilities, with the difference between the two reported as NET POSITION. Fiscal year end 2016 Total Assets valued at \$67,233,281 is less than the value of \$72,595,220 twelve months earlier. This represents a one-year decrease of -7.39%.
- The STATEMENT OF ACTIVITIES presents information showing how the District's NET POSITION changed during the year. This statement reports the cost of government functions and how those functions were financed for the fiscal year. The NET POSITION for the year decreased to \$44,716,169, a decrease of -1.76% over the \$45,515,329 prior year amount.

#### **Fund Financial Statements**

- The District also produces fund financial statements. A fund is a grouping of related accounts
  that is used to maintain control over resources that have been segregated for specific
  activities. The District, like other state and local governments, uses fund accounting to
  demonstrate compliance with finance related legal requirements. Fund statements generally
  report operations in more detail than the District-wide statements and provide information that
  may be useful in evaluating a District's near-term financing requirements.
- There are two fund financial statements, the BALANCE SHEET GOVERNMENTAL FUNDS (See page 9) and the COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES (See page 11). Generally, balance sheet reports provide a snapshot as of June 30<sup>th</sup> which summarizes assets, liabilities, and the impact on fund balance. The COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES provides additional information on inflows and outflows that affected fund balance.
- Because the focus of fund financial statements is narrower than that of the District-wide statements it is useful to make comparison between the information presented. This helps

- readers better understand the long-term implication of the government's near-term financial decisions.
- The RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET –WITH THE STATEMENT OF NET POSITION (See page 10) reconciles the "TOTAL FUND BALANCE" as shown on the BALANCE SHEET - GOVERNMENTAL FUNDS (See page 9), to the Governmental Activities "Total Net Position" as shown on the STATEMENT OF NET POSITION (See page 7). This reconciliation adjusts for the balance sheet difference between financial reporting and fund accounting.
- The RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES (See page 12) provides financial information to adjust for the difference between the revenues/expenditures and how they are presented in financial reporting and fund accounting.
- The District has three types of funds: governmental, proprietary, and fiduciary. Governmental funds include the District's five regular funds (General, Special Education, Debt Service, Capital Projects and Other Governmental) and individual capital project funds as needed. The District has one proprietary fund, the food service fund and two fiduciary funds, a trust fund for student scholarships and a fund for student organizations and clubs.
- Financial information is presented in separate columns on both the BALANCE SHEETS GOVERNMENTAL FUNDS (See page 9) and the COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNEMTNAL FUND TYPES (See page 11) for the general, and debt service funds as these are considered to be major funds. Capital Projects funds would also be reported here as a separate column in years where the District had Capital Projects financial activity. Data for the Special Revenue Fund are reported in the "Non-Major Governmental Funds" column as these are considered non-major funds. While not present in this reporting period, other non-major funds might include a combination of Special Revenue Trust Fund, Pupil Activities Agency Fund, Package Cooperative Fund, Capital Expansion Funds and others. Data for these individual non-major funds is provided separately as supplementary information (See pages 54-56).
- The proprietary fund statements for the District's food service program are prepared on the same basis of accounting and measurement focus as the District-wide financial statements.
   In addition, the District provides a "STATEMENT OF CASH FLOWS" for the proprietary funds (See pages 13, 14, 15 and 16).
- The District serves as a trustee, or *fiduciary*, for student scholarships and student organizations. The assets of these organizations do not directly benefit, nor, are under the direct control of the District. The District's responsibility is limited to ensuring the assets reported in these funds are used only for their intended purposes. *Fiduciary* activities are excluded from the district-wide financial statements because the District cannot use these assets to finance its operations. The STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS and the STATEMENT OF CHANGES IN NET POSITION are presented and prepared separately in an abbreviated format (See pages 17 and 18 respectively).
- The District opted for a "pay-as-you-go" method for other post-employment benefits. A schedule of funding progress for Wisconsin Retirement System Pension, Supplemental Pension and Other Post-Employment Benefits is available as of 2015-16 (See pages 47-48).
- The District adopts an annual appropriation budget for every fund it administers. Budget comparisons are made only for the major funds and present the original, revised and actual amounts in each major program area (See pages 49, 50, and 51).

#### **Notes to the Financial Statements**

The notes to the financial statements provided additional information that is essential to the full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

#### B. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1, provides a summary of the District's NET POSITION (See page 7) for the year ended June 30, 2016.

ndensed NET P	OSITION	
in thousands of c	dollars)	
Total School District 2015	Total School District 2016	Change
\$16,720.01	\$17,472.45	\$752.44
\$55,875.21	\$49,760.84	(\$6,114.38)
\$72,595.22	\$67,233.28	(\$5,361.94)
\$3,908.86	\$15,962.25	\$12,053.39
\$4,675.96	\$5,131.32	\$455.37
\$25,803.57	\$26,573.24	\$769.67
\$30,479.53	\$31,704.56	\$1,225.04
\$509.23	\$6,774.80	\$6,265.58
\$29,093.16	\$30,369.84	\$1,279.68
\$5,100.21	\$4,519.27	\$580.94
\$11,321.96	\$9,827.06	(1,494.90)
\$45,515.33	\$44,716.17	(\$799.16)
	Total School District 2015  \$16,720.01 \$55,875.21  \$72,595.22  \$3,908.86  \$4,675.96 \$25,803.57  \$30,479.53  \$509.23  \$29,093.16 \$5,100.21 \$11,321.96	Total School School District 2015 2016 2016 2016 2016 2016 2016 2016 2016

Between June 30, 2015 and June 30, 2016 "Total Assets" decreased by \$5,361,939 or -7.39% and "Total Liabilities" decreased by \$1,225,035 or 4.02%.

- The change in "Total Liabilities" came from an increase in "Current Liabilities" of \$455,367 or 9.74%, an addition to recognize the net pension liability of \$3,002,837 and a decrease in "Noncurrent Portion of Long—Term Obligations" of \$2,233,169 (8.65%). Within "Current Liabilities" accounts payable grew by \$150,689 and the current portion of long-term debt increased by \$340,095. With significant payments made on the principal of the debt obligations the "Noncurrent Portion of Long Term Obligations" decreased by \$2,233,169.
- "Total NET POSITION" decreased by a total of (\$799,160) or -1.76%. There was in increase in "Net Investment in Capital Assets" of \$1,276,674. There was a decrease in "Unrestricted" of (\$1,494,898), "Restricted Debt Services" of (\$535,827) and "Restricted Food Service" of (\$45,109).

Table 2 provides summarized operating results and their impact on the change in NET POSITION (See page 8). Both the governmental and business-type activities contributed to the District's financial position in relation to NET POSITION. The largest increase in revenue was in the state equalized aid (see below "Federal & State Aid Not Restricted") allocated to schools and in the local tax levy (see below "Property Taxes").

In expenditures, the "Instruction" category expenses increased due to salary and benefit increases. "Pupil Services" and "Instructional Staff Services" increased \$331,481 due to salary, benefit and contracted services increases and staffing. "Business Administrative Services" increased \$420,655 due to capital improvements to the high school gymnasium floor, middle school roof and pupil transportation fleet replacement. "Central Services" expenses increased due to the non-recurring voter approved technology referendum. "Interest and Fiscal Charges" and "Other Support Services" expenditures decreased.

Table 2 Statement of Activities – Summary/Comparison (in thousands of dollars)								
	Total School District	Total School District	Change					
	2015	2016						
REVENUES								
Program Revenues								
Charges for Services	\$2,026.32	\$2,096.69	\$70.37					
Operating Grants & Contributions	\$5,534.78	\$5,662.86	\$128.08					
Capital Grants & Contributions	\$0.00	\$0.00	\$0.00					
General Revenues								
Property Taxes	\$16,305.69	\$16,832.81	\$527.12					
Community Service	\$0.00	\$49.34	\$49.34					
Federal & State Aid Not Restricted	\$28,096.86	\$28,677.70	\$580.84					
Other	\$1,241.73	\$1,367.22	\$125.49					
Total Revenues	\$53,205.38	\$54,686.62	\$1,481.24					
EXPENSES								
Instruction	\$28,983.23	\$30,671.02	\$1,687.79					
Pupil & Instructional Services	\$5,170.48	\$5,501.97	\$331.49					
General and Building Administration	\$2,825.57	\$2,935.52	\$109.95					
Business Administration Services	\$5,941.51	\$6,362.17	\$420.66					
Central Services	\$1,961.57	\$2,710.56	\$748.99					
Interest and Fiscal Charges	\$855.77	\$818.15	(\$37.62)					
Insurance	\$365.66	\$455.46	\$89.80					
Other Support Services	\$299.10	\$236.97	(\$62.13)					
Non-Program	\$2,727.12	\$3,172.25	\$445.13					
Business Type Activity – Food Service	\$2,477.52	\$2,620.46	\$142.94					
Total Expenses	\$51,607.53	\$55,484.53	\$3,877.00					
Increase (decrease) in NET POSITION	\$1,597.85	(\$797.91)	(\$2,395.76)					

C. NONCURRENT ASSETS (See page 7)

At the end of fiscal year 2016, the District had booked \$84,736,566 in non-current assets within its "Governmental Activities" accounts. These non-current assets included: land, buildings, sites, library books, and equipment (See Table 3 below). Total accumulated depreciation on these non-current assets was \$35,100,416. Detailed information about capital assets and depreciation of these assets can be found in Note 4 (See page 31) of the financial statements. Within this note, additions and deletions during fiscal year 2016 are itemized.

	Table 3		
Govern	pital Assets (Net Depr nmental Activities Only thousands of dollars)		
	Total School District	Total School District	Change
	2015	2016	
Land & Site Improvements	\$4,507.36	\$4,507.36	\$0.00
Buildings & Building Improvements	\$74,275.74	\$74,484.98	(\$209.24)
Equipment & Furniture	\$5,666.82	\$5,744.23	(\$77.41)
Accumulated Depreciation	(\$33,239.36)	(\$35,100.42)	\$1,861.06
Total Net Capital Assets	\$51,210.56	\$49,636.15	\$1,574.41

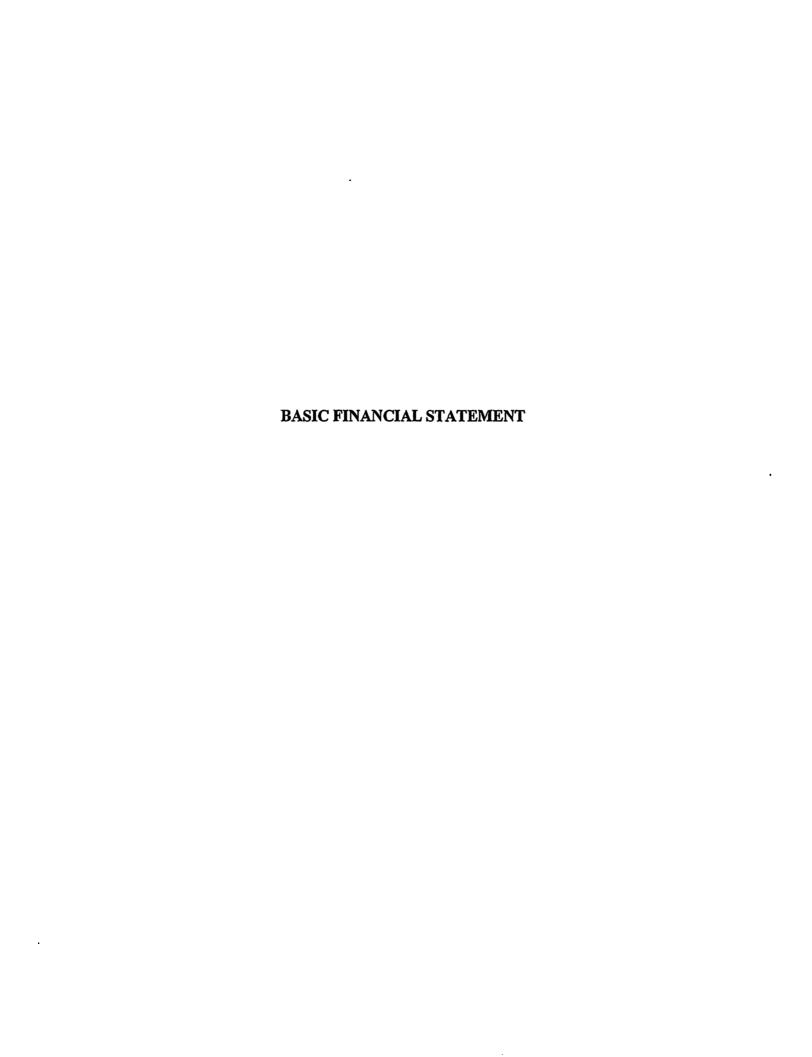
#### D. LONG-TERM DEBT

At the year-end the District had \$26,895,436 in general obligation bonds and other long-term obligation (See Table 4 below and Note 5, starting on page 32), a decrease of 7.04% from July 1, 2015. This decrease of \$1,893,074 is the net effect of long-term obligations reductions of \$3,114,806 and additions of \$1,221,732. The largest reduction in Long-term Debt is a \$2,811,000 reduction in "General Obligation Bonds". "Post-Employment Pension Benefits" and "Other Post Employment Health Benefits" saw an increase of \$27,412 and \$500,855 respectively. The District has opted for a "pay-as-you-go" method to meet post-employment benefit obligations in lieu of making additional contributions to fund anticipated future liabilities.

	Table 4		
Out	tstanding Long-Term ( (in thousands of dol		
	Total School District 2015	Total School District 2016	Change
General Obligation Debt	\$22,202.00	\$19,391.00	\$2,811.00
Other	\$6,586.51	\$7,504.44	(\$917.93)
Total	\$28,788.51	\$26,895.44	\$1,893.07

#### **Contacting the School District of Holmen's Financial Management**

The financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact Jay Clark, Associate District Administrator, (608) 526-1304 or Julie Holman, Administrator of Business Services, (608) 526-1303, School District of Holmen, 1019 McHugh Road, Holmen, WI 54636.



### SCHOOL DISTRICT OF HOLMEN STATEMENT OF NET POSITION JUNE 30, 2016

	Governmental Activities	Business-Type Activities	Total
Assets			
Current assets			
Cash and investments	\$ 10,628,063	\$ 546,609	\$ 11,174,672
Taxes receivable	4,637,245	•	4,637,245
Accounts receivable	56,704	24,330	81,034
Due from other governments	1,541,224	-	1,541,224
Prepaid expenses	10,897	1,827	12,724
Inventory		25,547	25,547
Total current assets	16,874,133	598,313	17,472,446
Noncurrent assets			
Capital assets	84,736,566	179,118	84,915,684
Less: Accumulated depreciation	35,100,416	54,433	<u>35,154,849</u>
Total capital assets, net	49,636,150	124,685	49,760,835
Total noncurrent assets	49,636,150	124,685	49,760,835
Total Assets	66,510,283	722,998	67,233,281
Deferred Outflows of Resources			
Pension plan	15,483,387	478,867	15,962,254
Liabilities			
Current liabilities			
Accounts payable	582,736	7,999	590,735
Accrued salaries and related items	1,010,372	11,142	1,021,514
Accrued interest	194,040	-	194,040
Current portion of long-term obligations	3,325,033		3,325,033
Total current liabilities	5,112,181	19,141	5,131,322
Noncurrent liabilities			
Net pension liability	2,912,752	90,085	3,002,837
Noncurrent portion of long-term obligations	23,570,403		23,570,403
Total noncurrent liabilities	26,483,155	90,085	26,573,240
Total Liabilities	31,595,336	109,226	31,704,562
Deferred Inflows of Resources			
Unearned revenue	•	57,674	57,674
Pension plan	6,192,007	191,505	6,383,512
Premium on bonded debt refunding	333,618	-	333,618
Total deferred inflows of resources	6,525,625	249,179	6,774,804
Net Position			
Net investment in capital assets Restricted for:	30,245,150	124,685	30,369,835
WRS Pension	9,291,380	287,362	9,578,742
Debt service	3,800,495	201,302	3,800,495
Food service	J,000, <del>4</del> 3J	431,413	431,413
Unrestricted	535,684	-	535,684
Total Net Position	\$ 43,872,709	\$ 843,460	\$ 44,716,169

The accompanying notes are an integral part of these financial statements.

#### SCHOOL DISTRICT OF HOLMEN STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

				Progr	am Revenues		Net (Expense) Revenue  and Changes in Net Position				
Functions/Programs	Expenses		arges for Services	G	perating rants and ntributions	Capital Grants and Contributions	Governmental Activities	Business- Type Activities	Total		
Governmental activities											
Instruction Undifferentiated instruction	\$ 7,991,678	\$	15,562	\$	49,905	<b>s</b> -	\$ (7,926,211)	\$ -	\$ (7,926,211)		
Regular instruction	10,791,195	•	19,941	•	467,135	_	(10,304,119)	-	(10,304,119)		
Vocational instruction	1,210,979		20,829		22,833	-	(1,167,317)	_	(1,167,317)		
Special education instruction	7,450,989		,		3,132,621	-	(4,318,368)	_	(4,318,368)		
Other instruction	3,226,182		88,266		733,302	-	(2,404,614)	-	(2,404,614)		
Total Instruction	30,671,024		144,598		4,405,796		(26,120,630)	-	(26,120,630)		
Support services											
Pupil services	2,676,962		319		-	_	(2,676,643)		(2,676,643)		
Instructional staff services	2,825,003		34,191		286,577	-	(2,504,235)	_	(2,504,235)		
General administration services	669,852		-		•	-	(669,852)	_	(669,852)		
Building administration services	2,265,664		-		-	-	(2,265,664)	-	(2,265,664)		
Business administration services	6,362,167		145,871		115,090	•	(6,101,206)	-	(6,101,206)		
Central services	2,710,561		11,639		•	-	(2,698,922)	-	(2,698,922)		
Insurance	455,458		-		-	-	(455,458)	•	(455,458)		
Other support services	236,967		-		-	•	(236,967)	-	(236,967)		
Interest and fiscal charges	<u>818,148</u>						(818,148)		(818,148)		
Total Support Services	19,020,783		192,020		401,667		(18,427,096)		(18,427,096)		
Non-Program	<u>3,172,248</u>		<u>=</u>			<u>-</u>	(3,172,248)	-	(3,172,248)		
Total governmental activities	<u>52,864,055</u>		336,618		4,807,463		(47,719,974)		(47,719,974)		
Business-type activities											
School food service program	2,620,456		1,760,069		855,400		<u>-</u>	(4,987)	<u>(4,987</u> )		
Total school district	\$ 55,484,511	\$	2,096,687	\$	5,662,863	<u>s                                      </u>	(47,719,974)	(4,987)	<u>(47,724,961)</u>		
	General Revenue Property taxes General purpos						13,732,523		13,732,523		
	Debt services						3,100,285	_	3,100,285		
	Community Se	rvice					49,339	-	49,339		
	Federal and State		ot restricted to	speci	ic nurnoses		28,677,697	_	28,677,697		
	Interest and inve			орос.	ie pai poses		24,093	-	24,093		
	Gain (loss) on di			ets			13,189	_	13,189		
	Miscellaneous lo				ue		1,329,935	_	1,329,935		
	Total Genera						46,927,061		46,927,061		
	Change in No	et Posit	ion				(792,913)	(4,987)	(797,900)		
	Net Position -	Beginn	ning, restated				44,665,622	848,447	45,514,069		
	Net Position			<b></b> !	mtoomol	f these financial sta	\$ 43,872,709	\$ 843,460	\$ 44,716,169		

# SCHOOL DISTRICT OF HOLMEN BALANCE SHEETS - GOVERNMENTAL FUNDS JUNE 30, 2016

## Nonmajor Governmental

				 · • • • • • • • • • • • • • • • • • • •	
	 General	D	ebt Service	 Funds	 Total
ASSETS					
Cash and investments	\$ 6,259,212	\$	3,800,495	\$ 568,356	\$ 10,628,063
Taxes receivable	4,637,245		-	-	4,637,245
Accounts receivable	56,704		-	-	56,704
Due from other governments	1,540,974		-	250	1,541,224
Prepaid expense	 9,597			 1,300	 10,897
TOTAL ASSETS	12,503,732		3,800,495	 569,906	 16,874,133
LIABILITIES					
Accounts payable	572,633		-	10,103	582,736
Accrued salaries and related items	1,010,372		-	 <u>-</u>	 1,010,372
TOTAL LIABILITIES	1,583,005		-	 10,103	 1,593,108
FUND BALANCE					
Fund balance:					
Non-spendable					
Prepaid expenses	9,597		-	1,300	10,897
Restricted	-		3,800,495	558,503	4,358,998
Unrestricted					
Committed	294,319		-	-	294,319
Unassigned	 10,616,811				 10,616,811
TOTAL FUND BALANCE	 10,920,727		3,800,495	 559,803	 15,281,025
TOTAL LIABILITIES AND					
FUND BALANCE	\$ 12,503,732	\$	3,800,495	\$ 569,906	\$ 16,874,133

# SCHOOL DISTRICT OF HOLMEN RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET WITH THE STATEMENT OF NET POSITION JUNE 30, 2016

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance governmental funds		\$	15,281,025
Capital assets used in governmental activities are not current financial resources and therefore are not reported in governmental funds balance sheet.  Cost of capital assets	\$ 84,736,566		
Accumulated depreciation	(35,100,416)		
			49,636,150
Net pension asset (liability) does not require current financial resources and			(2.010.750)
therefore is only reported in governmental activities.			(2,912,752)
Deferred outflows of resources represent consumption of net position that apply to future periods and therefore are not reported in the fund statements.  Deferred outflows of resources consist of:			
Pension plan			15,483,387
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Long-term liabilities at year end consist of:			
Bonds payable	(19,391,000)		
Sick and incentive leave days	(1,161,844)		
Post employment pension benefits	(442,550)		
Post employment health benefits	(5,900,042)		
Accrued interest	 (194,040)		
			(27,089,476)
Deferred inflows of resources are acquisitions of net assets that are applicable			•
to future reporting periods and therefore are not reported in the fund statements.			
Deferred inflows of resources consist of:			
Pension plan	(6,192,007)		
Premium on bonded debt refunding	(333,618)		
<b>C</b>			(6,525,625)
Total net position - governmental activities		\$	43,872,709
		-	

# SCHOOL DISTRICT OF HOLMEN COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2016

		General	De	bt Service		onmajor vernmental Funds	<del>, , , , , , , , , , , , , , , , , , , </del>	Total
REVENUES								
Property taxes	\$	13,732,523	\$	3,100,285	\$	_	\$	16,832,808
Local	Ψ	360,323	Ψ	8,277	Ψ	926,125	Ψ	1,294,725
Interdistrict		1,129,011		-		-		1,129,011
Intermediate		10,969		_		-		10,969
State		31,154,718		-		-		31,154,718
Federal		1,440,927		-		-		1,440,927
Other		207,985					_	207,985
TOTAL REVENUES		48,036,456		3,108,562		926,125		52,071,143
EXPENDITURES								
Instruction								
Undifferentiated instruction		7,154,729		-		43,411		7,198,140
Regular instruction		9,655,778		-		63,900		9,719,678
Vocational instruction		1,089,410				1,325		1,090,735
Special education instruction		6,711,140		-		-		6,711,140
Other instruction		2,174,903		-		730,934		2,905,837
Capital outlay		35,790						35,790
Total instruction Support services		26,821,750		-		839,570		27,661,320
Pupil services		2,411,152		-		-		2,411,152
Instructional staff services		2,520,374		-		24,119		2,544,493
General administration services		603,338		-		-		603,338
Building administration services		2,040,394		-		300		2,040,694
Business administration services		5,728,455		-		1,978		5,730,433
Central services		2,387,048		-		54,367		2,441,415
Insurance		455,458		-		-		455,458
Principal and interest		-		3,644,389		-		3,644,389
Other support services		236,967		-		-		236,967
Capital outlay		530,200				<u>-</u>	_	530,200
Total support services		16,913,386		3,644,389		80,764		20,638,539
Non-program		3,166,345				5,903		3,172,248
TOTAL EXPENDITURES		46,901,481	_	3,644,389		926,237	_	51,472,107
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES		1,134,975		(535,827)		(112)		599,036
FUND BALANCE, JULY 1		9,785,752		4,336,322		559,915		14,681,989
FUND BALANCE, JUNE 30	\$	10,920,727	<u>\$</u>	3,800,495	\$	559,803	<u>\$</u>	15,281,025

The accompanying notes are an integral part of these financial statements.

# SCHOOL DISTRICT OF HOLMEN RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

Net Change in Fund Balances - Governmental Funds	\$	599,036
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay		565,989
Depreciation expense		(2,093,172)
Some expenses reported in the statement of activities, such as accrued vested employee benefits, do not require the use of current financial		
resources and therefore are not reported as expenditures in		
governmental funds.		(917,926)
Premiums on current year debt issues are reported as revenue in the governmental funds, but are amortized over the life of the bond on the		
statement of activities and the remaining premium is recorded as a		
deferred inflow of resources on the statement of net position.		
Current year amortization of bond premium		39,249
The issuance of long-term debt (e.g. bonds, leases) provides current		
financial resources to governmental funds, while the repayment of the		
principal of long-term debt consumes the current financial resources of		
governmental funds. Neither transaction, however, has any effect on		
net position. This amount is the net effect of the differences in the		
treatment of long-term debt.		2,811,000
In the statement of activities, pension expense is accrued based on the reported amount of net pension liability (asset), whereas in the governmental fund statements,		
pension expenditure is reported when due.		(1,773,081)
In the statement of activities, interest is accrued on outstanding bonds, whereas		
in the governmental funds, an interest expenditure is reported when due.	_	(24,008)
Change in Net Position of Governmental Activities	\$	(792,913)

# SCHOOL DISTRICT OF HOLMEN STATEMENT OF NET POSITION PROPRIETARY FUND - FOOD SERVICE FUND JUNE 30, 2016

Assets	
Current assets	
Cash and investments	\$ 546,609
Accounts receivable	24,330
Prepaid expenses	1,827
Inventory	25,547
Total current assets	598,313
Noncurrent assets	
Capital assets	179,118
Less: Accumulated depreciation	54,433
Total capital assets, net	124,685
Total noncurrent assets	124,685
Total Assets	722,998
Deferred Outflows of Resources	
Pension plan	478,867
Liabilities	
Current liabilities	
Accounts payable	7,999
Accrued salaries and related items	11,142
Total current liabilities	19,141
Noncurrent liabilities	
Net Pension Liability	90,085
Total noncurrent liabilities	90,085
Deferred Inflows of Resources	
Pension plan	191,505
Unearned revenue - student lunch accounts	57,674
Total deferred inflows of resources	249,179
Net Position	
Net investment in capital assets	124,685
Restricted for food service	718,775
Total Net Position	\$ 843,460

The accompanying notes are an integral part of these financial statements.

# SCHOOL DISTRICT OF HOLMEN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2016

Revenues	
Food sales	\$ 1,760,069
Donations	1,950
State sources	41,056
Federal sources	672,293
Federal commodities	140,101
Total revenues	2,615,469
Operating expenses	
Salaries and wages	747,106
Employer paid benefits	310,371
Purchased services	42,421
Supplies, food and materials	1,505,328
Other	4,208
Depreciation	11,022
Total operating expenses	2,620,456
Change in Net Position	(4,987)
Net Position, July 1, restated	848,447
Net Position, June 30	\$ 843,460

### SCHOOL DISTRICT OF HOLMEN STATEMENT OF CASH FLOWS PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2016

Cash flows from operating activities	
Cash received from customers	\$ 1,766,462
Cash received from government payments	713,349
Cash received from donors	1,950
Cash payments to employees for services	(999,047)
Cash payments for utilities and other purchased services	(42,421)
Cash payments to suppliers for goods and services	(1,376,510)
Cash payments for other operating activities	(4,208)
Net cash provided by (used in) operating activities	59,575
Cash flows from capital and related financing activities	
Capital asset additions	(51,106)
Net cash provided by (used in) capital and related financing activities	(51,106)
Net increase in cash and cash equivalents	8,469
Cash and cash equivalents, July 1	538,140
Cash and cash equivalents, June 30	\$ 546,609

## SCHOOL DISTRICT OF HOLMEN STATEMENT OF CASH FLOWS PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2016

Reconciliation of income (loss) from operations to net cash provided by (used in) operating activities

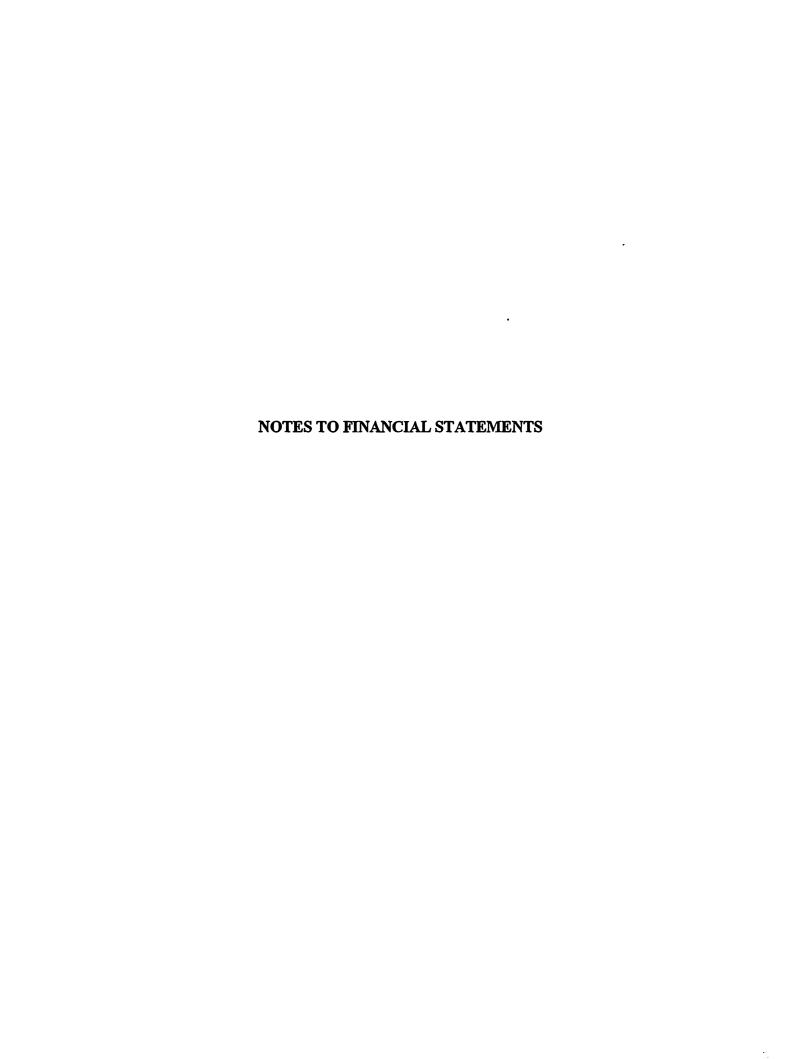
Income (loss) from operations	\$ (4,987)
Adjustments to reconcile operating income (loss)	
to net cash provided by (used in) operating activities:	
Depreciation	11,022
Pension expense	54,861
(Increase) decrease in current assets	
Accounts receivable	2,062
Prepaid expenses	1,463
Inventory	(2,101)
Increase (decrease) in current liabilities	
Accounts payable	(10,645)
Accrued payroll and related items	3,569
Unearned revenue	 4,331
Net cash provided by (used in) operating activities	\$ 59,575

# SCHOOL DISTRICT OF HOLMEN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2016

	Scholarships Trust Fund		Student Activities		Total	
ASSETS						
Cash and investments	\$	209,075	\$	31,613	\$	240,688
Restricted cash and investments						
Beneficial interest in perpetual trust		490,487			,	490,487
TOTAL ASSETS		699,562		31,613		731,175
LIABILITIES						
Due to student organizations		-		31,613		31,613
TOTAL LIABILITIES		-		31,613	_	31,613
NET POSITION						
Restricted for scholarships - spendable		699,562				699,562
TOTAL NET POSITION	\$	699,562	\$	-	\$	699,562

# SCHOOL DISTRICT OF HOLMEN STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2016

	Scholarships Trust Fund		Student Activities		Total	
REVENUES						
Gifts and contributions	\$ 26,435	\$	-	\$	26,435	
Interest income	474		-		474	
Change in perpetual trust	 (40,076)				(40,076)	
Total Revenues	 (13,167)				(13,167)	
EXPENSES						
Scholarships	 29,550				29,550	
<b>Change in Net Position</b>	(42,717)		-		(42,717)	
Net Position, July 1	 742,279				742,279	
Net Position, June 30	\$ 699,562	\$	<u>-</u>	\$	699,562	



### SCHOOL DISTRICT OF HOLMEN NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### A. Reporting Entity

The School District of Holmen (the "District") is organized as a common school district. The District, governed by a seven-member elected school board, operates grades K through 12 and is comprised of all or parts of six taxing districts.

The financial statements of the School District of Holmen have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

#### B. Component Units

U.S. generally accepted accounting principles require that these financial statements include the primary government and its component units. Component units are separate organizations that are included in the District's reporting entity because of the significance of their operational or financial relationships with the District. All significant activities and organizations with which the District exercises oversight responsibility have been considered for inclusion in the general purpose financial statements. The District has no component units, and it is not included in any other governmental reporting entity.

#### C. Basis of Presentation

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental and business-type activities. The statements report information on all of the District's non-fiduciary activities with eliminations made to minimize the double counting of internal transactions. Governmental activities include programs supported primarily by taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities include operations that rely to a significant extent on fees and charges for support.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for business-type activities and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of expenses with program revenues identifies the extent to which each governmental function or business-type segment is self-financing or relies upon general revenues of the District.

### SCHOOL DISTRICT OF HOLMEN NOTES TO FINANCIAL STATEMENTS JUNE 30, 2016

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. All other funds are aggregated and reported as non-major governmental or non-major proprietary funds.

The District uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Governmental funds are those through which most governmental functions typically are financed. The acquisition, use, and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- Total assets, liabilities, revenue or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- In addition, any other governmental or enterprise fund that the District believes is particularly important to financial statement users may be reported as a major fund.

The District reports the following major governmental funds:

General Fund - The General Fund is the primary operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in other funds. Special education revenues and expenses are included in the general fund.

Debt Service Fund - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs.

The District operates one enterprise fund, the *food service fund*. This fund accounts for the activities of the District's food service programs, including the school breakfast and lunch programs.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The District reports the following non-major governmental funds:

Non-major special revenue funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Special Revenue Trust Fund Community Service Fund

The District reports the following fiduciary funds:

Private-Purpose Trust Funds – used to account for resources legally held in trust for student scholarships.

Scholarships Trust Fund

Agency Funds —used to account for assets held by the District as an agent for individuals, private organizations, and/or other governmental units

**Student Activities Fund** 

### D. Measurement Focus and Basis of Accounting

The accounts of the District are organized on the basis of funds in conformance with the accounting system prescribed for elementary and secondary school districts by the Wisconsin Department of Public Instruction.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are included in the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

All governmental fund types are accounted for using the modified accrual basis of accounting. Under this method, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The district considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital lease are reported as other financing sources.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets, all deferred outflows of resources, all liabilities, and all deferred inflows of resources (whether current or non-current) associated with the operations of these funds are included on the balance sheet. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Proprietary and fiduciary fund statements are reported using the same focus and basis of accounting.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific costreimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the district's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

State general and categorical aids and other entitlements are recognized as revenue at the time of receipt or earlier if the "measurable and available" criteria are met. Expenditure-driven programs currently reimbursable are recognized as revenue when the qualifying expenditures have been incurred. Aids received prior to meeting revenue recognition criteria are recorded as unearned revenue.

Charges for services provided to other educational agencies and private parties are recognized as revenue when services are provided. Charges for special educational services are not reduced by anticipated state special education aid entitlements.

Interest earnings on temporary investments are recognized in the fiscal period earned.

### E. Cash and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition. Cash and investment balances for individual funds are pooled unless regulations require separate accounts. Cash equivalents approximate fair value.

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, U.S. Treasury obligations, U.S. agency issues, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund.

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with laws applicable to trust investments.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

All investments approximate fair value. Determination of fair value for investments in the state treasurer's investment pool is based on information provided by the State of Wisconsin Investment Board.

### F. Receivables and Payables

The aggregate District tax levy is apportioned and certified by November 6th of the current fiscal year for collection to comprising municipalities based on the immediate past October 1st full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31st and a final payment no later than following July 31st. On or before January 15th, and the 20th of the subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20th, the county treasurer makes full settlement to the District for any remaining balance.

All accounts receivable are shown at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

Any amounts reported on the statement of net position for due to/from other funds represents amounts due between fund types (governmental activities, business-type activities and fiduciary funds). Eliminations have been made for amounts due to/from within the same fund type.

### G. <u>Inventory</u>

The District's food service inventory is valued at the lower of cost or market on a first-in, first-out basis.

### H. Capital Assets

Capital assets, which include land, site improvements, buildings and improvements, and furniture and equipment, are reported in the government-wide financial statements. Capital assets are reported at actual cost where possible, otherwise at estimated historical costs based upon an appraisal conducted by an independent third party professional appraisal firm. The District defines capital assets as those with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated capital assets are recorded at estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Interest incurred during the construction of capital assets is included as a part of the capitalized value of the assets constructed. During the year, no interest was capitalized as part of the cost of assets under construction.

Depreciation is calculated using the straight-line method over the useful lives of the assets. The estimated lives are as follows:

Buildings and improvements 15 - 50 years
Site improvements 20 years
Furniture and Equipment 5 - 20 years

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

### I. <u>Long-Term Debt</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method.

Long-term debt for governmental funds is not reported as a liability in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest is reported as expenditures. Governmental fund types recognize bond premiums and discounts as well as bond issuance costs, during the current period. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### J. Deferred Outflows/Inflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

A deferred premium on refunding arises from an advance refunding of debt. The difference between the reacquisition price and the net carrying amount of the old debt should be deferred and amortized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or life of the new debt, whichever is shorter.

A cost-sharing employer is required to recognize pension expense and report deferred outflows of resources and deferred inflows of resources related to pensions for its proportionate shares of collective pension expense and collective deferred outflows of resources and deferred inflows of resources related to pensions.

Deferred outflows of resources and deferred inflows of resources related to pensions are required to be recognized by a cost-sharing employer, primarily from the results of proportionate changes in the components of the total pension liability and the pension plan's fiduciary net position.

### K. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

### L. Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

The District's policy does not allow vacation benefits to vest. Sick pay and early retirement benefits that require payment in future fiscal years are recorded as expenditures in the period or periods in which they are paid or are normally payable, rather than the period in which they are incurred for fund accounting purposes. For the government-wide statements, benefits are recorded when earned. See Note 8 and 9 for additional information regarding other employee benefits and the related liabilities. Accumulated sick pay eligibility and pay out terms are as follows:

	Non-bus drivers	Bus drivers	Administrators	Supervisors	Teachers
Accumulated sick lea	ve				
Eligibility - Age	55	55	55	55	55
Eligibility - Service	15 - 25 years	6 - 14 years	10 years	15 years	15 years
Benefit Duration	1 - 2 years	1 - 2 years	Upon	Upon	Upon
			termination	termination	termination
Sick leave pay out	If service: 15 yrs: \$5 per hour accumulated. 20 yrs: \$7.50 per hour accumulated. 25 yrs: \$10 per hour accumulated.	If service: 6 yrs: \$5 per hour accumulated. 10 yrs: \$7.50 per hour accumulated. 14 yrs: \$10 per hour accumulated.	Accumulated days: 0-60 days, 25% of daily per diem. 61-100 days, 50% of daily per diem. 101-140 days, 75% of daily per diem. 141-days, 100% of daily per diem.	Benefit equal to 0.15% of last working contract rate for each day of accumulated sick leave.	Benefit equal to 0.15% of last working contract rate for each day of accumulated sick leave.
Survivor Benefit	Yes	Yes	Yes	Yes	Yes

### M. Fund Equity

Government-wide Financial Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Also included here are deferred outflows of resources and deferred inflows of resources which are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Constraints are placed on the use of restricted assets by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

c. Unrestricted component of net position – consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to use unrestricted resources first, and then restricted resources as they are needed.

### Fund Balance Classifications

Government fund equity is classified as fund balance. The District has elected to implement GASB Statement 54 employing new terminology and classification for fund balance items according to the following classifications:

- a. Non-spendable fund balances include current assets that are not expected to be converted to cash (prepaids and inventory) and long term assets.
- b. Restricted fund balances include amounts that can be spent only for the specific purposes stipulated by external resource providers (for example, grant providers), constitutionally, or through enabling legislation (that is, legislation that creates a new revenue source and restricts its use).
- c. Unrestricted, committed fund balances include amounts that can be spent only for specific purposes approved by the Board.
- d. Unrestricted, assigned fund balances include amounts that can be spent only for specific purposes stipulated by representatives designated by the Board.
- e. Unrestricted, unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

Fund balance classifications for restricted and all categories of unrestricted amounts are considered to have been spent when an expenditure is incurred.

### N. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

### O. Financial Instruments

The carrying values of cash, receivables, payables and accrued liabilities approximate fair value due to the short maturities of those instruments. The carrying value of long term debt approximates fair value because the rates approximate the District's incremental borrowing rates.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

### P. Accounting Changes

The WRS adopted GASB Statement No. 82, Pension Issues, an amendment of GASB No. 67, No. 68 and No. 73 during the year ended December 31, 2015. Statement no. 82 addresses the presentation of payroll-related measures in the Required Supplementary Information, the selection of assumptions used in determining the total pension liability and related measures, and the classification of employer-paid member contributions.

		overnmental Activities	Business-type Activities		
July 1, 2016	\$	44,666,844	\$	848,485	
Change in Net Pension Asset at the beginning of the year		(1,222)		(38)	
July 1, 2016 restated	\$	44,665,622	\$	848,447	

### NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used on the governmental fund statements and government-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items.

### Explanation of Differences between Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities

Differences between the governmental funds statement of revenues, expenditures and changes in fund balance and the statement of activities falls into one of three broad categories. The amounts shown on the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities in the basic financial statements represent:

- a. Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the statement of activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis whereas the accrual basis of accounting is used on the statement of activities.
- b. Capital related differences include (1) the difference between proceeds from the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and (2) the difference between recording an expenditure for the purchase of capital items in the governmental fund statements versus capitalizing the purchase in the statement of net position and recording depreciation expense on those items as recorded in the statement of activities.

### NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS, continued

c. Long-term debt transaction differences occur because long-term debt proceeds are recorded as revenue and both interest and principal payments are recorded as expenditures in the governmental fund statements. In the government-wide statements, long-term debt proceeds are recorded as a liability, interest expense is recorded as incurred, and principal payments are recorded as a reduction of liabilities.

### NOTE 3 - CASH AND INVESTMENTS

Wisconsin Statute 66.0603 authorizes the District to invest in the following types of instruments:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association
  that is authorized to transact business in Wisconsin if the time deposit matures in not more than three
  years.
- Bonds or securities issued or guaranteed as to principal or interest by the federal government or by a commission, board, or other instrumentality of the federal government (U.S. Treasuries and U.S. agencies).
- Bonds or securities of any Wisconsin county, city, drainage district, technical college district, village, town or school district.
- Bonds issued by a local exposition district, local professional baseball park district, or local professional stadium district created under subchapter III or IV of chapter 229 of the Wisconsin statutes or bonds issued by the University of Wisconsin Hospitals or Clinics Authority.
- Any security maturing in seven years or less of the acquisition date with either the highest or second highest rating category of a nationally recognized rating agency.
- Securities of open-end management investment companies or investment trusts if the portfolio is collateralized by bonds or securities, subject to various conditions and investment options.
- A local government investment pool, subject to certain conditions.

The District has adopted an investment policy which permits all investments allowed under the state statutes as described above.

### NOTE 3 - CASH AND INVESTMENTS, continued

The Debt Service Fund accounts for its transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the Scholarships Trust and Student Activities Funds use separate and distinct accounts. All other funds share in common bank and investment accounts. At June 30, 2016, cash and investments were comprised of the following:

	Carrying Amount	Bank Balance	Associated Risks
Demand deposits Certificates of deposit Local government investment pool	\$ 9,240,195 1,000 2,163,788	\$ 9,824,184 1,000 2,163,788	Custodial credit Custodial credit, interest Credit, interest
Petty cash	11,404,983	11,988,972	
Total cash and investments  Reconciliation to financial statements	\$ 11,415,360	\$ 11,988,972	
Per statement of net position Governmental activities Business-type activities	\$ 10,628,063 546,609		
Subtotal Fiduciary funds	11,174,672 240,688		
Total cash and investments	\$ 11,415,360		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposits (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual government organizations. This coverage has been considered in computing custodial credit risk. The District maintains a collateral agreement with one of its banks. At June 30, 2016, the bank had pledged various government securities with a fair market value of \$17.1 million to secure the District's deposits.

### Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of the failure of a depository financial institution, the District would not be able to recover its deposits.

The District does not have any deposits with financial institutions in excess of federal depository insurance limits that were not covered by the Wisconsin State Deposit Guarantee Fund or pledged securities at June 30, 2016, but this limit may have been exceeded at times during the year. At June 30, 2016 the District had deposits in excess of FDIC coverage of \$11.2 million.

### NOTE 3 - CASH AND INVESTMENTS, continued

Investments – Fore an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to the transaction, the District will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The District does not have an investment policy for custodial credit risk. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Local Government Investment Pool (LGIP) does not have a credit quality rating. It is part of the State of Wisconsin Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board (SWIB). The LGIP is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Funds invested in the LGIP are due to the District on demand. The District has relied on data provided by the LGIP for the valuation of pooled investments.

SWIB may invest in obligations of the U.S. Treasury and its agencies, commercial paper, bank time deposits/certificates of deposit, bankers' acceptances, and asset backed securities and repurchase agreements secured by the U.S. Government or its agencies and other instruments authorized under State Investment Fund Investment guidelines.

### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District's policy limits this risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market prior to maturity. The District also invests primarily in shorter-term securities, money market mutual funds, or similar investment pools, thereby limiting the average maturity of the portfolio.

The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

		Remaining Maturity (in Years)									
		Fair Value		0-1		1-5		6-	10	Mo Tha	
Certificates of Deposit LGIP	\$ 2,	1,000 163,788	\$ 2,	1,000 ,163,788_	\$		- -	\$	-	\$	-
Total	<u>\$ 2,</u>	164,788	_\$ 2,	164,788			<u> </u>	\$	-	\$	-

### NOTE 3 - CASH AND INVESTMENTS, continued

### Concentration of Credit Risk

The District's policy is to diversify the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

### **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2016 was as follows:

	Balance 7/01/15	Additions	Retirements	<b>Balance</b> 6/ <b>30</b> /16
<b>Governmental Activities</b>				
Land (non-depreciable)	\$ 1,342,134	\$ -	\$ -	\$ 1,342,134
Site improvements	3,165,221	-	-	3,165,221
Buildings and improvements	74,275,741	209,237	-	74,484,978
Furniture and equipment	5,666,820	356,752	279,339	5,744,233
Total - at cost	84,449,916	565,989	279,339	84,736,566
Less accumulated depreciation				
Site improvements	2,452,472	96,976	-	2,549,448
Buildings and improvements	26,915,204	1,509,744	-	28,424,948
Furniture and equipment	3,871,680	486,452	232,112	4,126,020
Total	33,239,356	2,093,172	232,112	35,100,416
Capital assets, net	\$ 51,576,516	\$ (1,527,183)	\$ 47,227	\$ 49,636,150
<b>Business-Type Activities</b>				
Furniture and equipment	\$ 146,612	\$ 51,106	\$ 18,600	\$ 179,118
Less accumulated depreciation	62,011	11,022	18,600	54,433
Capital assets, net	\$ 84,601	\$ 40,084	\$ -	\$ 124,685

### NOTE 4 - CAPITAL ASSETS, continued

Depreciation expense was allocated to governmental activities based on functional expense as they relate to total functional expenses in the following categories:

Undifferentiated instruction	\$ 347,188
Regular instruction	468,810
Vocational instruction	52,609
Special education instruction	323,699
Other instruction	140,157
Pupil services	116,297
Instructional staff services	122,729
General administration services	29,101
Building administration services	98,429
Business administration services	276,396
Central services	 117,757
	\$ 2,093,172

### **NOTE 5 - LONG-TERM DEBT**

The following is a summary of changes during 2015-2016 and balances for long-term liabilities of the District as of June 30, 2016:

	J	Balance uly 1, 2015	A	Additions	R	eductions	Ju	Balance ine 30, 2016
Governmental Activities								
General obligation bonds	<u>\$</u>	22,202,000	<u>\$</u>	_	<u>\$</u>	2,811,000	<u>\$</u>	19,391,000
Sick and incentive leave days		772,185		389,659		<u> </u>		1,161,844
Post employment pension benefits Other post employment -		415,138		209,303		181,891		442,550
health benefits		5,399,187		622,770		121,915		5,900,042
Total post retirement		5,814,325		832,073		303,806		6,342,592
Total long-term debt	\$	28,788,510	\$	1,221,732	\$	3,114,806	\$_	26,895,436

The current portion (due within one year) of the long-term obligations at June 30, 2016 consist of:

General obligation bonds	\$ 3,171,000
Sick and incentive leave days	10,964
Post employment pension benefits	126,000
Other post retirement health benefits	 17,069
Total current portion of long-term obligations	\$ 3,325,033

### NOTE 5 - LONG-TERM DEBT, continued

Payments on bonds and notes are made from the Debt Service Fund, Vested employee benefits reported as due within one year have been estimated by the District. The benefits will be paid by several of the governmental funds.

Total interest paid, including \$1,089 of fiscal agent fees, and accrued for the year ended June 30, 2016 is as follows:

	I	Expense	Paid		
Long-term obligations	\$	808,293	\$	832,300	

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2016 is comprised of the following individual issues:

<u>Description</u>	Issue Dates	Interest Rates	Dates of <u>Maturity</u>	Balance <u>6/30/2016</u>	Current <u>Maturities</u>
G.O Refunding Bonds	7/15/04	3.0 - 5.0%	10/1/16	1,640,000	1,640,000
G.O Refunding Bonds	10/30/09	0.00%	10/1/19	126,000	36,000
G.O Refunding Bonds	11/24/09	3.0 - 5.0%	4/1/25	14,400,000	700,000
G.O Refunding Bonds	5/15/12	0.45 - 1.5%	10/1/19	3,225,000	795,000
Total general obligation debt				\$ 19,391,000	\$ 3,171,000

The 2015 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$1,485,243,282. The legal debt limit and margin of indebtedness as of June 30, 2016 in accordance with Section 67.03(1)(b) of the Wisconsin Statues is as follows:

Debt limit	
(10% of \$1,485,243,282)	\$ 148,524,328
Deduct long-term debt	
applicable to debt margin	19,391,000
Margin of indebtedness	\$ 129,133,328

### NOTE 5 - LONG-TERM DEBT, continued

Aggregate cash flow requirements for the retirement of long-term principal and interest on bonds and notes payable as of June 30, 2016 are as follows:

Year ended June 30,	Principal	Interest	Total		
2017	\$ 3,171,000	\$ 731,583	\$ 3,902,583		
2018	1,636,000	658,980	2,294,980		
2019	2,046,000	621,315	2,667,315		
2020	2,638,000	566,400	3,204,400		
2021	1,800,000	488,250	2,288,250		
2022-2025	8,100,000	<u>982,500</u>	9,082,500		
Total	\$ 19,391,000	\$ 4,049,028	\$ 23,440,028		

### NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN

### Plan description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statues. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

### Benefits provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

### NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

### Post-retirement adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2006	0.8	3.0
2007	3.0	10.0
2008	6.6	0.0
2009	(2.1)	(42.0)
2010	(1.3)	22.0
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0

#### Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,823,868 in contributions from the District.

### NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

Contribution rates as of June 30, 2016 are:

Employee Category	<b>Employee</b>	<b>Employer</b>
General (including Teachers)	6.8%	6.8%
Executives & Elected Officials	7.7%	7.7%
Protective with Social Security	6.8%	9.5%
Protective without Social Security	6.8%	13.1%

### NOTE 7 – PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

At June 30, 2016, the District reported a liability of \$3,002,837 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the District's proportion was .185%, which was a decrease of .001% from its proportion measured as of December 31, 2014.

For the year ended June 30, 2016, the District recognized pension expense of \$3,611,383.

At June 30, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			erred Inflows Resources
Differences between expected and				
actual experience	\$	512,589	\$	6,319,420
Change in assumptions		2,100,916		-
Net differences between projected and				
actual earnings on pension plan	1			
investments		12,309,390		
Changes in proportion and differences				
between employer contributions and				
proportionate share of contributions		40,878	<b>.</b>	64,092
Employer contributions subsequent to the				
measurement date	<u> </u>	998,481		•
Total	\$	15,962,254	\$	6,383,512

### NOTE 7 – PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS, continued

\$998,481 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Deferred Outflows		Deferred Inflows	
Year ended June 30:		of Resources	(	of Resources
2016	\$	3,885,722	\$	(1,548,239)
2017		3,885,722		(1,548,239)
2018		3,885,722		(1,548,239)
2019		3,238,085		(1,536,621)
Thereafter		68,522		(202,174)

### Actuarial assumptions

The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2014
Measurement Date of Net Pension Liability (Asset)	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 – 2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

### NOTE 7 – PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS, continued

### Long-term expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Retirement Funds
Asset Allocation Targets and Expected Returns
As of December 31, 2015

					Long-Terr	n	Long-Ter	m
	Current Asset Allocation %		Destination Target		<b>Expected Nominal</b>		Expected Real	
Core Fund Asset Class			Asset Allocation	on %	Rate of Retur	n %	Rate of Return %	
US Equities	27.0	%	23.0	%	7.6	%	4.7	%
International Equities	24.5		22.0		8.5		5.6	
Fixed Income	27.5		37.0		4.4		1.6	
Inflation Sensitive Assets	10.0		20.0		4.2		1.4	
Real Estate	7.0		7.0		6.5		3.6	
Private Equity/Debt	7.0		7.0		9.4		6.5	
Multi-Asset	4.0		4.0		6.7		3.8	
Total Core Fund	107.0	%	120.0	%	7.4	%	4.5	%
Variable Fund Asset Class								
US Equities	70	%	70	%	7.6	%	4.7	%
International Equities	30		30		8.5		5.6	
Total Variable Fund	100	%	100	%	7.9	%	5.0	%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset Allocations are managed within established ranges target percentages may differ:

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

### NOTE 7 – PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS, continued

### Single Discount rate

A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	ľ	6 Decrease to Discount Rate (6.20%)	Cu	rrent Discount Rate (7.20%)	% Increase to Discount Rate (8.20%)
District's proportionate share of the net pension liability (asset)	\$	21,061,959	\$	3,002,837	\$ (11,101,658)

### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

### **NOTE 8 – SUPPLEMENTAL PENSION PLAN**

The District provides a defined benefit contribution supplemental pension benefit to eligible administrators and teachers. The table below provides eligibility criteria by group. There were 341 active and 32 retired employees in the plan as of June 30, 2016.

	Teachers/Nurses	Administrators	Supervisors
Section 125/HRA			
Eligibility - Age	55	57	55
Eligibility - Service	10 Years	10 Years	10 Years
Benefit Duration	1-5 years, depending on		1-5 years, depending
	service		on service
HRA	If service*:	Hired after 7/1/2005:	If service*:
	10-14: \$4,000 for 2 yrs	Annual contribution	10-14: \$4,000 for 2 yrs
	15-19: \$5,000 for 1 yr	of \$2,500 to account,	15-19: \$5,000 for 1 yr
	\$4,000 for 2 yrs	payable after 10 years	\$4,000 for 2 yrs
	20-24: \$5,000 for 2 yrs	of service, upon	20-24: \$5,000 for 2 yrs
	\$4,000 for 2 yrs	retirement	\$4,000 for 2 yrs
	25-29: \$5,000 for 3 yrs		25-29: \$5,000 for 3 yrs
	\$4,000 for 2 yrs		\$4,000 for 2 yrs
	30+: \$6,000 for 3 yrs		30+: \$6,000 for 3 yrs
	\$5,000 for 2 yrs		\$5,000 for 2 yrs
Survivor Benefit	Yes	Yes	No

Note: Retired Administrators receive continued medical insurance after retirement in return for 10 days of consulting services per year. We have interpreted this to be current year compensation and not an OPEB and, therefore, is not included in this valuation.

### **Funding Policy**

Payments under the plan are made on a pay-as-you go basis. There are no invested plan assets accumulated for payment of future benefits. The general fund is used for funding of all pension/retirement benefits. The employer makes all contributions.

<sup>\*</sup>Includes one year of service credit for every five years of Wisconsin Retirement System service with other school districts.

### NOTE 8 – SUPPLEMENTAL PENSION PLAN, continued

### Annual Supplemental Pension Cost and Net Supplemental Pension Obligation

The District's annual supplemental pension cost and net supplemental pension obligation for the current year is:

Component	 Amount
Annual required contribution (ARC)	\$ 214,769
Interest on net pension obligation	19,345
Adjustment to ARC	 (24,811)
Annual pension cost (expense)	209,303
Pension payments made	 (181,891)
Change in net pension obligation	27,412
Net pension obligation - beginning of year	 415,138
Net pension obligation - end of year	\$ 442,550

The annual required contribution for the current year was determined as part of the July 1, 2015 actuarial valuation. These actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future and these actuarial determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. This valuation covers the period July 1, 2015 to June 30, 2016 and was determined using the Projected Unit Credit Actuarial Cost Method, amortized using a level dollar amount over 30 years. The actuarial assumptions included assuming that the plan is funded on a pay as you go basis. Mortality, disability and retirement rates are from the retirement rates used in the valuation of the Wisconsin Retirement System.

The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with long-term perspective of the calculations. The unfunded actuarial accrued liability is being amortized as a level dollar amount. The remaining amortization period at June 30, 2016 is 30 years.

### Funded Status and Funding Progress

The District's annual supplemental pension cost, the percentage of the annual supplemental pension cost contributed to the plan, and the net supplemental pension obligation are as follows:

Valuation Year Ending					Net Pension Obligation	
6/30/2012	\$	261,043	3944.00%	\$	436,684	
6/30/2013	-	255,745	113.53		402,080	
6/30/2014		224,582	86.90		431,473	
6/30/2015		224,358	107.28		415,138	
6/30/2016		209,303	86.90		442,550	

### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)

The District implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pension for the fiscal year ended June 30, 2009. The District established the "School District of Holmen Employment Trust" and has chosen to implement this standard prospectively, meaning that the liability started at zero on July 1, 2008, but the liability will grow every year that the District does not make contributions equal to the annual OPEB cost. This implementation allows the District to report its liability for other post-employment benefits consistent with newly established generally accepted accounting principles and to reflect an actuarially determined liability for the present value of projected future benefits for retired and active employees on the financial statements.

### Actuarial methods and assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and plan members and are used to determine the Other Post-Employment Benefits (OPEB) liability of the District by using the Projected Unit Credit Method, at a 4.66% discount rate. The discount rate was chosen assuming that the plan is funded on a pay as you go basis and assuming an initial healthcare trend rate of 10% with a one percent decrease every two years until leveling off in 2024 and later at 5%. The Unfunded Actuarial Accrued Liability (UAAL) is determined using the Projected Unit Credit Actuarial Cost Method being amortized using a level dollar amount over 30 years. The remaining amortization period at June 30, 2016 is 30 years. Demographic assumptions are based on those used to value the pension plan of the Wisconsin Retirement System with some consideration given to differences exhibited by the employees of the District.

These actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future and these actuarial determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about future.

### **Funding Policy**

Payments under the plan were made on a pay-as-you-go basis. At June 30, 2016, there are no invested plan assets accumulated for payment of future benefits. The general fund is used for funding of all OPEB benefits. The employer makes all contributions.

### NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

A description of the single-employer benefit plan is as follows:

	Teacher/ Nurses	Administrators	Supervisors	Support Staff
Medical Plan				
Eligibility - Age	55	55	55	55
Eligibility - Service	10 Years	10 Years	10 Years	10 Years
Benefit Duration		Medicare		
		Age		
Pre 7/1/2005		Age 57		
% of Premium - Employer Single	0%	100%	0%	0%
% of Premium - Employee Single	100%	0%	100%	100%
% of Premium - Employer Family	0%	85%	0%	0%
% of Premium - Employee Family	100%	15%	100%	100%
Post 7/1/2005		Age 55		
% of Premium - Employer	0%	0%	0%	0%
% of Premium - Employee	100%	100%	100%	100%
Survivor Benefit	Yes	Yes	Yes	Yes

The District provides an early retirement health insurance benefit to eligible staff. The benefit is determined based on position, longevity and union membership (if applicable). Details of this benefit program are summarized above. Expenditures for these benefits are recognized on a pay-as-you-go basis in the fund statements and on the full accrual basis using the valuation methods required in GASB Statement No. 45 in the Statement of Activities. There were 622 active and 42 retired employees in the plan as of June 30, 2016.

### Annual OPEB Cost and Net OPEB Obligation

The District's annual OPEB cost and net OPEB obligation for the current year is:

Component		Amount
Annual required contribution (ARC)	\$	693,862
Interest on net OPEB obligation		251,602
Adjustment to ARC		(322,694)
Annual OPEB cost (expense)		622,770
Contributions made		(121,915)
Change in net OPEB obligation		500,855
Net OPEB obligation-beginning of year		5,399,187
Net OPEB obligation-end of year	\$	5,900,042

### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

### Funding Status and Funding Progress

The District's annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation are as follows:

			Percentage of			
Valuation		Annual	Annual OPEB	1	Vet OPEB	
Year Ending	<b>OPEB</b> Cost		Cost Contributed	Obligation		
					_	
6/30/2012	\$	1,056,441	2172.00%	\$	3,210,228	
6/30/2013		1,024,775	27.46		3,953,606	
6/30/2014		916,846	17.36		4,711,276	
6/30/2015		902,875	23.81		5,399,187	
6/30/2016		622,770	19.58		5,900,042	

### NOTE 10 - NET POSITION AND FUND BALANCE

At June 30, 2016, food service net position of \$718,775, after subtracting the amount for net investment in capital assets, was restricted for food service programs.

At June 30, 2016, the Governmental Activities net position balance, after subtracting net investment in capital assets and the amount restricted for debt service, was \$9,827,064.

At June 30, 2016, \$1,300 of the special revenue fund residual fund balance was in non-spendable form, and the remaining balance of \$563,531 was restricted for special revenue fund purposes.

At June 30, 2016, \$3,800,495 of the debt service fund residual fund balance was restricted for payment of debt service expenditures.

At June 30, 2016, \$9,597 of the general fund residual fund balance was in non-spendable form, \$294,319 was committed for future HRA stipends, retiree medical insurance and sick leave payouts, and the remainder \$10,616,811 was unassigned.

### NOTE 11 - OPERATING LEASE, AS LESSEE

The District, as lessee, leases copy machines and other equipment at varying monthly payments. The District also leases building space for its 4k program. The leases expire at various times through September 2019. Lease expense for the year ended June 30, 2016 was \$109,476. Minimum annual lease payments are as follows:

Year ended June 30, 2016	\$	26,275
2017		21,651
2018		13,443
2019	_	2,789
Total minimum payments required	\$	64,158

#### **NOTE 12 – PERPETUAL TRUSTS**

The District is a beneficiary of a Charitable Trust. This perpetual trust, administered by a third party trustee, provides the irrevocable right to receive unrestricted income distributions in perpetuity. The activity of the perpetual trust is accounted for in the Scholarships Trust Fund.

Changes in perpetual trust restricted net position for the year ended June 30, 2016 are as follows:

	Sch	tricted for olarships - pendable
Balance at beginning of year Net appreciation	\$	530,563 (40,076)
Balance at end of year	\$	490,487

#### **NOTE 13 – PRIOR YEAR DEBT DEFEASANCE**

In May 2012, the District defeased \$3,805,000 (the final five principal payments due on the G.O. Refunding Bonds, Series 2004C) by placing the proceeds of General Obligation Refunding Bonds, Series 2012 and District debt service proceeds of \$4,242,062 into an irrevocable trust to provide for all future debt service payments on the old Series 2004C bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. Cash flows required to service the new debt are \$218,001 more than servicing the old debt. The economic gain or present value savings from the debt defeasance is \$193,090. At June 30, 2016, bonds outstanding of \$3,805,000 are considered defeased.

### **NOTE 14 - LIMITATION ON SCHOOL DISTRICT REVENUES**

Wisconsin statutes limit the amount of revenues school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

### **NOTE 15 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage compared to the prior year.

#### **NOTE 16 – COMMITMENTS AND CONTINGENCIES**

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Funding for the operating budget of the District comes from many sources, including property taxes, grants and aids from federal and state government sources, and other miscellaneous revenues. The State of Wisconsin provides a variety of aid and grant programs which benefit the District. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget processes. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on the future operating results of the District.

At June 30, 2016, the District was committed to incur additional construction costs of approximately \$833,966 related to general improvements to its building.

### **NOTE 17 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through January 6, 2017 the date this report was available to be issued.

### NOTE 18 – EFFECT OF NEW ACCOUNTING STANDARDS ON FINANCIAL STATEMENTS

The Government Accounting Standards Board (GASB) has approved the following:

- Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets that Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68
- Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans
- Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- Statement No. 77, Tax Abatement Disclosures
- Statement No. 80, Blending Requirements for Certain Component Units an Amendment of GASB Statement No. 14
- Statement No. 81, Irrevocable Split Interest Agreements
- Statement No. 82, Pension Issues an Amendment of GASB Statements No. 67, No. 68 and No. 73

When they become effective, application of these standards may restate portions of these financial statements.

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	REQUIRED SUPPLEM	ENTARY INFORMA	ΓΙΟΝ	
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### SCHOOL DISTRICT OF HOLMEN SCHEDULE OF FUNDING PROGRESS FOR POST-EMPLOYMENT BENEFIT PLANS YEAR ENDED JUNE 30, 2016

Actuarial Valuation Date	Actuaria Value of Assets a	-	Ao Lia	tuarial ccrued ability AAL) b	Unfunded AAL (b-a)		Funded Covered Ratio Payroll (a/b) c		Payroll	UAAL as a Percentage of Covered Payroll (b-a/c)	
Wisconsin Retire	ement System P	ensior	1								
6/30/2016	\$	-	\$	-	\$	-	0.00%	\$	26,821,623	0.00%	
6/30/2015		-		-		-	0.00%		26,239,736	0.00%	
6/30/2014		-		-		-	0.00%		25,570,529	0.00%	
6/30/2013		-		-		-	0.00%		26,145,368	0.00%	
6/30/2012		-		341,323		341,323	0.00%		24,740,742	1.38%	
Supplemental Pe	nsion										
6/30/2016		-	:	2,021,495		2,021,495	0.00%		20,306,085	9.96%	
6/30/2015		-	:	2,295,632		2,295,632	0.00%		19,804,597	11.59%	
6/30/2014		-	:	2,311,967		2,311,967	0.00%		20,221,612	11.43%	
6/30/2013		-	:	2,807,344		2,807,344	0.00%		18,875,776	14.87%	
6/30/2012		-	2	2,789,482		2,789,482	0.00%		18,301,078	15.24%	
Other Post-emplo	oyment Benefit	<u> </u>									
6/30/2016		-	:	5,128,465		5,128,465	0.00%		26,060,014	19.68%	
6/30/2015		-	•	7,581,094		7,581,094	0.00%		25,283,133	29.98%	
6/30/2014		-		5,893,183		6,893,183	0.00%		25,804,965	26.71%	
6/30/2013		-	9	9,036,783		9,036,783	0.00%		24,158,225	37.41%	
6/30/2012		-		3,332,737		8,332,737	0.00%		23,764,662	35.06%	

### SCHOOL DISTRICT OF HOLMEN SCHEDULE OF EMPLOYER CONTRIBUTIONS YEAR ENDED JUNE 30, 2016

			Annual	
Year Ended	E	mployer	Required ntribution	Percentage
June 30,		ntributions	(ARC)	Contributed
Supplemental Per	sion			
2013	\$	290,349	\$ 242,644	119.66%
2014		195,189	232,436	83.98%
2015		240,693	232,787	103.40%
2016		181,891	214,769	84.69%
Other Post-Emplo	yment	Benefits		
2013	\$	281,397	\$ 928,468	30.31%
2014		159,176	994,073	16.01%
2015		214,964	994,907	21.61%
2016		121,915	693,862	17.57%

# SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2016

	Budgeted	Amounts	•	Vanianaai4b	
	Original	Final	Actual	Variance with Final Budget Favorable (Unfavorable)	
REVENUES				•	
Property taxes	\$ 13,728,682	\$ 13,728,682	\$ 13,732,523	\$ 3,841	
Local	349,356	338,856	360,323	21,467	
Interdistrict	1,050,200	1,100,942	1,129,011	28,069	
Intermediate	12,924	11,469	10,969	(500)	
State	31,037,561	31,096,105	31,154,718	58,613	
Federal	1,732,624	1,518,696	1,440,927	(77,769)	
Other	95,173	95,173	207,985	112,812	
TOTAL REVENUES	48,006,520	47,889,923	48,036,456	146,533	
EXPENDITURES Instruction					
Undifferentiated instruction	7,405,684	7,168,310	7,154,729	13,581	
Regular instruction	10,152,450	9,834,725	9,691,568	143,157	
Vocational instruction	1,167,980	1,082,506	1,089,410	(6,904)	
Special education instruction	6,905,088	6,745,418	6,711,140	34,278	
Other instruction	2,143,393	2,152,567	2,174,903	(22,336)	
Total instruction	27,774,595	26,983,526	26,821,750	161,776	
Support services					
Pupil services	2,438,354	2,444,221	2,411,152	33,069	
Instructional staff services	2,700,564	2,686,403	2,520,374	166,029	
General administration services	705,005	682,387	603,338	79,049	
Building administration services	2,068,931	2,039,519	2,040,394	(875)	
Business administration services	6,082,121	6,165,863	6,258,655	(92,792)	
Central services	2,425,510	2,462,627	2,387,048	75,579	
Insurance	460,944	460,944	455,458	5,486	
Other support services	329,884	237,974	236,967	1,007	
Total support services	17,211,313	17,179,938	16,913,386	266,552	
Non-program	2,635,768	2,838,122	3,166,345	(328,223)	
TOTAL EXPENDITURES	47,621,676	47,001,586	46,901,481	100,105	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	384,844	888,337	1,134,975	246,638	
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	384,844	888,337	1,134,975	246,638	
FUND BALANCE, JULY 1	9,785,752	9,785,752	9,785,752		
FUND BALANCE, JUNE 30	\$ 10,170,596	\$ 10,674,089	\$ 10,920,727	\$ 246,638	

The accompanying notes are an integral part of these financial statements.

## SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND AND SPECIAL EDUCATION FUND FOR THE YEAR ENDED JUNE 30, 2016

	Ge	neral Fund - Fund	1 10	Special E	Education Fund -	Fund 27	Com	27	
	Budgeted	Amoun <b>ts</b>		Budgeted	Amounts		Budgeted	Amounts	
	Original	Final	Actual	Original_	Final	Actual	Original	Final	Actual
REVENUES Property taxes	\$ 13,728,682	\$ 13,728,682	\$ 13,732,523	<b>s</b> -	\$ -	<b>s</b> -	\$ 13,728,682	\$ 13,728,682	\$ 13,732,523
Local	338,856	338,856	360,323	10,500	-	-	349,356	338,856	360,323
Interdistrict	955,200	962,665	990,734	95,000	138,277	138,277	1,050,200	1,100,942	1,129,011
Intermediate	1,424	1,424	924	11,500	10,045	10,045	12,924	11,469	10,969
State	29,022,561	29,051,302	29,059,358	2,015,000	2,044,803	2,095,360	31,037,561	31,096,105	31,154,718
Federal	425,618	483,864	451,085	1,307,006	1,034,832	989,842	1,732,624	1,518,696	1,440,927
Other	95,173	95,173	207,985				95,173	95,173	207,985
TOTAL REVENUES	44,567,514	<u>44,661,966</u>	44,802,932	3,439,006	3,227,957	3,233,524	48,006,520	47,889,923	48,036,456
EXPENDITURES Instruction									
Undifferentiated instruction	7,405,684	7,168,310	7,154,729	•	•	-	7,405,684	7,168,310	7,154,729
Regular instruction	10,152,450	9,834,725	9,691,568	-	-	-	10,152,450	9,834,725	9,691,568
Vocational instruction	1,167,980	1,082,506	1,089,410		•	-	1,167,980	1,082,506	1,089,410
Special education instruction	-	-	-	6,905,088	6,745,418	6,711,140	6,905,088	6,745,418	6,711,140
Other instruction	2,143,393	2,152,567	<u>2,174,903</u>	<u>·</u>			2,143,393	2,152,567	2,174,903
Total instruction	20,869,507	20,238,108	20,110,610	6,905,088	6,745,418	6,711,140	27,774,595	26,983,526	26,821,750
Support services									
Pupil services	1,406,766	1,433,104	1,421,339	1,031,588	1,011,117	989,813	2,438,354	2,444,221	2,411,152
Instructional staff services	2,403,541	2,400,119	2,269,822	297,023	286,284	250,552	2,700,564	2,686,403	2,520,374
General administration services	705,005	682,387	603,338	-	•	-	705,005	682,387	603,338
Building administration services	2,068,931	2,039,519	2,040,394	•	• · · · · · ·	•	2,068,931	2,039,519	2,040,394
Business administration services	5,878,733	5,951,250	6,026,304	203,388	214,613	232,351	6,082,121	6,165,863	6,258,655
Central services	2,402,585	2,438,946	2,365,639	22,925	23,681	21,409	2,425,510	2,462,627	2,387,048
Insurance	460,944	460,944	455,458	-	-		460,944	460,944	455,458
Other support services	329,884	237,974	236,967	<del></del>			329,884	237,974	236,967
Total support services Non-program	15,656,389 2,077,669	15,644,243 2,080,704	15,419,261 2,356,616	1,554,924 558,099	1,535,695 757,418	1,494,125 809,729	17,211,313 2,635,768	17,179,938 2,838,122	16,913,386 3,166,345
TOTAL EXPENDITURES	38,603,565	37,963,055	37,886,487	9,018,111	9,038,531	9,014,994	47,621,676	47,001,586	46,901,481
EXCESS OF REVENUES OVER									
	5,963,949	6,698,911	6,916,445	(5,579,105)	(5,810,574)	(5,781,470)	384,844	888,337	1,134,975
(UNDER) EXPENDITURES	3,903,949	0,098,911	0,910,443	(3,379,103)	(3,810,374)	(3,781,470)		000,557	1,134,543
OTHER FINANCING SOURCES (USES) Operating transfer in (out)	(5,579,105)	(5,930,513)	(5,781,470)	5,579,105	5,930,513	5,781,470	-	•	
TOTAL OTHER FINANCING SOURCES (USES)	(5,579,105)	(5,930,513)	(5,781,470)	5,579,105	5,930,513	5,781,470			
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER)									1 124 055
EXPENDITURES AND OTHER FINANCING USES	384,844	768,398	1,134,975	-	119,939	-	384,844	888,337	1,134,975
FUND BALANCE, JULY I	9,785,752	9,785,752	9,785,752		<del></del>		9,785,752	9,785,752	9,785,752
FUND BALANCE, JUNE 30	\$ 10,170,596	\$ 10,554,150	\$ 10,920,727	<u> </u>	\$ 119,939	<u>s -</u>	\$ 10,170,596	\$ 10,674,089	\$ 10,920,727

The accompanying notes are an integral part of these financial statements.

# SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - DEBT SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2016

	<b>Budgeted Amounts</b>							
	Original		Final Budget		Actual		Variance Favorable (Unfavorable	
REVENUES			•					
Property taxes	\$	3,100,285	\$	3,100,285	\$	3,100,285	\$	-
Other local sources		8,500		8,500		8,277		(223)
TOTAL REVENUES		3,108,785		3,108,785		3,108,562		(223)
EXPENDITURES Support services								
Principal and interest		3,643,300		3,643,300		3,644,389		(1,089)
TOTAL EXPENDITURES		3,643,300	_	3,643,300		3,644,389		(1,089)
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		(534,515)		(534,515)		(535,827)		(1,312)
FUND BALANCE, JULY 1		4,336,322		4,336,322		4,336,322		<u>-</u>
<b>FUND BALANCE, JUNE 30</b>	\$	3,801,807	\$	3,801,807	\$_	3,800,495	\$	(1,312)

# SCHOOL DISTRICT OF HOLMEN SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS \*\* JUNE 30, 2016

	<u>2014</u>	<u>2015</u>
District's proportion of the net pension liability (asset)	0.186%	0.185%
District's proportionate share of the net pension liability (asset)	\$ (4,578,790)	\$ 3,002,837
District's covered-employee payroll	\$ 25,881,034	\$26,821,623
Plan fiduciary net position as a percentage of the total		
pension liability (asset)	102.74%	98.20%

<sup>\*\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

### SCHOOL DISTRICT OF HOLMEN SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS\*\* JUNE 30, 2016

	<u>2014</u>	<u> 2015</u>
Contractually required contributions	\$ 1,811,700	\$ 1,823,868
Contributions in relation to the contractually required contributions	\$ (1,811,700)	\$ (1,823,868)
Contribution deficiency (excess)	\$ -	\$ -
District's covered-employee payroll	\$ 25,881,034	\$ 26,821,623
Contributions as a percentage of covered-employee payroll	7.00%	6.80%

<sup>\*\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

### HOLMEN SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2016

#### NOTE 1 - BUDGETS AND BUDGETARY ACCOUNTING

Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the two digit sub-function level in the general fund and at the function level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the School Board.
- The school board prepares a proposed budget including proposed expenditures and the means of financing them for the July 1st through June 30th fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public hearing, the School Board may make alterations to the proposed budget.
- Once the School Board (following the public hearing) adopts the budget, no changes may be made in the
  amount of tax to be levied or in the amount of the various appropriations and the purposes of such
  appropriations unless authorized by a 2/3 vote of the entire School Board.
- Appropriations lapse at year-end unless authorized as a carryover by the School Board. The portion of fund balance representing carryover appropriations is reported as a reserved fund balance.
- The District, as an extension of formal budgetary control, uses encumbrance accounting during the year. Encumbrances outstanding at year-end (i.e., purchase orders, contracts) are reported as reservations of fund balance.

### **NOTE 2 - BASIS OF ACCOUNTING**

The budget is prepared on the same modified accrual basis of accounting as applied to the governmental funds in the financial statements.

There is a perspective difference between the budget and reporting under generally accepted accounting principles (GAAP). For budgetary purposes the special education fund was budgeted separate from the general fund, but for GAAP the two are combined.

# HOLMEN SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2016

### NOTE 3 - EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget for the year ended June 30, 2016.

Individual Fund and Function	<b>Expenditures</b>		
General Fund and Special Education Fund			
Vocational	6,904		
Other Instruction	22,336		
Building administration services	875		
Business administration services	92,792		
Non-program	328,223		

### **NOTE 4 – PENSION PLAN**

### Changes of benefit terms

There were no changes of benefit terms for any participating employer in WRS.

### Changes of assumptions

There were no changes in the assumptions.



## SCHOOL DISTRICT OF HOLMEN BALANCE SHEET ALL NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2016

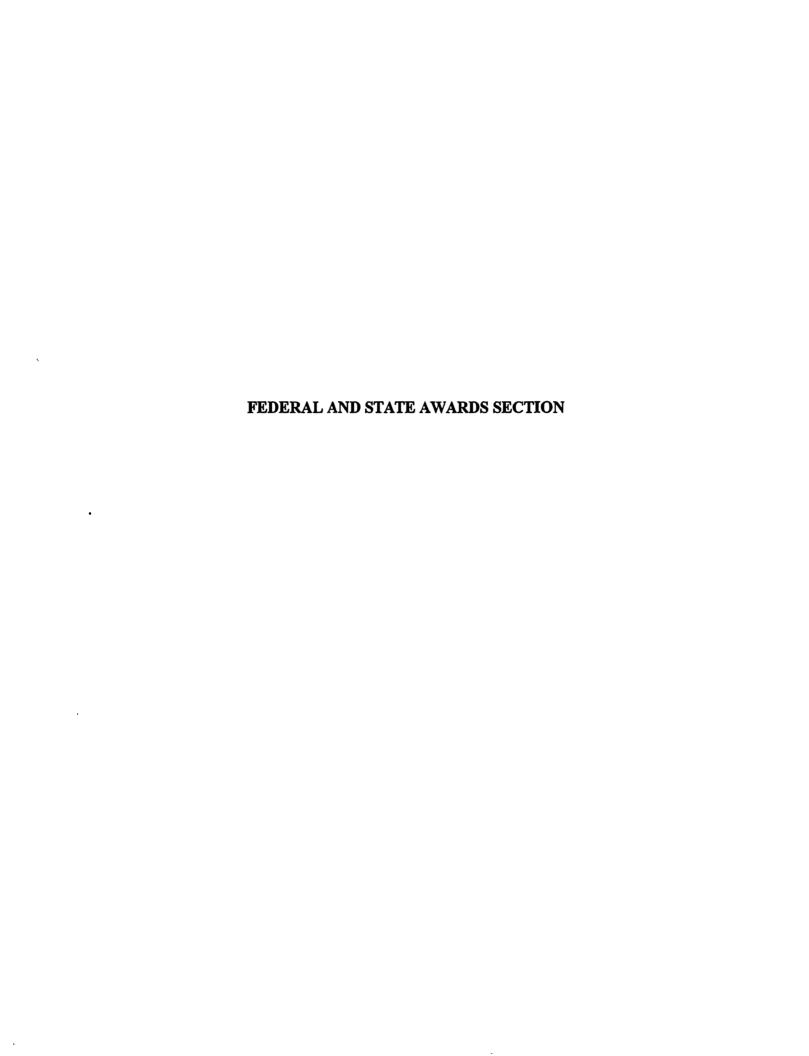
	Special Revenue Trust Fund	Community Service	Total Non- Major Governmental Funds	
ASSETS				
Cash and Investments	\$ 573,384	\$ (5,028)	\$ 568,356	
Accounts receivable	250	-	250	
Prepaid Expense	1,300		1,300	
TOTAL ASSETS	574,934	(5,028)	569,906	
LIABILITIES				
Accounts Payable	10,103	<del>-</del>	10,103	
TOTAL LIABILITIES	10,103		10,103	
FUND BALANCE				
Non-spendable				
Prepaid expenses	1,300	=	1,300	
Unrestricted				
Unassigned	563,531	(5,028)	558,503	
TOTAL FUND BALANCE	564,831	(5,028)	559,803	
TOTAL LIABILITIES AND				
FUND BALANCE	\$ 574,934	\$ (5,028)	\$ 569,906	

# SCHOOL DISTRICT OF HOLMEN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - ALL NONMAJOR FUNDS FOR THE YEAR ENDED JUNE 30, 2016

	Special Revenue Trust Fund	Community Service	Total Non- Major Governmental Funds
REVENUES			
Other local sources	\$ 876,786	\$ 49,33 <u>9</u>	926,125
TOTAL REVENUES	876,786	49,339	926,125
EXPENDITURES			
Instruction			
Undifferentiated instruction	43,411	-	43,411
Regular instruction	63,900	-	63,900
Vocational instruction	1,325	-	1,325
Other instruction	730,934		730,934
Total instruction	839,570	-	839,570
Support services			
Instructional staff services	24,119	-	24,119
Building administration services	300	-	300
Business administration services	1,978	-	1,978
Central Services		54,367	54,367
Total support services	26,397	54,367	80,764
Non-Program	5,903		5,903
TOTAL EXPENDITURES	871,870	54,367	926,237
EXCESS OF REVENUES OVER			
(UNDER) EXPENSES	4,916	(5,028)	(112)
FUND BALANCE, July 1	559,915	-	559,915
FUND BALANCE, June 30	\$ 564,831	\$(5,028)	\$ 559,803

# SCHOOL DISTRICT OF HOLMEN SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES STUDENT ACTIVITIES - AGENCY FUND FOR THE YEAR ENDED JUNE 30, 2016

	ance 2015	Ado	ditions	Ded	luctions		alance 0/2016
ASSETS							
Cash and investments	\$ 42,499	\$	71,291	\$	82,177	<u>\$</u>	31,613
TOTAL ASSETS	\$ <u>42,499</u>	\$	71,291	\$	82,177	<u>\$</u>	31,613
LIABILITIES							
Due to student organizations Senior High School	\$ <u>42,499</u>	\$	71,291	\$	82,177	\$	31,613
TOTAL LIABILITIES	\$ <u>42,499</u>	\$	71,291	\$	82,177	\$	31,613



## SCHOOL DISTRICT OF HOLMEN SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2016

Administering Agency Pass-Through Agency Award Description	Direct Award Yes/No	Identifying Number of Pass-through Entity	Federal Catalog Number	Accrued Receivable July 1, 2015	Expenditures	Grantor Revenues	Accrued Receivable June 30, 2016
United States Department of Agriculture							
Passed through Wisconsin Department							
of Public Instruction							
Food Distribution Program July 1, 2015 - June 30, 2016	No	A001-00000-322562	10.555	\$ -	\$ 140,101	\$ 140,101	\$ -
Special Milk Program for Children	No	A548-00000-322562	10.556				
July 1, 2015 - June 30, 2016				•	6,745	6,745	-
School Breakfast Program	No	A546-00000-322562	10.553				
July 1, 2015 - June 30, 2016				-	115,812	115,812	-
National School Lunch Program July 1, 2015 - June 30, 2016	No	A547-00000-322562	10.555	_	549,737	549,737	_
Subtotal Child Nutrition Cluster					812,395	812,395	
Total US Department of Agriculture					812,395	812,395	-
United States Department of Education							
Passed through Wisconsin Department							
of Public Instruction			0.4.00=				
PL-94-142 IDEA Flow Thru July 1, 2014 - June 30, 2015	No	A341-00000-322562	84.027	164 176		164,175	_
July 1, 2014 - June 30, 2015  July 1, 2015 - June 30, 2016				164,175	656,795	410,608	246,187
PL-99-457 Preschool Entitlement	No	A347-00000-322562	84.173	•	030,793	410,006	240,107
July 1, 2014 - June 30, 2015	140	A347-00000-322302	04.173	6,622	-	6,622	-
July 1, 2015 - June 30, 2016				0,022	16,955	16,972	(17)
High Cost Special Education Aid	No	342-00000-322562	84.027		•		
July 1, 2015 - June 30, 2016				-	19,562	19,562	-
IDEA Discretionary	No	342-00000-322562	84.027				
July 1, 2015 - June 30, 2016				-	3,057	1,273	1,784
IDEA State Improvement Grant	No	A349-00000-322562	84.323				
July 1, 2014 - June 30, 2015				2,301	-	2,301	
July 1, 2015 - June 30, 2016					15,275	10,996	4,279
Subtotal Special Education Cluster (IDEA)				173,098	711,644	632,508	252,234

The accompanying notes are an integral part of these financial statements.

## SCHOOL DISTRICT OF HOLMEN SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2016

		Identifying					
Administering Agency		Number of	Federal	Accrued			Accrued
Pass-Through Agency	Direct Award	Pass-through	Catalog	Receivable	T . 14	Grantor	Receivable
Award Description	Yes/No	<u>Entity</u>	Number	July 1, 2015	Expenditures	Revenues	June 30, 2016
United States Department of Education, continued							
Passed through Wisconsin Department of Public Instruction							
ESEA Title I Basic Grant	No	A141-00000-322562	84.010				
July 1, 2014 - June 30, 2015				106,057	-	106,057	-
July 1, 2015 - June 30, 2016				-	327,872	202,506	125,366
Subtotal Title I, Part A Cluster				106,057	327,872	308,563	125,366
Vocational Education - Carl Perkins	No	A400-00000-322562	84.048				
July 1, 2014 - June 30, 2015				1,545		1,545	- 0.007
July 1, 2015 - June 30, 2016					18,780	9,793	8,987
				1,545	18,780	11,338	8,987
ESEA Title II-A Teacher/Principal Training	No	A365-00000-322562	84.367				
July 1, 2014 - June 30, 2015				16,841	-	16,841	-
July 1, 2015 - June 30, 2016			0.1.0.4	-	60,084	52,957	7,127
ESEA Title III-A English Language Acquisition Grant	No	A391-00000-322562	84.365	2 222		2 200	
July 1, 2014 - June 30, 2015 July 1, 2015 - June 30, 2016				3,309	- 6,974	3,309 700	6,274
July 1, 2013 - Julie 30, 2010				20,150	67,058	73,807	13,401
Total United States Department of Education				300,850	1,125,354	1,026,216	399,988
20th 0 1100 0 0 1100 2 0 pm 1 1110 0 1 2 0 1 0 1 1 1 1 1 1 1 1 1 1					1,123,334	1,020,210	
US Department of Health and Human Services							
Passed through State of Wisconsin Health and Human Services							
Medical Assistance Program	No	None	93.778				
July 1, 2014 - June 30, 2015 July 1, 2015 - June 30, 2016				14,058	315,572	14,058 315,572	<u> </u>
Total US Department of Health and Human Service	es			14,058	315,572	329,630	•
Total Federal Financial Assistance	<del></del>						£ 300.009
I otal Pederal Financial Assistance				\$ 314,908	<u>\$ 2,253,321</u>	\$ 2,168,241	\$ 399,988

The accompanying notes are an integral part of these financial statements.

## SCHOOL DISTRICT OF HOLMEN SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2016

Administering Agency Pass-Through Agency Award Description	Identifying Number of Pass-through Entity	State I.D. Number		State Revenues
Wisconsin Department of Public Instruction				
Entitlement Program Major State Programs			,	
Special Education and School Age Parents	LEA-100	255.101	\$	2,066,597
Common School Library Fund	LEA-104	255.103		179,241
Pupil transportation	LEA-102	255.107		104,162
General Equalization	LEA-116	255.201		28,051,112
Per Pupil Adjustment	LEA-113	255.945		603,000
Total Major Programs				31,004,112
Nonmajor State Programs				
State school lunch	LEA-107	255.102		23,242
Bilingual/Bicultural Aid	LEA-111	255.106		74,085
Wisconsin morning milk program	LEA-109	255.109		7,256
High Cost Special Education Aid	LEA-119	255.210		28,763
School Breakfast Program	LEA-108	255.344		10,558
Educator Effective Evaluation Systems Grant	LEA-154	255.940		24,173
Total Nonmajor Programs				168,077
Total Wisconsin Department of Public Instruction				31,172,189
Other State Revenue				
Tax exempt computer aid				14,354
State revenue through local governments				8,893
Other state revenue				338
Total other state revenue				23,585
Total State Financial Assistance			\$	31,195,774

## HOLMEN SCHOOL DISTRICT NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2016

## **NOTE 1 - BASIS PRESENTATION**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the School District of Holmen under programs of the federal government and state agencies for the year ended June 30, 2016. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net assets, or cash flows of the District.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District has elected not to use the 10% de minimis indirect cost rate

## **NOTE 3 – NONCASH AWARDS**

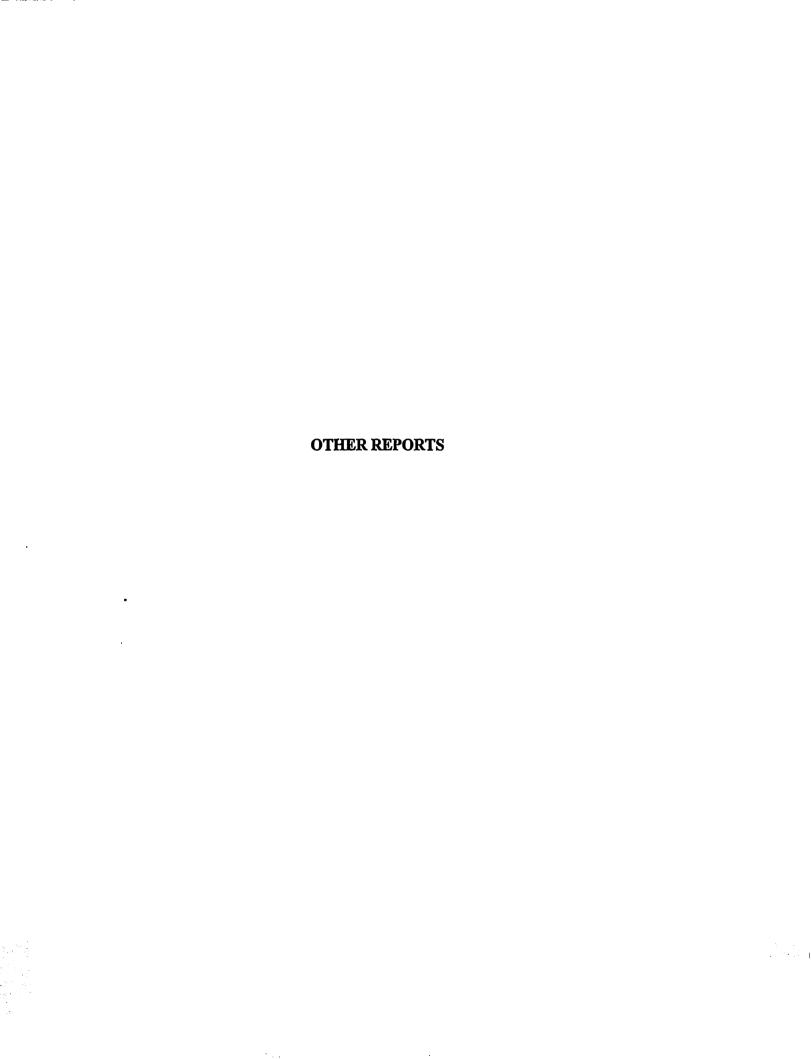
The amount of commodities reported on the Schedule of Expenditures of Federal Awards of \$140,101 is the value of commodities received by the District in the current year. The commodities are priced as prescribed by the Wisconsin Department of Public Instruction.

## NOTE 4 – SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM

2015-2016 eligible costs under the State Special Education Program are \$7,688,064.

## **NOTE 5 – OVERSIGHT AGENCIES**

The District's federal oversight agency is the U.S. Department of Education. The District's state cognizant agency is the Wisconsin Department of Public Instruction.





## **Engelson & Associates, Ltd.**

Certified Public Accountants and Consultants

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education School District of Holmen Holmen, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen ("District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the School District of Holmen's basic financial statements, and have issued our report thereon dated January 6, 2017.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

La Crosse, Wisconsin

Engelson and Associates, Ital.

January 6, 2017



## **Engelson & Associates, Ltd.**

Certified Public Accountants and Consultants

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

To the Board of Education School District of Holmen Holmen, Wisconsin

## Report on Compliance for Each Major Federal and State Program

We have audited the School District of Holmen's ("District") compliance with the types of compliance requirements described in the *Uniform Guidance Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2016. The District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal and state programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Uniform Guidance, Audits of States, Local Governments, and Non-Profit Organizations; and the State Single Audit Guidelines issued by the Wisconsin Department of Administration. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of District's compliance.

## Opinion on Each Major Federal and State Program

In our opinion, the School District of Holmen complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2016.

## **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal and state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance, and the State Single Audit Guidelines. Accordingly, this report is not suitable for any other purpose.

La Crosse, Wisconsin

Engelson and hasonita; Ital.

January 6, 2017

## HOLMEN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2016

Section I - Summary of Auditor's Results **Financial Statements** Type of auditor's report issued Unmodified Internal control over financial reporting: • Material weakness identified? No • Significant deficiencies identified that are not considered to be material weaknesses? No • Noncompliance material to the financial statements? No Federal Awards Type of auditor's report issued on compliance for major programs Unmodified Internal control over compliance: Material weakness(es) identified? No • Significant deficiencies identified that are not considered to be material weaknesses? No Any audit findings disclosed that are required to be reported in accordance with Federal Single Audit Guidelines? No Identification of major federal programs: CFDA Number Name of Federal Program or Cluster Special Education Cluster (IDEA)

> PL-94-142 IDEA Flow Thru PL-99-457 Pre-School Entitlement

Dollar threshold used to distinguish between type A and type B programs:

**IDEA State Improvement Grant** 

84.027

84.173 84.323

Auditee qualified as a low-risk auditee?

\$750,000

Yes

## HOLMEN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2016

## Section I - Summary of Auditor's Results, continued

## State Awards

Type of auditor's report issued on compliance for major programs	Unmodified
Internal control over compliance:	
<ul><li>Material weakness(es) identified?</li></ul>	No
<ul> <li>Significant deficiencies identified that are not considered</li> </ul>	
to be material weaknesses?	No
<ul> <li>Any audit findings disclosed that are required to be reported</li> </ul>	
in accordance with State Single Audit Guidelines?	No

## Identification of major state programs:

State I.D. Number	Name of State Program or Cluster
255.101	Special Education and School Age Parents
255.103	Common School Library Fund
255.107	Pupil Transportation
255.201	General Equalization Aid
255.925	Per Pupil Adjustment

## Section II - Financial Statement Findings

None reported

## Section III - Federal and State Award Findings and Questioned Costs

None reported

## Section IV - Status of Prior Period Audit Findings

None reported

## HOLMEN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2016

## Section V - Other Issues

Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?

No

Does the audit report show audit issues (i.e. material noncompliance, nonmaterial noncompliance, questioned costs, material weaknesses, significant deficiencies, management letter comment) related to grants/contracts with funding agencies that require audits to be in accordance with the State Single Audit Guidelines:

Wisconsin Department of Public Instruction

No

Was a management letter or other document conveying audit comments issued as a result of this audit?

Yes

Name and signature of partner

Earl E. Engelson, Shareholder

Date of Report

January 6, 2017