FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

SCHOOL DISTRICT OF HOLMEN HOLMEN, WISCONSIN

JUNE 30, 2019

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Engelson & Associates, Ltd.

Certified Public Accountants and Consultants

INDEPENDENT AUDITOR'S REPORT

To the Board of Education School District of Holmen Holmen, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen ("District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen, as of June 30, 2019 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, schedule of proportionate share of net pension liability, schedule of employer contributions, schedule of changes in net OPEB liability, and notes to required supplementary information on pages 6.0-6.13 and 46-54. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the School District of Holmen's basic financial statements. The supplementary information identified in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The supplementary information identified in the table of contents and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information identified in the table of contents and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 29, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

La Crosse, Wisconsin

Engelson and Associates, Ital.

November 29, 2019



School District of Holmen Management's Discussion and Analysis Year ended June 30, 2019

This section of the School District of Holmen's annual Financial Statements and Independent Auditor's Report presents the District Management's discussion and analysis of the District's financial performance during the year ending June 30, 2019. In addition, it includes discussion on how these statements and report are affected by prior financial decisions and future vision of the District's finances.

While the Financial Statements and Independent Auditor's report includes detailed information on all financial activity of the District, the Management Discussion and Analysis will attempt to summarize those facts that have been determined to be most "Noteworthy Facts" (SECTION I) and the "Required Discussion and Analysis" (SECTION II).

SECTION I Noteworthy Facts

Noteworthiness for this report is determined primarily by: deviation from budget or deviation from past trends and constituency interest. Consequently, this year's Management Discussion and Analysis focus is on two topics:

- A. Budget to Actual Variances
- B. Focus Area Fiscal Sustainability

A. BUDGET TO ACTUAL VARIANCES

In reviewing budget to actual variances, the following criteria have been set to determine variances that will receive further explanation here. Criteria are:

- Line item variance amounts (Final Budget to Actual) that are greater than .5% of the corresponding total budgeted fund revenue or expense amount, OR
- Line item variance amounts (Final Budget to Actual) that are greater than 10% of the corresponding budget for that line item and greater than .1% of total budgeted fund revenue or expense amount.

Based upon these criteria, the following variances, variance causes and variance reduction strategies have been identified.

The criteria the District uses to determine which variances will receive further explanation in the Management Discussion and Analysis represent high standards. These high standards are borne from the high expectations for accuracy and financial credibility in the District. Such high standards are intended to motivate the continuous improvement necessary to achieve excellence. Conversely, it should be understood that adopting criteria that exemplify such high standards, are more likely to point out relatively minor deviations from perfection.

While the budgeting process is not an exact science, every attempt has been made to formulate an original budget from the best information available. Revisions to the original budget are made several times during the year. Revisions represent updates to revenue projections by local, state and federal agencies as confirmed throughout the fiscal year. Expenditure revisions are made as the actual costs associated with the following become known: capital improvement projects, enrollment driven staffing, special needs student staffing, leave benefits utilization by staff and benefits elections by staff, utility rates, fuel rates, etc.

General Fund (See page 46-47)

The District finished the fiscal year with actual revenues of \$53,676,277, which are \$2,019,505 more than actual expenditures of \$51,656,772. The \$2,019,505 surplus was added to the General Fund balance, bringing the total balance to \$14,480,773. Surplus is associated with intentional set aside for the completion of the Safety and Security two stage entry projects at the elementary schools. As of June 30, 2019, construction on the Sand Lake and Evergreen two stage entries is in progress and the Viking Elementary entry is planned for completion in 2020-21.

Budget Lines	Variance Amounts Favorable (Unfavorable)	Cause of Variances	Variance Reduction Strategies
Revenues – Local	\$146,026	The budget underestimated the investment return resulting in higher than anticipated interest revenue. General fund gifts exceeded budget	Conservative investment returns will continue to be applied due to cash flow fluctuation and impact on available balances during construction activities associated with referenda. Budget revisions may include substantial year to date gifts received into the general fund.
	expectations.		
Revenues – Intermediate	\$6,866	The budget underestimated special education revenue paid through CESA. Revenue varies year to year.	A conservative intermediate revenue budget will continue to be proposed due to the uncertainty.
Revenues – Total	431,991	Actual exceeding budgeted local and federal revenues contributed to the majority of the favorable revenue in 2018-19.	General fund gifts are unpredictable and will continue to budget conservatively. Federal award prior year carryover spend down contributed to the increase in federal claims reimbursement revenue in 2018-19. A variance reduction strategy is not necessary.
Expenditures – Central Services	\$120,690	Budget exceeded actual spending across various departments for non-instructional professional development.	Professional development budgets are at the discretion of the program supervisor, allowing for flexibility within the program budget. A variance reduction strategy is not necessary.

Special Education Fund

Audit standards no longer require a separate "Variance to Final Budget" report for the special Education Fund. (See page 47 "Budget and Actual – General Fund and Special Education Fund" for details on the Special Education Fund line item budget and actual information.)

Debt Service Fund (See page 48)

The Debt Service Fund experienced an increase in fund balance from \$2,924,170 to \$3,873,417.

Referendum Debt

The Referendum Debt budget called for a \$946,210 increase in Fund Balance. The actual net change in fund balance was an increase of \$949,247, a budget variance of \$3,037. The use of fund balance and debt defeasance is a planned strategy based on a predetermined long-term debt schedule.

Non-Referendum Debt (No fund activity to report)

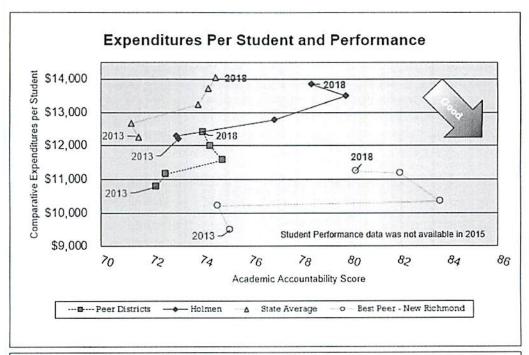
Capital Projects Fund

The Capital Projects Fund budget called for a \$22,679,744 increase in Fund Balance. The actual net change in fund balance was an increase of \$22,697,741, a budget variance of \$17,997. The increase is 100% over prior year, as the District bonded for the addition and remodel project at Holmen High School. The variance in budget to actual fund balance is due to uncertain contractor invoice payments and investment interest income.

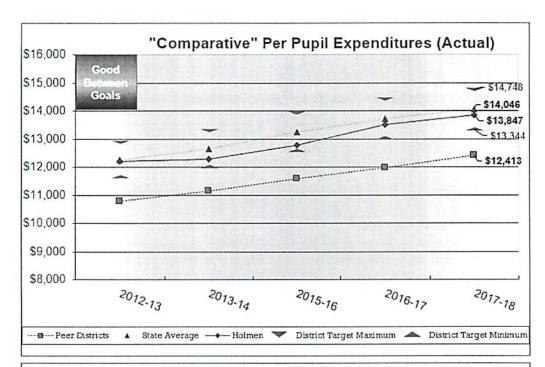
B. FOCUS AREA - FISCAL

Since 2005, specific reporting has taken place on District defined Financial Performance Results. In 2017-18, the School District of Holmen, along with input from our Board of Education, staff and students, refined what the stakeholders deem as most important to the success of a student in Holmen. As a result, a District Dashboard was developed. The Dashboard communicates our District story by showing areas of strength and opportunities for improvement. The Dashboard is organized by our five focus areas (1) Student Learning, (2) Fiscal, (3) Workforce, (4) Customer/Stakeholder Engagement, and (5) Health and Safety. Several measures for each of these focus areas can be found in the School District of Holmen Annual Report.

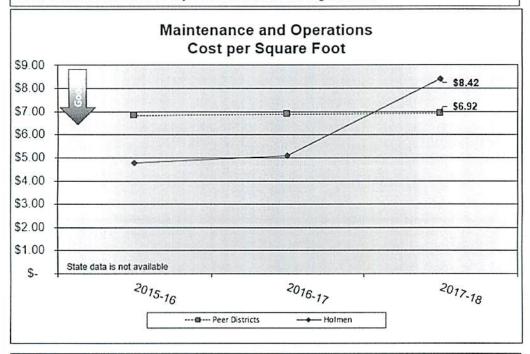
The nine Financial Performance Results measures are presented below.



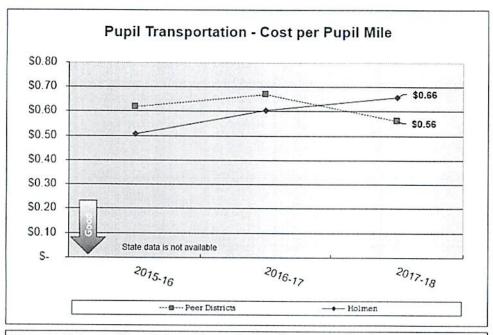
The expenditure per student performance measures both the comparative expenditure per pupil and student performance, using the academic accountability score. These two measures are then examined in relationship to one another. The District's expenditure per student performance can improve due to either our own improvement or the slide in performance by other peer districts. Conversely, our expenditure per student performance can decline due to either a slide in our own performance or an improvement by other peer districts. The comparative nature of the expenditure per student performance requires the District to make more effective choices on how we spend money.



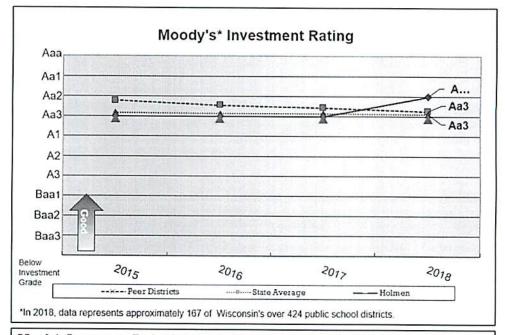
The "Comparative" Per Pupil Expenditures (Actual) is a lagging indicator that measures the financial resources that were applied to deliver services to pupils. "Comparative" values exclude from the total cost the following expenditures: transportation, capital, debt, and miscellaneous expenditures. The "comparative" measure accounts more specifically for those controllable costs directly associated with servicing students.



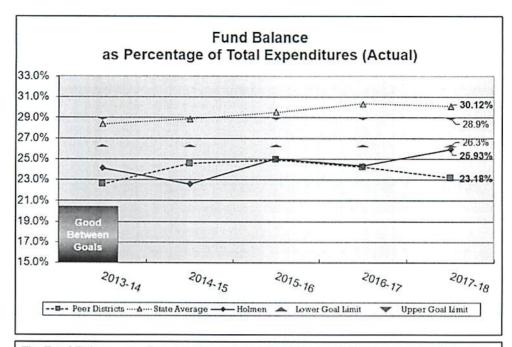
The Maintenance and Operations Cost per Square Foot is a measure that compares Holmen's cost per square foot for maintenance operations, to that of our peer districts. The importance of this measure is to track our costs compared to our peers to ensure efficiency of operations, yet have the funding required to effectively maintain the fixed assets within the District. The cost of maintenance and operations have been consistently lower than our peers for several years. The sharp increase from 2016-17 is attributable to the District Office addition and safety initiatives that were assigned to the maintenance and facilities portion of the budget. If those projects were not included in the calculation, our cost per square foot would be around \$5.00.



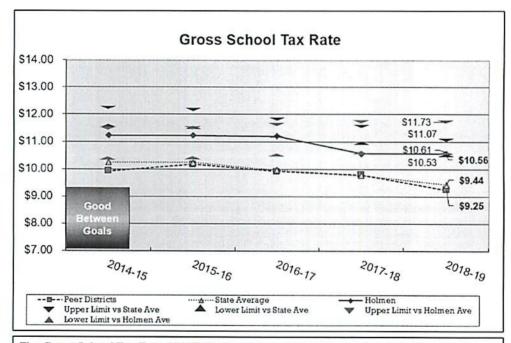
The cost efficiency of the ride to and from school can be measured by **Cost per Pupil Mile**. The School District of Holmen parents, students, staff and community stakeholders have identified cost as a key performance factor in delivery of transportation services. Cost efficiency, while maintaining quality, defines the value of transportation services. This shows the School District of Holmen's transportation service is a good value to the stakeholders of the District. Cost went up in 2017-18 due to extra money added to the transportation budget for 3 extra buses purchased at the end of the fiscal year.



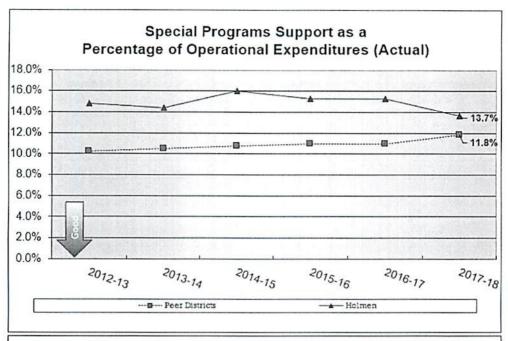
Moody's Investment Rating is a lagging indicator that measures the District's financial stability. Moody's is an international ratings firm. As a third party, Moody's collects data on organizations such as schools. Moody's evaluates the data and then assigns a standardized rating of Aaa, Aa, A or Baa. The highest category is Aaa and is given to organizations with the highest financial stability. There are further rating breakdowns within the Aa, A and Baa categories. This further breakdown is accomplished by assigning a numeric value of 1, 2 or 3 with 1 being the highest and 3 being the lowest rating. An A1 rating is better than an A3 rating. For districts that are frequently bonding to fund construction of new facilities, a high Moody's rating is important. A high rating positively influences the interest rate on the bonds.



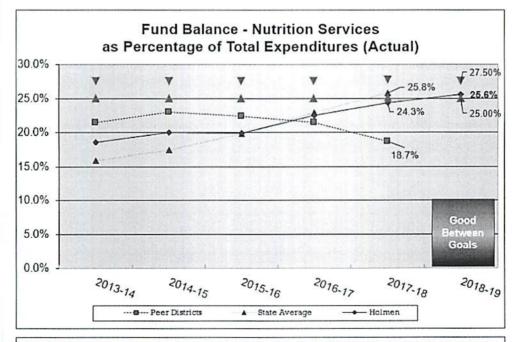
The Fund Balance as a Percentage of Total Expenditures (FBPTE) is a leading indicator that measures the overall financial stability of an organization. Financial stability and affluence is not the same thing. Just as a person can be poor yet remain financially stable, so can a school district. Financial stability comes from properly managing the more limited resources available.



The Gross School Tax Rate (GSTR) is a lagging indicator that measures the property tax rate applied to owners of property within the boundaries of the school district. The tax rate is one way to measure the taxpayer cost impact of providing PK-12 public education. The most recent data available is from 2018-19. At that time, the District had a gross school tax rate of \$10.56.



Revenue and expenditures related to students with exceptional education needs are recorded in a separate fund account. This account is not allowed to end a fiscal year in a deficit position. Federal and state special education revenue sources do not adequately support special programs. A transfer from the general operational fund account is necessary to support the cost of delivering special programs. The **Special Programs Support as a Percentage of the Operational Expenditure** indicates that the School District of Holmen spends 2% more of its operational budget on special programs than its peer districts. This decline in Holmen's % from 15.3 to 13.7 is due to a combination of events. The District received non-recurring operational referendum funding for safety and security in 2017-18 and 2018-19. This decrease will not be sustained once the safety and security projects are completed and the annual general fund operational budget returns to its lower amount. This measure requires the District to analyze more effective choices on how we spend money, while still meeting the needs of all students.



The Fund Balance as a percentage of Total Expenditures is a leading indicator that measures the overall financial stability of the Nutrition Services Program. Financial stability comes from properly managing the limited resources available.

SECTION II Required Discussion and Analysis

The Required Discussion and Analysis portion of this document comprises four topic areas. They are:

- . A. Overview of the Financial Statement
- B. Financial Analysis of the District as a Whole
- C. Non-current Assets
- D. Long-Term Debt

A. OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements comprise 1) District-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other supplementary information to the basic financial statements is provided.

District-wide Financial Statements

- The District-wide financial statements are the NET POSITION (See page 7) and STATEMENT OF ACTIVITIES (See page 8). These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions/ programs into two operational categories. The first category, Governmental Activities, is financially supported mainly by property taxes and inter-governmental revenues. This category is a summary of all the operations of the District except Nutrition Services. The second category, Business Type Activities, is intended to cover all, or a significant portion of, costs through user fees and charges. This category is where Nutrition Services activity is represented.
- The NET POSITION presents information on all of the District's assets and liabilities, with the
 difference between the two reported as NET POSITION. Fiscal year end 2019 Total Assets valued
 at \$90,641,256 is more than the value of \$68,065,191 twelve months earlier. This represents a oneyear increase of 33.17%.
- The STATEMENT OF ACTIVITIES presents information showing how the District's NET POSITION
 changed during the year. This statement reports the cost of government functions and how those
 functions were financed for the fiscal year. The NET POSITION for the year of \$46,141,512 is an
 increase of 25.28% over the \$40,929,612 prior year amount.

Fund Financial Statements

- The District also produces fund financial statements. A fund is a grouping of related accounts that
 is used to maintain control over resources that have been segregated for specific activities. The
 District, like other state and local governments, uses fund accounting to demonstrate compliance
 with finance related legal requirements. Fund statements generally report operations in more detail
 than the District-wide statements and provide information that may be useful in evaluating a District's
 near-term financing requirements.
- There are two fund financial statements, the BALANCE SHEET GOVERNMENTAL FUNDS (See page 9) and the COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES (See page 11). Generally, balance sheet reports provide a snapshot as of June 30th, which summarizes assets, liabilities, and the impact on fund balance. The COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES provides additional information on inflows and outflows that affected fund balance.
- Because the focus of fund financial statements is narrower than that of the District-wide statements, it is useful to make a comparison between the information presented. This helps readers better understand the long-term implication of the government's near-term financial decisions.

- The RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET –WITH THE STATEMENT OF NET POSITION (See page 10) reconciles the "TOTAL FUND BALANCE" as shown on the BALANCE SHEET - GOVERNMENTAL FUNDS (See page 9), to the Governmental Activities "Total Net Position" as shown on the STATEMENT OF NET POSITION (See page 7). This reconciliation adjusts for the balance sheet difference between financial reporting and fund accounting.
- The RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES (See page 12) provides financial information to adjust for the difference between the revenues/expenditures and how they are presented in financial reporting and fund accounting.
- The District has three types of funds: governmental, proprietary, and fiduciary. Governmental funds
 include the District's five regular funds (General, Special Education, Debt Service, Capital Projects
 and Other Governmental) and individual capital project funds as needed. The District has one
 proprietary fund, the food service fund and two fiduciary funds, a trust fund for student scholarships
 and a fund for student organizations and clubs.
- Financial information is presented in separate columns on both the BALANCE SHEETS GOVERNMENTAL FUNDS (See page 9) and the COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE ALL GOVERNEMTNAL FUND TYPES (See page 11) for the general, and debt service funds as these are considered to be major funds. Capital Projects funds would also be reported here as a separate column in years where the District had Capital Projects financial activity. Data for the Special Revenue Fund are reported in the "Non-Major Governmental Funds" column as these are considered non-major funds. While not present in this reporting period, other non-major funds might include a combination of Special Revenue Trust Fund, Pupil Activities Agency Fund, Package Cooperative Fund, Capital Expansion Funds and others. Data for these individual non-major funds is provided separately as supplementary information (See pages 55-57).
- The proprietary fund statements for the District's food service program are prepared on the same basis of accounting and measurement focus as the District-wide financial statements. In addition, the District provides a "STATEMENT OF CASH FLOWS" for the proprietary fund (See pages 13, 14, 15 and 16).
- The District serves as a trustee, or fiduciary, for student scholarships and student organizations. The assets of these organizations do not directly benefit, nor, are under the direct control of the District. The District's responsibility is limited to ensuring the assets reported in these funds are used only for their intended purposes. Fiduciary activities are excluded from the district-wide financial statements because the District cannot use these assets to finance its operations. The STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS and the STATEMENT OF CHANGES IN NET POSTION are presented and prepared separately in an abbreviated format (See pages 17 and 18 respectively).
- The District opted for a "pay-as-you-go" method for other post-employment benefits. A schedule of funding progress for Wisconsin Retirement System Pension (Note 6 page 33-39), Other Post-Employment Benefits (OPEB) (Note 7 page 39-43) and Net Position and Fund Balances (Note 8 page 43) is available as of 2018-19.
- The District adopts an annual appropriation budget for every fund it administers. Budget comparisons are made only for the major funds and present the original, revised and actual amounts in each major program area (See pages 46-49).

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to the full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

B. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1, provides a summary of the District's NET POSITION (See page 7) for the year ended June 30, 2019.

	Table 1		
Cor	ndensed NET POSITIO	N	
(i	n thousands of dollars)		
	Total School District	Total School District	Change
	2018	2019	
Current Assets	\$18,450.01	\$45,426.45	\$26,976.44
Noncurrent Assets	\$49,615.18	\$45,214.81	(\$4,400.37)
Total assets	\$68,065.19	\$90,641.26	\$22,576.07
Deferred Outflows of Resources	\$15,075.99	\$16,723.26	\$1,647.27
Current Liabilities	\$4,001.96	\$9,309.70	\$5,307.74
Noncurrent Liabilities	\$20,915.64	\$40,314.86	\$19,399.22
Total Liabilities	\$24,917.60	\$49,624.56	\$24,706.96
Deferred Inflows of Resources	\$17,293.97	\$11,598.45	(\$5,695.52)
NET POSITION			
Net Investment in Capital Assets	\$29,522.99	\$9,176.81	(\$20,346.19)
Restricted	\$7,356.70	\$30,610.31	\$23,381.61
Unrestricted	\$4,049.92	\$6,354.39	\$2,176.48
Total NET POSITION	\$40,929.61	\$46,141.51	\$5,211.90

Between June 30, 2018 and June 30, 2019, "Total Assets" increased by \$22,576,065 or 33.17% and "Total Liabilities" increased by \$24,706,960 or 99.15%.

- The change in "Total Liabilities" came from an increase in "Current Liabilities" of 132.63% and a 91.72% increase in "Noncurrent Liabilities." Within "Current Liabilities" the current portion of long-term obligations increased by \$4,026,895 and unearned revenue increased by \$1,319,998. Noncurrent Liabilities increased by \$19,399,216 due to an increase in long term debt obligations. The net increase in "Total Liabilities" is \$24,706,960.
- "Total NET POSITION" increased by a total of \$5,211,900 or 12.73%. This included a decrease in Net Investment in Capital Assets of \$20,346,188, a net increase in restricted debt service, restricted Food Service, restricted Capital Project, restricted Other of \$23,381,607 and an increase in General unrestricted assets of \$2,176,481. The Restricted Capital Project position increased 100% to \$22,697,741 over 2017-18 due to the Holmen High School addition and remodel project.

Table 2 provides summarized operating results and their impact on the change in NETPOSITION (See page 8). Both the governmental and business-type activities contributed to the District's financial position in relation to NET POSITION. The largest increase in revenue was the state per pupil categorical aid (see below "Federal & State Aid Not Restricted") allocated to schools and property tax revenue (see below "Property Taxes" under General Revenue)

In expenditures, the "Instruction", "Pupil & Instructional Staff Services", "General and Building Administration" and "Other Support Services" categories increased. A required change in expenditure coding caused a shift in technology expenditures from "Central Services" to "Instructional Staff Services" and "Other Support Services". "Business Administration Services", "Central Services" "Interest and Fiscal Charges" and "Insurance" expenditures decreased. "Business Type Activity – Food Service" increased slightly, supported by revenue for meals served. "Non-Program" expenses also increased.

Table 2 Statement of Activities – Summary/Comparison (in thousands of dollars)						
Total Total School District School District Chang						
	2018	2019				
REVENUES	•					
Program Revenues						
Charges for Services	\$2,300.80	\$2197.31	(\$103.49)			
Operating Grants & Contributions	\$5,915.22	\$6227.17	\$311.95			
Capital Grants & Contributions	\$0.00	\$0.00	\$0.00			
General Revenues						
Property Taxes	\$17,428.98	\$18,637.23	\$1,208.25			
Community Service	\$0.00	\$0.00	\$0.00			
Federal & State Aid Not Restricted	\$30,740.87	\$32,293.83	\$1,552.96			
Other	\$1,543.91	\$1,958.11	\$414.20			
Total Revenues	\$57,929.78	\$61,313.65	\$3,383.87			
EXPENSES						
Instruction	\$30,188.65	\$30,585.42	\$396.77			
Pupil & Instructional Staff Services	\$5,288.85	\$6,621.75	\$1,332.90			
General and Building Administration	\$2,948.66	\$2,950.16	\$1.50			
Business Administration Services	\$6,609.01	\$6,585.39	(\$23.62)			
Central Services	\$2,224.96	\$577.61	(\$1,647.35)			
Interest and Fiscal Charges	\$618.01	\$562.03	(\$55.98)			
Insurance	\$432.09	\$406.02	(\$26.07)			
Other Support Services	\$141.47	\$790.18	\$648.71			
Non-Program	\$3,797.85	\$4,174.68	\$376.83			
Business Type Activity - Food Service	\$2,749.98	\$2,848.51	\$98.53			
Total Expenses	\$54,999.53	\$56,101.75	\$1,102.22			
Increase (decrease) in NET POSITION	\$2,930.25	\$5,211.90	\$2,281.65			

C. NONCURRENT ASSETS (See page 7)

At the end of fiscal year 2019, the District had booked \$84,086,375 in non-current capital assets within its "Governmental Activities" accounts. These non-current assets included land, buildings, sites, furniture, equipment and construction in progress (included in "Buildings & Building Improvements") (See Table 3 below). Total accumulated depreciation on these non-current assets was \$39,019,081. Detailed information about capital assets and depreciation of these assets can be found in Note 4 (See page 31) of the financial statements. Within this note, additions and deletions during fiscal year 2019 are itemized.

Table 3 Noncurrent Capital Assets (Net Depreciation) Governmental Activities Only (in thousands of dollars)

П	Total School District	Total School District	Change
	2018	2019	
Land & Site Improvements	\$5,347.34	\$6,584.30	\$1,236.96
Buildings & Building Improvements	\$69,275.18	\$69,499.41	\$224.23
Equipment & Furniture	\$6,579.86	\$6,999.13	\$419.27
Construction in Progress	\$2,494.50	\$1,003.54	(\$1,490.96)
Accumulated Depreciation	(\$37,255.41)	(\$39,019.08)	(\$1,763.67)
Total Net Capital Assets	\$43,946.97	\$45,067.30	(\$1,374.17)

Note: There may be a slight variance in totals due to rounding.

D. LONG-TERM DEBT

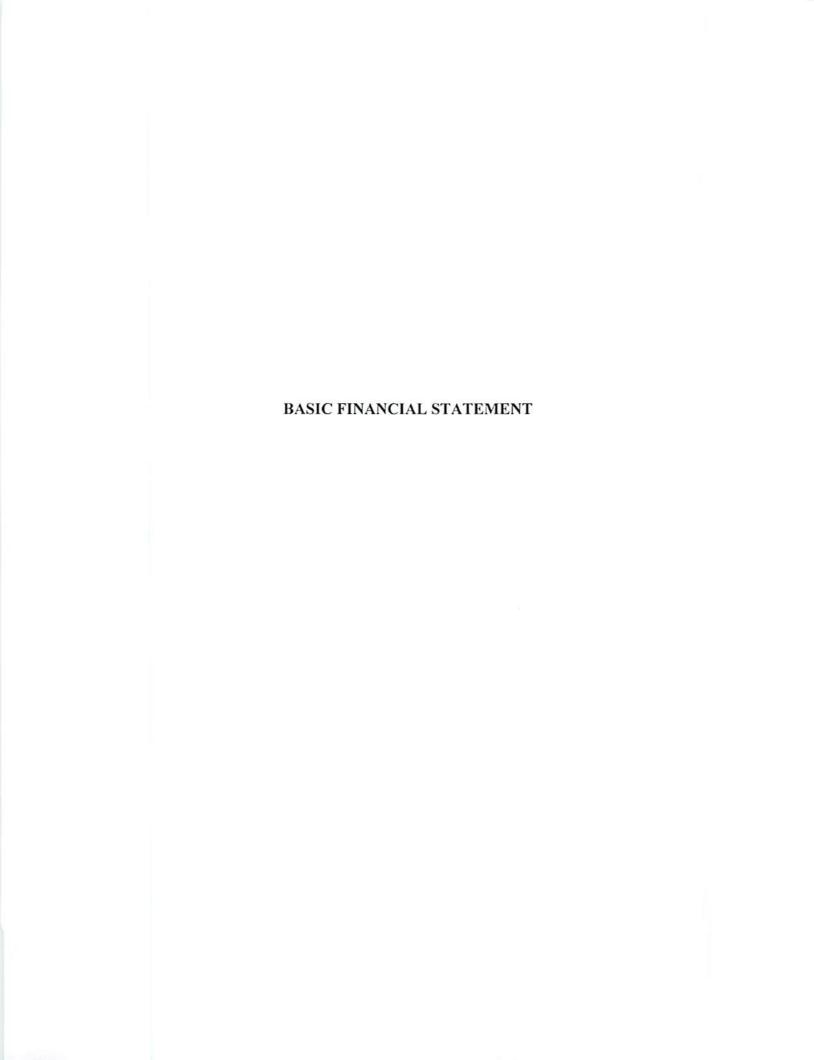
At fiscal year-end, the District had \$46,316,098 in general obligation bonds and other long-term obligation (See Table 4 below and Note 5, starting on page 32). The increase in general obligation bonds is 147.11% from July 1, 2018. This Governmental Activities increase of \$23,029,146 is the net effect of long-term obligation reductions of \$9,346,819 and additions of \$32,375,965. The largest reductions in Long-term Debt are a \$2,046,000 reduction in "General Obligation Bonds" and a \$2,768,510 reduction "Other Post Employment – Health Benefits". The District has opted for a "pay-as-you-go" method to meet post-employment benefit obligations in lieu of making additional contributions to fund anticipated future liabilities. "Sick and incentive leave days" saw a decrease of \$228,108.

Long Term Disability Insurance program (LTDI) was combined and reported with the Wisconsin Retirement System (WRS) fund. This caused a 2018 restatement of net position. Based on the experience study conducted in 2018, the 2019 actuarial assumptions used to develop Total Pension Liability changed (required supplemental Note 4 page 54), including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The 2018 reinstatement combined with the 2019 assumption changes resulted in a "Pension Benefit" balance of \$6,304,044 on 06/30/2019.

	Table 4		
	ding Long-Term Oling thousands of dolla		
	Total School District	Total School District	Change
	2018	2019	
Governmental Activities G.O. Debt	\$14,584.00	\$36,038.00	\$21,454.00
Other Governmental Activities	\$803.79	\$10,278.10	\$9,474.31
Business Activities	(\$39.10)	\$267.99	\$307.09
Total	\$15,348.69	\$46,584.09	\$31,235.40

Contacting the School District of Holmen's Financial Management

The financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact the Director of Finance & Operations, (608) 526-6610, School District of Holmen, 1019 McHugh Road, Holmen, WI 54636.



SCHOOL DISTRICT OF HOLMEN STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities	Business-Type Activities	Total
Assets			
Current assets			
Cash and investments	\$ 38,429,554	\$ 731,743	\$ 39,161,297
Taxes receivable	5,050,799	The state of the s	5,050,799
Accounts receivable	48,908	21,788	70,696
Due from other governments	1,109,545	140	1,109,685
Prepaid expenses	15,264	1,925	17,189
Inventory		16,785	16,785
Total current assets	44,654,070	772,381	45,426,451
Noncurrent assets			
Capital assets	84,086,375	236,451	84,322,826
Less: Accumulated depreciation	39,019,081	88,940	39,108,021
Total capital assets, net	45,067,294	147,511	45,214,805
Total noncurrent assets	45,067,294	147,511	45,214,805
Total Assets	89,721,364	919,892	90,641,256
Deferred Outflows of Resources			
Pension plan	16,221,566	501,698	16,723,264
Liabilities			
Current liabilities			
Accounts payable	576,002	6,396	582,398
Accrued salaries and related items	945,190	8,348	953,538
Accrued interest	143,138		143,138
Unearned revenue	1,316,928	44,465	1,361,393
Current portion of long-term obligations	6,269,235		6,269,235
Total current liabilities	9,250,493	59,209	9,309,702
Noncurrent liabilities			
Net pension liability	6,304,044	194,970	6,499,014
Net OPEB liability	2,798,621	73,024	2,871,645
Premium on bonded debt refunding	215,871	-	215,871
Noncurrent portion of long-term obligations	30,728,327		30,728,327
Total noncurrent liabilities	40,046,863	267,994	40,314,857
Total Liabilities	49,297,356	327,203	49,624,559
Deferred Inflows of Resources		120 - 10	
Pension plan	8,723,192	269,790	8,992,982
OPEB plan	2,542,937	62,531	2,605,468
Total deferred inflows of resources	11,266,129	332,321	11,598,450
Net Position			0 120 012
Net investment in capital assets	9,029,294	147,511	9,176,805
Restricted for:	ELET CONSTRUCES SISSENANO		
Pension	1,194,330	36,938	1,231,268
Debt service	3,873,417		3,873,417
Food service		577,617	577,617
Capital project	22,697,741		22,697,741
Other	2,230,270		2,230,270
Unrestricted	6,354,394		6,354,394
Total Net Position	\$ 45,379,446	\$ 762,066	\$ 46,141,512

The accompanying notes are an integral part of these financial statements.

SCHOOL DISTRICT OF HOLMEN STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Net (Expense) Revenue

Program Revenues and Changes in Net Position Operating **Business-**Charges for Grants and Governmental Type Functions/Programs Expenses Services Contributions Activities Activities Total Governmental activities Instruction Undifferentiated instruction 7,540,469 11,694 125,882 (7,402,893)(7,402,893)20.190 423,985 Regular instruction 11,457,229 (11,013,054) (11,013,054)Vocational instruction 1,193,991 15,569 26,261 (1,152,161)(1,152,161)Special education instruction 7,047,320 3,242,374 (3,804,946)(3,804,946)Other instruction 3,346,410 93,639 991,922 (2,260,849)(2,260,849)30,585,418 141,092 4,810,424 (25,633,902) Total Instruction (25,633,902)Support services Pupil services 2,653,964 10,827 (2,643,137)(2,643,137)Instructional staff services 3,967,783 60,643 279,753 (3,627,387)(3,627,387)General administration services 669.095 (669,095)(669.095)School administration services 2,281,069 48 266 (2,280,755)(2,280,755)Business administration services 6,585,389 139,673 146,234 (6,299,482)(6,299,482)Central services 577,609 (577,609)(577,609)Insurance 406,017 (406,017)(406,017)Other support services 790,180 38,000 (752, 180)(752, 180)Interest and fiscal charges 562,034 (562,034)(562,034)Total Support Services 18,493,140 200,364 475,080 (17,817,696) (17,817,696)Non-Program 4,174,676 598 (4,174,078)(4,174,078)342,054 53,253,235 5,285,504 Total governmental activities (47,625,677) (47,625,677)**Business-type activities** School food service program 1,855,252 941,667 (51,589)2,848,508 (51,589)Total school district 56,101,743 2,197,306 6,227,171 (47,625,677) (51,589)(47,677,266)General Revenues Property taxes General purposes 15.099,729 15,099,729 Debt services 3,537,500 3,537,500 Federal and State aid not restricted to specific purposes 32,293,829 32,293,829 Interest and investment earnings 303,465 303,465 Gain (loss) on disposal of capital assets 4,695 4,695 1,649,947 1,649,947 Miscellaneous local and intermediate revenue 52,889,165 Total General Revenues 52,889,165 Change in Net Position 5,263,489 (51,589)5,211,900 40,115,957 813,655 Net Position - Beginning 40,929,612 45,379,446 762,066 Net Position - Ending 46,141,512

The accompanying notes are an integral part of these financial statements.

SCHOOL DISTRICT OF HOLMEN BALANCE SHEETS - GOVERNMENTAL FUNDS JUNE 30, 2019

				Nonmajor	
			Capital	Governmental	
	General	Debt Service	Project	Funds	Total
ASSETS					
Cash and investments	\$ 9,648,432	\$ 5,187,102	\$ 22,827,326	\$ 766,694	\$ 38,429,554
Taxes receivable	5,050,799	(i)	-	-	5,050,799
Accounts receivable	48,908	79	-	-	48,908
Due from other governments	1,109,545		-		1,109,545
Prepaid expense	8,191			7,073	15,264
TOTAL ASSETS	15,865,875	5,187,102	22,827,326	773,767	44,654,070
LIABILITIES					
Accounts payable	436,669		129,585	9,748	576,002
Accrued salaries and related items	945,190	-	(=)	-	945,190
Deferred Revenue	3,243	1,313,685			1,316,928
TOTAL LIABILITIES	1,385,102	1,313,685	129,585	9,748	2,838,120
FUND BALANCE					
Fund balance:					
Non-spendable					
Prepaid expenses	8,191	100		7,073	15,264
Restricted	1,473,324	3,873,417	22,697,741	756,946	28,801,428
Unrestricted			-		
Committed	2,418,429	•	-	2	2,418,429
Assigned	7,500,000			-	7,500,000
Unassigned	3,080,829				3,080,829
TOTAL FUND BALANCE	14,480,773	3,873,417	22,697,741	764,019	41,815,950
TOTAL LIABILITIES AND					
FUND BALANCE	\$ 15,865,875	\$ 5,187,102	\$ 22,827,326	\$ 773,767	\$ 44,654,070

SCHOOL DISTRICT OF HOLMEN RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET WITH THE STATEMENT OF NET POSITION JUNE 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance governmental funds		\$	41,815,950
Capital assets used in governmental activities are not current financial resources			
and therefore are not reported in governmental funds balance sheet.	04.004.005		
Cost of capital assets	84,086,375		
Accumulated depreciation	(39,019,081)		
			45,067,294
Deferred outflows of resources represent consumption of net position that apply			
to future periods and therefore are not reported in the fund statements.			
Deferred outflows of resources consist of:			16 221 566
Pension plan			16,221,566
Long-term liabilities, including bonds payable, are not due and payable			
in the current period and therefore are not reported in the			
funds. Long-term liabilities at year end consist of:			
Bonds payable	(36,038,000)		
Sick and incentive leave days	(788,562)		
Pension benefit	(6,304,044)		
Post employment health benefits	(2,969,621)		
Premium on bonded debt refunding	(215,871)		
Accrued interest	(143,138)		
	3		(46, 459, 236)
Deferred inflows of resources are acquisitions of net assets that are applicable			
to future reporting periods and therefore are not reported in the fund statements.			
Deferred inflows of resources consist of:			
Pension plan	(8,723,192)		
OPEB plan	(2,542,937)		
Of DD pillin	(2,512,751)		(11,266,129)
		_	(11,200,129)
Total net position - governmental activities		\$	45,379,446

SCHOOL DISTRICT OF HOLMEN COMBINED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES, EXPENDITURES AND OTHER FINANCING USES, AND CHANGES IN FUND BALANCE - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2019

	General	Debt Service	Capital Project	Nonmajor Governmental Funds	Total
DEVENUES					
REVENUES	6 15 000 730	6 2 527 500		6	6 10 (27 220
Property taxes	\$ 15,099,729	\$ 3,537,500	\$ -	\$ -	\$ 18,637,229
Local Interdistrict	601,297	79,537	18,567	1,202,430	1,901,831
Intermediate	1,558,291	-	-	-	1,558,291
State	14,707	-	-		14,707
Federal	34,702,753 1,608,251		5	17.0 E	34,702,753 1,608,251
Other	91,249	_	_	_	91,249
TOTAL REVENUES	53,676,277	3,617,037	18,567	1,202,430	58,514,311
TOTAL REVENUES					
EXPENDITURES					
Current					
Instruction					
Undifferentiated instruction	7,128,669	-	•	79,804	7,208,473
Regular instruction	10,889,739	*	-	63,046	10,952,785
Vocational instruction	1,065,217		-	76,204	1,141,421
Special education instruction	6,737,037	ā	-	002.120	6,737,037
Other instruction	2,206,935	•		992,138	3,199,073
Total instruction	28,027,597	-	·	1,211,192	29,238,789
Support services	2 527 114				2 527 114
Pupil services	2,537,114				2,537,114
Instructional staff services	3,777,077			16,011	3,793,088
General administration services	639,636	-	*	-	639,636
School administration services	2,180,637	-	920.926	- 	2,180,637
Business administration services Central services	5,469,029	-	820,826	5,589	6,295,444 552,178
	552,178	-	-		406,017
Insurance	406,017 790,180		-	(5) 120	790,180
Other support services			020.026	21.600	
Total support services	16,351,868	*	820,826	21,600	17,194,294
Capital outlay	3,108,136	2	-	-	3,108,136
Debt Services					
Principal		2,046,000			2,046,000
Interest and fiscal charges		621,790			621,790
Total Debt Services	58-04-01-04-04-04-04-04-04-04-04-04-04-04-04-04-	2,667,790			2,667,790
Non-program	4,169,171		-	5,505	4,174,676
TOTAL EXPENDITURES	51,656,772	2,667,790	820,826	1,238,297	56,383,685
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	2,019,505	949,247	(802,259)	(35,867)	2,130,626
OTHER FINANCING SOURCES (USES)					
Other financing sources	2		23,500,000	2	23,500,000
TOTAL OTHER FINANCING			22,200,000		
SOURCES (USES)	<u> </u>	2	23,500,000	-	23,500,000
SOURCES (USES)		-	23,500,000		
EXCESS OF REVENUES AND OTHER					
FINANCING SOURCES OVER (UNDER)					
EXPENDITURES AND OTHER FINANCING USES	2,019,505	949,247	22,697,741	(35,867)	25,630,626
FUND BALANCE, JULY 1	12,461,268	2,924,170	-	799,886	16,185,324
FUND BALANCE, JUNE 30	\$ 14,480,773	\$ 3,873,417	\$ 22,697,741	\$ 764,019	\$ 41,815,950
. Cho brighting good 50	2.1,100,775	5 5,075,777	3 22,077,711	701,017	2 11,010,700

The accompanying notes are an integral part of these financial statements.

SCHOOL DISTRICT OF HOLMEN RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Net Change in Fund Balances - Governmental Funds	\$	25,630,626
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlay		3,110,547
Depreciation expense		(1,990,226)
Some expenses reported in the statement of activities, such as accrued vested employee benefits, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		2,388,542
Premiums on current year debt issues are reported as revenue in the governmental funds, but are amortized over the life of the bond on the statement of activities and the remaining premium is recorded as a deferred inflow of resources on the statement of net position. Current year amortization of bond premium		39,249
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of the differences in the treatment of long-term debt.		(21,454,000)
In the statement of activities, pension expense is accrued based on the reported amount of net pension liability (asset), whereas in the governmental fund statements, pension expenditure is reported when due.		(2,481,757)
In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is reported when due.	_	20,508
Change in Net Position of Governmental Activities	<u>\$</u>	5,263,489

SCHOOL DISTRICT OF HOLMEN STATEMENT OF NET POSITION PROPRIETARY FUND - FOOD SERVICE FUND JUNE 30, 2019

Assets		
Current assets	120	
Cash and investments	S	731,743
Accounts receivable		21,788
Due from other governments		140
Prepaid expenses		1,925
Inventory		16,785
Total current assets		772,381
Noncurrent assets		
Capital assets		236,451
Less: Accumulated depreciation		88,940
Total capital assets, net	29	147,511
Total noncurrent assets		147,511
Total Assets	-	919,892
Defended Outflowers December		
Deferred Outflows of Resources		
Pension plan	-	501,698
Liabilities		
Current liabilities		
Accounts payable		6,396
Accrued salaries and related items		8,348
Unearned revenue - student lunch accounts		44,465
Total current liabilities		59,209
Noncurrent liabilities		
Net pension liability		194,970
Net OPEB liability		73,024
Total noncurrent liabilities	-	
Total noncurrent flabilities	-	267,994
Deferred Inflows of Resources		
Pension plan		269,790
OPEB plan		62,531
Total deferred inflows of resources		332,321
Net Position		
Investment in capital assets		147,511
Restricted for:		0.0-0000 \$ 700 7 05
WRS Pension		36,938
Food service		577,617
an analysis and the training	-	
Total Net Position	\$	762,066
The accompanying notes are an integral part of these financial stat	ements.	

SCHOOL DISTRICT OF HOLMEN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2019

Revenues	
Food sales	\$ 1,855,252
Donations	4,869
State sources	44,417
Federal sources	732,427
Federal commodities	159,954
Total revenues	2,796,919
Operating expenses	
Salaries and wages	789,534
Employer paid benefits	340,609
Purchased services	37,536
Supplies, food and materials	1,656,866
Other	11,454
Depreciation	12,509
Total operating expenses	2,848,508
Change in Net Position	(51,589)
Net Position, July 1	813,655
Net Position, June 30	\$ 762,066

SCHOOL DISTRICT OF HOLMEN STATEMENT OF CASH FLOWS PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2019

Cash flows from operating activities		
Cash received from customers	\$	1,862,767
Cash received from government payments		776,794
Cash received from donors		4,869
Cash payments to employees for services		(1,047,807)
Cash payments for utilities and other purchased services		(37,536)
Cash payments to suppliers for goods and services		(1,496,344)
Cash payments for other operating activities	77	(11,454)
Net cash provided by (used in) operating		
activities	-	51,289
Cash and cash equivalents, July 1		680,454
Cash and cash equivalents, June 30	\$	731,743

SCHOOL DISTRICT OF HOLMEN STATEMENT OF CASH FLOWS PROPRIETARY FUND - FOOD SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2019

Reconciliation of change in net position from operations to net cash provided by (used in) operating activities

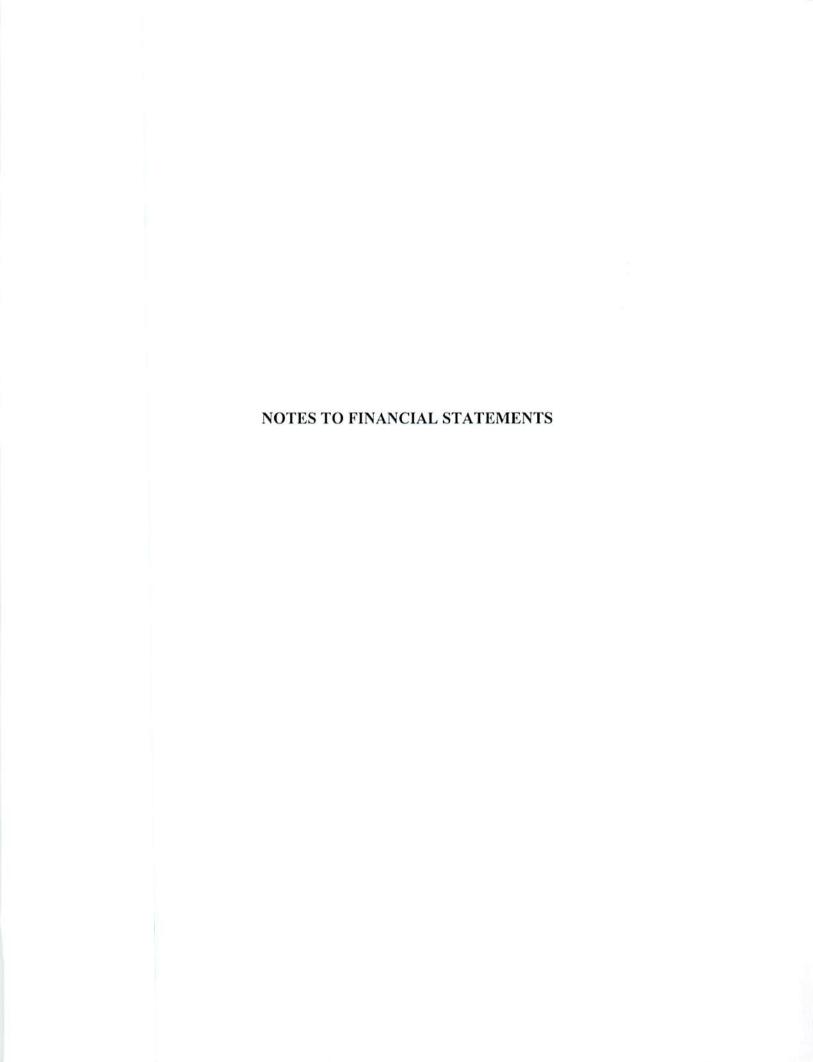
Change in net position from operations		(51,589)
Adjustments to reconcile change in net position		
to net cash provided by (used in) operating activities:		
Depreciation		12,509
Pension expense		75,976
OPEB expense		7,561
(Increase) decrease in current assets		
Accounts receivable		4,445
Prepaid expenses		(16)
Inventory		2,113
Increase (decrease) in current liabilities		
Accounts payable		(1,529)
Accrued payroll and related items		(1,201)
Unearned revenue		3,070
Net cash provided by (used in) operating activities	\$	51,289

SCHOOL DISTRICT OF HOLMEN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2019

	Scholarships Trust Fund		Student Activities		Total	
ASSETS						
Cash and investments	\$	220,622	\$	58,226	\$	278,848
Restricted cash and investments						
Beneficial interest in perpetual trust		538,326			-	538,326
TOTAL ASSETS		758,948		58,226	-	817,174
LIABILITIES						
Due to student organizations		-		58,226		58,226
TOTAL LIABILITIES				58,226		58,226
NET POSITION						
Restricted for scholarships - spendable		758,948		-		758,948
TOTAL NET POSITION	\$	758,948	\$	-	\$	758,948

SCHOOL DISTRICT OF HOLMEN STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Scholarships Trust Fund		Student Activities		Total	
REVENUES						
Gifts and contributions	\$	29,018	\$	-	\$	29,018
Interest income		5,269		(=0		5,269
Change in perpetual trust		(4,443)		-		(4,443)
Total Revenues		29,844		-		29,844
EXPENSES						
Scholarships		28,262			_	28,262
Change in Net Position		1,582		-		1,582
Net Position, July 1	(90	757,366				757,366
Net Position, June 30	\$	758,948	\$		\$	758,948



SCHOOL DISTRICT OF HOLMEN NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The School District of Holmen (the "District") is organized as a common school district. The District, governed by a seven-member elected school board, operates grades K through 12 and is comprised of all or parts of six taxing districts.

The financial statements of the School District of Holmen have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

B. Component Units

U.S. generally accepted accounting principles require that these financial statements include the primary government and its component units. Component units are separate organizations that are included in the District's reporting entity because of the significance of their operational or financial relationships with the District. All significant activities and organizations with which the District exercises oversight responsibility have been considered for inclusion in the general purpose financial statements. The District has no component units, and it is not included in any other governmental reporting entity.

C. Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental and business-type activities. The statements report information on all of the District's non-fiduciary activities with eliminations made to minimize the double counting of internal transactions. Governmental activities include programs supported primarily by taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities include operations that rely to a significant extent on fees and charges for support.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for business-type activities and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of expenses with program revenues identifies the extent to which each governmental function or business-type segment is self-financing or relies upon general revenues of the District.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. All other funds are aggregated and reported as non-major governmental or non-major proprietary funds.

The District uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Governmental funds are those through which most governmental functions typically are financed. The acquisition, use, and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- Total assets, liabilities, revenue or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- In addition, any other governmental or enterprise fund that the District believes is particularly important to financial statement users may be reported as a major fund.

The District reports the following major governmental funds:

General Fund - The General Fund is the primary operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in other funds. Special education revenues and expenses are included in the general fund.

Debt Service Fund - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs.

Capital Project Fund – The Capital Project Fund is used to account for the transactions related to the addition to the high school.

The District operates one enterprise fund, the *food service fund*. This fund accounts for the activities of the District's food service programs, including the school breakfast and lunch programs.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The District reports the following non-major governmental funds:

Non-major special revenue funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Special Revenue Trust Fund

The District reports the following fiduciary funds:

Private-Purpose Trust Funds - used to account for resources legally held in trust for student scholarships.

Scholarships Trust Fund

Agency Funds -used to account for assets held by the District as an agent for individuals, private organizations, and/or other governmental units

Student Activities Fund

D. Measurement Focus and Basis of Accounting

The accounts of the District are organized on the basis of funds in conformance with the accounting system prescribed for elementary and secondary school districts by the Wisconsin Department of Public Instruction.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are included in the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

All governmental fund types are accounted for using the modified accrual basis of accounting. Under this method, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The district considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital lease are reported as other financing sources.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets, all deferred outflows of resources, all liabilities, and all deferred inflows of resources (whether current or non-current) associated with the operations of these funds are included on the balance sheet. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Proprietary and fiduciary fund statements are reported using the same focus and basis of accounting.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the district's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

State general and categorical aids and other entitlements are recognized as revenue at the time of receipt or earlier if the "measurable and available" criteria are met. Expenditure-driven programs currently reimbursable are recognized as revenue when the qualifying expenditures have been incurred. Aids received prior to meeting revenue recognition criteria are recorded as unearned revenue.

Charges for services provided to other educational agencies and private parties are recognized as revenue when services are provided. Charges for special educational services are not reduced by anticipated state special education aid entitlements.

Interest earnings on temporary investments are recognized in the fiscal period earned.

E. Cash and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition. Cash and investment balances for individual funds are pooled unless regulations require separate accounts. Cash equivalents approximate fair value.

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, U.S. Treasury obligations, U.S. agency issues, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund.

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with laws applicable to trust investments.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

All investments approximate fair value. Determination of fair value for investments in the state treasurer's investment pool is based on information provided by the State of Wisconsin Investment Board.

F. Receivables and Payables

The aggregate District tax levy is apportioned and certified by November 6th of the current fiscal year for collection to comprising municipalities based on the immediate past October 1st full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31st and a final payment no later than following July 31st. On or before January 15th, and the 20th of the subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20th, the county treasurer makes full settlement to the District for any remaining balance.

All accounts receivable are shown at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

Any amounts reported on the statement of net position for due to/from other funds represents amounts due between fund types (governmental activities, business-type activities and fiduciary funds). Eliminations have been made for amounts due to/from within the same fund type.

G. Interfund Receivables and Payables

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (non-current portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

H. Inventory

The District's food service inventory is valued at the lower of cost or market on a first-in, first-out basis.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the district-wide and the fund financial statements.

J. <u>Capital Assets</u>

Capital assets, which include land, site improvements, buildings and improvements, and furniture and equipment, are reported in the government-wide financial statements. Capital assets are reported at actual cost where possible, otherwise at estimated historical costs based upon an appraisal conducted by an independent third party professional appraisal firm. The District defines capital assets as those with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated capital assets are recorded at estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Interest incurred during the construction of capital assets is included as a part of the capitalized value of the assets constructed. During the year, no interest was capitalized as part of the cost of assets under construction.

Depreciation is calculated using the straight-line method over the useful lives of the assets. The estimated lives are as follows:

Buildings and improvements

15 - 50 years

Site improvements

20 years

Furniture and Equipment

5 - 20 years

K. Long-Term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method.

Long-term debt for governmental funds is not reported as a liability in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest is reported as expenditures. Governmental fund types recognize bond premiums and discounts as well as bond issuance costs, during the current period. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

L. Deferred Outflows/Inflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

A cost-sharing employer is required to recognize pension expense and report deferred outflows of resources and deferred inflows of resources related to pensions for its proportionate shares of collective pension expense and collective deferred outflows of resources and deferred inflows of resources related to pensions.

Deferred outflows of resources and deferred inflows of resources related to pensions are required to be recognized by a cost-sharing employer, primarily from the results of proportionate changes in the components of the total pension liability and the pension plan's fiduciary net position.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts

The District's policy does not allow vacation benefits to vest. Sick pay and early retirement benefits that require payment in future fiscal years are recorded as expenditures in the period or periods in which they are paid or are normally payable, rather than the period in which they are incurred for fund accounting purposes. For the government-wide statements, benefits are recorded when earned. See Note 8 for additional information regarding other employee benefits and the related liabilities. Accumulated sick pay eligibility and pay out terms are as follows:

	Non-bus drivers	Bus drivers	Administrators	Supervisors	Teachers
Accumulated sick lea	ve				
Eligibility - Age	55	55	55	55	55
Eligibility - Service	15 - 25 years	6 - 14 years	10 years	15 years	15 years
Benefit Duration	1 - 2 years	1 - 2 years	Upon termination	Upon termination	Upon termination
Sick leave pay out	If service: 15 yrs: \$5 per hour accumulated. 20 yrs: \$7.50 per hour accumulated. 25 yrs: \$10 per hour accumulated.	If service: 6 yrs: \$5 per hour accumulated. 10 yrs: \$7.50 per hour accumulated. 14 yrs: \$10 per hour accumulated.	Accumulated days: 0-60 days, 25% of daily per diem. 61-100 days, 50% of daily per diem. 101-140 days, 75% of daily per diem. 141-days, 100% of daily per diem.	Benefit equal to 0.15% of last working contract rate for each day of accumulated sick leave.	Benefit equal to 0.15% of last working contract rate for each day of accumulated sick leave.
Survivor Benefit	Yes	Yes	Yes	Yes	Yes

O. Fund Equity

Government-wide Financial Statements

Equity is classified as net position and displayed in three components:

a. Net investment in capital assets - consists of capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Also included here are deferred outflows of resources and deferred inflows of resources which are attributable to the acquisition, construction, or improvement of those assets.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

- b. Restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Constraints are placed on the use of restricted assets by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted component of net position consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to use unrestricted resources first, and then restricted resources as they are needed.

Fund Balance Classifications

Government fund equity is classified as fund balance. The District has elected to implement GASB Statement 54 employing new terminology and classification for fund balance items according to the following classifications:

- Non-spendable fund balances include current assets that are not expected to be converted to cash (prepaids and inventory) and long term assets.
- b. Restricted fund balances include amounts that can be spent only for the specific purposes stipulated by external resource providers (for example, grant providers), constitutionally, or through enabling legislation (that is, legislation that creates a new revenue source and restricts its use).
- Unrestricted, committed fund balances include amounts that can be spent only for specific purposes approved by the Board.
- d. Unrestricted, assigned fund balances include amounts that can be spent only for specific purposes stipulated by representatives designated by the Board.
- e. Unrestricted, unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

Fund balance classifications for restricted and all categories of unrestricted amounts are considered to have been spent when an expenditure is incurred.

P. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

NOTE 2 - EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used on the governmental fund statements and government-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items.

Explanation of Differences between Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities

Differences between the governmental funds statement of revenues, expenditures and changes in fund balance and the statement of activities falls into one of three broad categories. The amounts shown on the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities in the basic financial statements represent:

- a. Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the statement of activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis whereas the accrual basis of accounting is used on the statement of activities.
- b. Capital related differences include (1) the difference between proceeds from the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and (2) the difference between recording an expenditure for the purchase of capital items in the governmental fund statements versus capitalizing the purchase in the statement of net position and recording depreciation expense on those items as recorded in the statement of activities.
- c. Long-term debt transaction differences occur because long-term debt proceeds are recorded as revenue and both interest and principal payments are recorded as expenditures in the governmental fund statements. In the government-wide statements, long-term debt proceeds are recorded as a liability, interest expense is recorded as incurred, and principal payments are recorded as a reduction of liabilities.

NOTE 3 - CASH AND INVESTMENTS

Wisconsin Statute 66.0603 authorizes the District to invest in the following types of instruments:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association
 that is authorized to transact business in Wisconsin if the time deposit matures in not more than three
 years.
- Bonds or securities issued or guaranteed as to principal or interest by the federal government or by a commission, board, or other instrumentality of the federal government (U.S. Treasuries and U.S. agencies).
- Bonds or securities of any Wisconsin county, city, drainage district, technical college district, village, town or school district.
- Bonds issued by a local exposition district, local professional baseball park district, or local professional stadium district created under subchapter III or IV of chapter 229 of the Wisconsin statutes or bonds issued by the University of Wisconsin Hospitals or Clinics Authority.
- Any security maturing in seven years or less of the acquisition date with either the highest or second highest rating category of a nationally recognized rating agency.

NOTE 3 - CASH AND INVESTMENTS, continued

- Securities of open-end management investment companies or investment trusts if the portfolio is collateralized by bonds or securities, subject to various conditions and investment options.
- A local government investment pool, subject to certain conditions.

The District has adopted an investment policy which permits all investments allowed under the state statutes as described above.

The Debt Service Fund accounts for its transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the Scholarships Trust and Student Activities Funds use separate and distinct accounts. All other funds share in common bank and investment accounts. At June 30, 2019, cash and investments were comprised of the following:

	Carrying Amount	Bank Balance	Associated Risks
Demand deposits Certificates of deposit Local government investment pool	\$ 39,405,819	\$ 40,140,175 - 27,049	Custodial credit Custodial credit, interest Credit, interest
Petty cash	39,432,868 7,277	40,167,224	•
Total cash and investments	\$ 39,440,145	\$ 40,167,224	
Reconciliation to financial statements Per statement of net position			
Governmental activities	\$ 38,429,554		
Business-type activities	731,743		
Subtotal	39,161,297		
Fiduciary funds	278,848		
Total cash and investments	\$ 39,440,145		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposits (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual government organizations. This coverage has been considered in computing custodial credit risk. The District maintains a collateral agreement with one of its banks. At June 30, 2019, the bank had pledged various government securities with a fair market value of \$18 million to secure the District's deposits.

NOTE 3 - CASH AND INVESTMENTS, continued

Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of the failure of a depository financial institution, the District would not be able to recover its deposits.

The District does not have any deposits with financial institutions in excess of federal depository insurance limits that were not covered by the Wisconsin State Deposit Guarantee Fund or pledged securities at June 30, 2019, but this limit may have been exceeded at times during the year. At June 30, 2019, the District had deposits in excess of FDIC coverage of \$39.9 million.

Investments – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to the transaction, the District will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The District does not have an investment policy for custodial credit risk. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Local Government Investment Pool (LGIP) does not have a credit quality rating. It is part of the State of Wisconsin Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board (SWIB). The LGIP is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Funds invested in the LGIP are due to the District on demand. The District has relied on data provided by the LGIP for the valuation of pooled investments.

SWIB may invest in obligations of the U.S. Treasury and its agencies, commercial paper, bank time deposits/certificates of deposit, bankers' acceptances, and asset backed securities and repurchase agreements secured by the U.S. Government or its agencies and other instruments authorized under State Investment Fund Investment guidelines.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District's policy limits this risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market prior to maturity. The District also invests primarily in shorter-term securities, money market mutual funds, or similar investment pools, thereby limiting the average maturity of the portfolio.

The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

NOTE 3 - CASH AND INVESTMENTS, continued

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

		Remaining Maturity (in Years)									
		Fair Value		0-1		1-5		6-	10	Mo Tha	ore n 10
LGIP	_\$_	27,049	\$	27,049	\$			\$		\$	

Concentration of Credit Risk

The District's policy is to diversify the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

Fair Value Measurement

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following summarizes the classification of investments within the statement of net position by classification and method of valuation in accordance with the requirements of accounting principles generally accepted in the United States of America for the year ending June 30, 2019:

	_	Fair Value						
	_Le	vel 1	1	Level 2	Le	evel 3	·	Total
Investment Pools:								
LGIP	\$	-	\$	27,049	\$	-	\$	27,049

Certificates of deposit are exempt from fair value disclosure due to investments being valued at cost plus accrued interest earned.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

		Balance 07/01/18	F	Additions	R	etirements		Balance 06/30/19
Governmental Activities	-						Gu-	
Land (non-depreciable)	\$	1,342,134	\$	1=1	\$	-	\$	1,342,134
Site improvements		4,005,206		1,236,962		(-		5,242,168
Buildings and improvements		66,780,675		2,718,735		77 - 7		69,499,410
Furniture and equipment		6,579,864		686,831		267,568		6,999,127
Construction in progress	_	2,494,503		1,003,536	_	2,494,503		1,003,536
Total - at cost		81,202,382		5,646,064		2,762,071	_	84,086,375
Less accumulated depreciation								
Site improvements		2,792,809		150,910		-		2,943,719
Buildings and improvements		29,884,413		1,391,601		7 		31,276,014
Furniture and equipment		4,578,187		447,715		226,554		4,799,348
Total		37,255,409	_	1,990,226		226,554		39,019,081
Capital assets, net	\$	43,946,973	\$	3,655,838	\$	2,535,517	<u>\$</u>	45,067,294
Business-Type Activities								
Furniture and equipment	\$	236,451	\$	S=3	\$	-	\$	236,451
Less accumulated depreciation		76,431		12,509		-		88,940
Capital assets, net	\$	160,020	\$	(12,509)	\$	-	\$	147,511

Depreciation expense was allocated to governmental activities based on functional expense as they relate to total functional expenses in the following categories:

\$	317,141
	481,875
	50,218
	296,400
	140,745
	111,622
	166,879
	28,141
	95,939
	276,972
-	24,293
\$	1,990,226
	\$

NOTE 5 - LONG-TERM DEBT

The following is a summary of changes during 2018-2019 and balances for long-term liabilities of the District as of June 30, 2019:

	Balance 07/01/18		Additions	R	eductions		Balance 06/30/19
Governmental Activities						3	
General obligation bonds	\$ 14,584,000	\$	23,500,000	\$	2,046,000	\$	36,038,000
Sick and incentive leave days	1,016,670		-		228,108		788,562
Pension benefit	2,301,107		8,267,889		4,264,952		6,304,044
Other post employment -							
health benefits	5,130,055		608,076		2,768,510		2,969,621
Bond Premium	 255,120			1	39,249	_	215,871
Total long-term debt	\$ 23,286,952	\$	32,375,965	\$	9,346,819	\$	46,316,098
	Balance 07/01/18		Additions	R	Reductions		Balance 06/30/19
Business Activities						(=)	
Pension benefit	\$ (165,246)	\$	420,953	\$	60,737	\$	194,970
Other post employment -							
health benefits	 126,149	_	14,953	-	68,078	_	73,024
Total long-term debt	\$ (39,097)	\$	435,906	\$	128,815	\$	267,994

The current portion (due within one year) of the long-term obligations at June 30, 2019 consist of:

Total current portion of long-term obligations	\$	6,269,235
Other post retirement health benefits	s 	171,000
Sick and incentive leave days		210,235
General obligation bonds	\$	5,888,000

Payments on bonds and notes are made from the Debt Service Fund, Vested employee benefits reported as due within one year have been estimated by the District. The benefits will be paid by several of the governmental funds.

Total interest paid, including \$475 of fiscal agent fees, and accrued for the year ended June 30, 2019 is as follows:

	 Expense		Paid
Long-term obligations	\$ 600,808	\$	621,315

NOTE 5 - LONG-TERM DEBT, continued

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2019 is comprised of the following individual issues:

<u>Description</u>	<u>Issue Dates</u>	Interest Rates	Dates of Maturity	300	alance 30/2018		Current <u>1aturities</u>
G.O Refunding Bonds	10/30/09	0.00%	10/01/19	\$	18,000	S	18,000
G.O Refunding Bonds	11/24/09	3.0 - 5.0%	04/01/25	1	1,700,000		1,800,000
G.O Refunding Bonds	05/15/12	0.45 - 1.5%	10/01/19		820,000		820,000
G.O Refunding Bonds	04/01/19	3.0 - 4.0%	04/01/30	23	3,500,000	_	3,250,000
Total general obligation debt				\$ 30	5,038,000	\$	5,888,000

The 2018 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$1,798,625,640. The legal debt limit and margin of indebtedness as of June 30, 2019 in accordance with Section 67.03(1)(b) of the Wisconsin Statues is as follows:

(10% of \$1,798,625,640)	\$ 179,862,564
Deduct long-term debt	#### X34.4 - 1.03 - 1
applicable to debt margin	36,038,000
Margin of indebtedness	\$ 143,824,564

Aggregate cash flow requirements for the retirement of long-term principal and interest on bonds and notes payable as of June 30, 2019 are as follows:

Year ended June 30,	Principal	Interest	Total
2020	\$ 5,888,000	\$ 1,364,700	\$ 7,252,700
2021	3,250,000	1,189,050	2,667,315
2022	3,050,000	1,062,300	3,204,400
2023	3,200,000	930,800	2,288,250
2024	3,450,000	780,800	2,288,250
2025-2029	14,310,000	1,859,350	16,169,350
2030	2,890,000	86,700	2,976,700
Total	\$ 36,038,000	\$ 7,273,700	\$ 36,846,965

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN

Plan description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statues. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees), and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided

Employees who retire at or after age 65 (54 for protective occupation employees and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vesting participants may retire at or after age 55 (50 for protective occupation) and receive an actuarially-reduced benefits. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-retirement adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2008	6.6	0.0
2009	(2.1)	(42.0)
2010	(1.3)	22.0
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,857,493 in contributions from the District.

Contribution rates as of June 30, 2019 are:

Employee Category	Employee	Employer
General (including Teachers, executives,		
and elected officials)	6.55%	6.55%
Protective with Social Security	6.55%	10.55%
Protective without Social Security	6.55%	14.95%

PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

At June 30, 2019, the District reported a liability of \$6,499,014 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

employers. At December 31, 2018, the District's proportion was .182%, which was an decrease of .004% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$4,377,750.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		rred Outflows Resources	<u>Deferred Inflows</u> <u>of Resources</u>	
Differences between expected and actual experience	\$	5,061,748	\$	8,947,350
Net differences between projected and actual investment earnings on pension plan investments		9,491,365		-
Change in assumptions		1,095,496		
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		39,339		45,632
Employer contributions subsequent to the measurement date		1,035,316		-
Total	\$	16,723,264	\$	8,992,982

\$1,035,316 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	$\overline{\Gamma}$	Deferred Outflows	Deferred Inflows		
Year ended June 30:		of Resources		of Resources	
2020	\$	5,800,307	\$	3,375,651	
2021		2,658,734		2,056,408	
2022		2,909,003		1,845,668	
2023		4,319,904	_	1,715,255	
Total	\$	15,687,948	\$	8,992,982	

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

Actuarial assumptions

The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2017
Measurement Date of Net Pension Liability (Asset)	December 31, 2018
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-retirement Adjustments*	1.9%

^{*} No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

Long-term expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

Retirement Funds Asset Allocation Targets and Expected Returns As of December 31, 2018

Core Fund Asset Class	Asset Allocation %		Long-Term Expected Nominal Rate of Return %		Long-Term Expected Real Rate of Return %	
Global Equities	49.0	%	8.1	%	5.5	%
Fixed Income	24.5		4.0		1.5	
Inflation Sensitive Assets	15.5		3.8		1.3	
Real Estate	9.0		6.5		3.9	
Private Equity/Debt	8.0		9.4		6.7	
Multi-Asset	4.0		6.7		4.1	
Total Core Fund	110.0	_ %	7.3	%	4.7	 %
Variable Fund Asset Class						
US Equities	70		7.6		5.0	
International Equities	30		8.5		5.9	
Total Variable Fund	100	- %	8.0	 %	5.4	 %

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

Single Discount rate

A single discount rate of 7.00% was used to measure the total pension liability, as opposed to a discount rate of 7.20% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 3.71%. Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension asset to changes in the discount rate

The following presents the District's proportionate share of the net pension asset calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1- percentage-point

NOTE 6 - WISCONSIN RETIREMENT SYSTEM (WRS) PENSION PLAN, continued

higher (8.00 percent) than the current rate:

	W	6 Decrease to iscount Rate (6.00%)	<u>C</u> t	Rate (7.00%)	 1% Increase to Discount Rate (8.00%)
District's proportionate share					
of the net pension liability (asset)	\$	25,827,764	\$	6,499,014	\$ (7,873,410)

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at https://etf.wi.gov/publications/cafr.htm.

Payables to the pension plan at June 30, 2019 were \$322,231. This represents contributions earned as of June 30, 2019, but for which payment was not remitted to the pension plan until subsequent to year-end.

NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description

The District provides an early retirement health insurance benefit to eligible staff and a contribution into a retirees HRA that they could use towards premiums. The benefit is determined based on position, longevity and union membership (if applicable). This is a single-employer defined benefit postemployment health plan administered by the District. The benefits are treated as being earned over the working lifetime of the employee so that the cost is fully charged to operations by the earliest date of eligibility under the plan. Amendments to the plan may only be made by the District.

Plan Membership

At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	45
Inactive employees entitled to but not yet receiving benefit payments	0
Active Employees	571
Total	616

Funding Policy

Payments under the plan are made on a pay-as-you go basis. There are no assets that have been segregated and restricted to provide for retiree medical benefits. The general fund is used for funding of all OPEB benefits. The employer makes all contributions.

NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

Benefits Provided

A description of the single-employer benefit plan is as follows:

	Teacher/ Nurses	Administrators	Supervisors	Support Staff
Medical Plan				
Eligibility - Age	55	55	55	55
Eligibility - Service	10 Years	10 Years	10 Years	10 Years
Benefit Duration		MedicareAge		
Pre 7/1/2005		Age 57		
% of Premium - Employer Single	0%	100%	0%	0%
% of Premium - Employee Single	100%	0%	100%	100%
% of Premium - Employer Family	0%	85%	0%	0%
% of Premium - Employee Family	100%	15%	100%	100%
Post 7/1/2005		Age 55		
% of Premium - Employer	0%	0%	0%	0%
% of Premium - Employee	100%	100%	100%	100%
Survivor Benefit	Yes	Yes	Yes	Yes

	Teachers/Nurses	Administrators	Supervisors
Section 125/HRA			
Eligibility - Age	55	57	55
Eligibility - Service	10 Years	10 Years	10 Years
Benefit Duration	1-5 years, depending on service		1-5 years, depending on service
HRA	If service*: 10-14: \$4,000 for 2 yrs 15-19: \$5,000 for 1 yr \$4,000 for 2 yrs 20-24: \$5,000 for 2 yrs \$4,000 for 2 yrs 25-29: \$5,000 for 3 yrs \$4,000 for 2 yrs 30+: \$6,000 for 3 yrs \$5,000 for 2 yrs	Hired after 7/1/2005: Annual contribution of \$2,500 to account, payable after 10 years of service, upon retirement	If service*: 10-14: \$4,000 for 2 yrs 15-19: \$5,000 for 1 yr \$4,000 for 2 yrs 20-24: \$5,000 for 2 yrs \$4,000 for 2 yrs 25-29: \$5,000 for 3 yrs \$4,000 for 2 yrs 30+: \$6,000 for 3 yrs \$5,000 for 2 yrs
Survivor Benefit	Yes	Yes	Yes

Note: Retired Administrators receive continued medical insurance after retirement in return for 10 days of consulting services per year. We have interpreted this to be current year compensation and not an OPEB and, therefore, is not included in this valuation.

^{*}Includes one year of service credit for every five years of Wisconsin Retirement System service with other school districts.

NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

Changes in the Net OPEB Liability

Change in Net OPEB Liability

Total OPEB Liability as of June 30, 2018	\$ 5,256,204
Changes for the year:	
Service Cost	475,128
Interest	147,901
Differences between expected and actual experience	(2,346,368)
Changes of assumptions or other input	(259,101)
Benefit payments	 (231,119)
Net Changes	(2,213,559)
Total OPEB Liability as of June 30, 2019	\$ 3,042,645

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the District reported a liability of \$3,042,644 for the net OPEB liability. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018, rolled forward to June 30, 2019. There have been no significant changes in assumptions or benefits terms between the valuation date and the measurement date.

For the year ended June 30, 2019, the District recognized OPEB expense of \$413,461.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferre	d Outflows	Deferred Inflows of		
of Resources		Resources		
\$	-	\$	2,346,368	
	-	-	259,100	
\$	-	\$	2,605,468	
	1	of Resources	of Resources I	

NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in pension expense as follows:

	$\overline{\Gamma}$	Deferred Outflows	Deferred Inflows		
Year ended June 30:		of Resources		of Resources	
2020	\$	-	\$	209,568	
2021		S#		209,568	
2022				209,568	
2023		82		209,568	
2024		-		209,568	
Thereafter		-	_	1,557,628	
Total	\$	-	\$	2,605,468	

Actuarial Methods and Assumptions

The actuarial assumptions that determined the OPEB liability are based upon the results of actuarial experience used by Wisconsin Retirement System (WRS) experience based on 2012-2014 WRS experience to value pensions for public school employees. The assumptions are detailed as follows:

Actuarial Valuation Date:	June 30, 2018
Measurement Date of Net Pension Liability	June 30, 2019
Reporting Date	June 30, 2019
Actuarial Cost Method:	Entry Age Normal
Discount Rate:	3.50%
Municpal Bond Rate Source	Bond Buyer 20-Bond Go Index
Healthcare Cost Trend:	3.00% for the first year, then 7.00% decreasin by 0.50% per year down to 6.5%, then by 0.10% per year down to 5.0%, and level thereafter.
Actuarial Assumptions	Based on an experience study conducted in 2015 using Wisconsin Retirement System (WRS) experience from 2012-2014
Mortality Assumptions	Wisconsin 2012 Mortality Table adjusted for future mortality improvements using the MP-2015 fully generated improvement scale (multiplied 50%)

Discount Rate

The discount rate will be determined as of the measurement date of June 30, 2019 based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA.

NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB), continued

Sensitivity of the District's net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the District, calculated using the discount rate of 3.50%, as well as what the District's net OPEB liability would be if it were calculating using a discount rate that is 1-percentage-point lower (2.50%) or 1-percentage-point higher (4.50%) than the current rate:

	1'	% Decrease to	C	urrent Discount		1% Increase to	
	Discount Rate			Rate	Discount Rate		
	(2.50%)			(3.50%)	(4.50%)		
Net OPEB Liability	\$	3,211,943	\$	3,042,645	\$	2,880,950	

Sensitivity of the District's net OPEB liability to changes in the healthcare cost trend rate

The following presents the net OPEB liability of the District, calculated using healthcare cost trend rate of 3.00% in Year 1, then 7.00% decreasing to 5.0%, as well as what the District's net OPEB liability would be if it were calculating using a healthcare cost trend rate that is 1-percentage-point lower (2.00% in Year 1, then 6.00% decreasing to 4.00%) or 1-percentage-point higher (4.00% in Year 1, then 8.00% decreasing to 6.00%) than the current rate:

	Healthcare Cost									
	1% D	ecrease (2.0%	Tren	d Rates (3.0%	1% Increase (4.0%					
	in Ye	in Year 1, then 6.0%		ar 1, then 7.0%	in Year 1, then 8.0%					
	decreasing to 4.0%)		decreasing to 5.0%)		decreasing to 6.0%)					
Net OPEB Liability	\$	2,874,688	\$	3,042,645	\$	3,239,192				

At June 30, 2019, the District reported a payable of \$0 for the outstanding amount of contributions to the plan required for the year ended June 30, 2019.

NOTE 8 - NET POSITION AND FUND BALANCE

At June 30, 2019, food service net position of \$614,555 after subtracting the amount for net investment in capital assets, was restricted for food service programs.

At June 30, 2019, the Governmental Activities net position balance, after subtracting net investment in capital assets and the amount restricted for debt service and capital projects, was \$9,778,994.

At June 30, 2019, \$7,073 of the special revenue fund residual fund balance was in non-spendable form, and the remaining balance of \$756,946 was restricted for special revenue fund purposes.

At June 30, 2019, \$3,873,417 of the debt service fund residual fund balance was restricted for payment of debt service expenditures.

At June 30, 2019, \$8,191 of the general fund residual fund balance was in non-spendable form, \$1,473,324 restricted, \$2,418,429 was committed for post-employment obligations and vendor contracts, \$7,500,000 for payroll and benefits, and the remainder \$3,080,829 was unassigned.

NOTE 9 - OPERATING LEASE, AS LESSEE

The District, as lessee, leases copy machines and other equipment at varying monthly payments. Lease expense for the year ended June 30, 2019 was \$48,405. Minimum annual lease payments are as follows:

Year ended June 30, 2020	\$ 4,077
2021	1,290
2022	 864
Total minimum payments required	\$ 6,231

NOTE 10 - PERPETUAL TRUSTS

The District is a beneficiary of a Charitable Trust. This perpetual trust, administered by a third party trustee, provides the irrevocable right to receive unrestricted income distributions in perpetuity. The activity of the perpetual trust is accounted for in the Scholarships Trust Fund.

Changes in perpetual trust restricted net position for the year ended June 30, 2019 are as follows:

Balance at beginning of year Net appreciation	Restricted for Scholarships - Spendable			
	\$	542,769 (4,443)		
Balance at end of year	\$	538,326		

NOTE 11 - PRIOR YEAR DEBT DEFEASANCE

In May 2012, the District defeased \$3,805,000 (the final five principal payments due on the G.O. Refunding Bonds, Series 2004C) by placing the proceeds of General Obligation Refunding Bonds, Series 2012 and District debt service proceeds of \$4,242,062 into an irrevocable trust to provide for all future debt service payments on the old Series 2004C bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. Cash flows required to service the new debt are \$218,001 more than servicing the old debt. The economic gain or present value savings from the debt defeasance is \$193,090. At June 30, 2019, bonds outstanding of \$3,805,000 are considered defeased.

NOTE 12 - LIMITATION ON SCHOOL DISTRICT REVENUES

Wisconsin statutes limit the amount of revenues school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

NOTE 13 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage compared to the prior year.

NOTE 14 - COMMITMENTS AND CONTINGENCIES

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Funding for the operating budget of the District comes from many sources, including property taxes, grants and aids from federal and state government sources, and other miscellaneous revenues. The State of Wisconsin provides a variety of aid and grant programs which benefit the District. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget processes. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on the future operating results of the District.

At June 30, 2019, the District was committed to incur additional construction costs of approximately \$1,654,808 related to general improvements to its building.

NOTE 15 - SUBSEQUENT EVENTS

The District purchased two vans for \$10,896 and \$12,973 and a bus for \$201,676.

In August 2019, the District approved Fowler & Hammer's bid for the phase 1 of the high school project for \$16,930,000, plus the LP Mix Station for \$32,300.

Management has evaluated subsequent events through November 29, 2019, the date this report was available to be issued.



SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2019

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget Favorable (Unfavorable)
REVENUES				
Property taxes	\$ 15,091,928	\$ 15,091,928	\$ 15,099,729	\$ 7,801
Local	430,437	455,271	601,297	146,026
Interdistrict	1,696,661	1,568,310	1,558,291	(10,019)
Intermediate	2,561	7,841	14,707	6,866
State	34,784,272	34,668,302	34,702,753	34,451
Federal	1,287,100	1,384,589	1,608,251	223,662
Other	68,045	68,045	91,249	23,204
TOTAL REVENUES	53,361,004	53,244,286	53,676,277	431,991
EXPENDITURES				
Instruction				
Undifferentiated instruction	7,313,243	7,236,957	7,143,934	93,023
Regular instruction	10,819,634	10,813,782	10,889,739	(75,957)
Vocational instruction	1,063,817	1,048,532	1,065,217	(16,685)
Special education instruction	6,843,861	6,849,106	6,742,377	106,729
Other instruction	2,247,287	2,258,345	2,257,749	596
Total instruction	28,287,842	28,206,722	28,099,016	107,706
Support services				
Pupil services	2,355,770	2,502,526	2,537,114	(34,588)
Instructional staff services	3,761,136	3,847,895	3,914,661	(66,766)
General administration services	718,919	656,087	639,636	16,451
School administration services	2,178,816	2,130,099	2,180,637	(50,538)
Business administration services	8,019,742	8,023,558	8,149,093	(125,535)
Central services	727,263	680,409	559,719	120,690
Insurance	546,917	446,917	406,017	40,900
Other support services	815,082	934,932	1,001,708	(66,776)
Total support services Non-program	19,123,645 4,106,705	19,222,423 4,091,966	19,388,585 4,169,171	(166,162) (77,205)
	51,518,192	51,521,111	51,656,772	(135,661)
TOTAL EXPENDITURES			31,030,772	(155,001)
EXCESS OF REVENUES OVER				21,7221
(UNDER) EXPENDITURES	1,842,812	1,723,175	2,019,505	296,330
EXCESS OF REVENUES AND OTHER				
FINANCING SOURCES OVER (UNDER)				
EXPENDITURES AND OTHER FINANCING USES	1,842,812	1,723,175	2,019,505	296,330
FUND BALANCE, JULY 1	12,461,268	12,461,268	12,461,268	
FUND BALANCE, JUNE 30	\$ 14,304,080	\$ 14,184,443	\$ 14,480,773	\$ 296,330

The accompanying notes are an integral part of these financial statements.

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND AND SPECIAL EDUCATION FUND FOR THE YEAR ENDED JUNE 30, 2019

	General Fund - Fund 10			Special Education Fund - Fund 27			Combined Fund 10 and 27			
	Budgeted Amounts		Budgeted	Amounts		Budgeted				
	Original	Final	Actual	Original	Final	Actual	Original	Final	Actual	
REVENUES										
Property taxes	\$ 15,091,928	\$ 15,091,928	\$ 15,099,729	S -	S -	S -	\$ 15,091,928	\$ 15,091,928	\$ 15,099,729	
Local	427,937	455,271	601,297	2,500			430,437	455,271	601,297	
Interdistrict	1,641,661	1,524,661	1,514,017	55,000	43,649	44,274	1,696,661	1,568,310	1,558,291	
Intermediate	1,500	1,500	1,779	1,061	6,341	12,928	2,561	7,841	14,707	
State	32,688,713	32,646,606	32,671,057	2,095,559	2,021,696	2,031,696	34,784,272	34,668,302	34,702,753	
Federal	416,054	450,536	598,690	871,046	934,053	1,009,561	1,287,100	1,384,589	1,608,251	
Other	68,045	68,045	91,249		-		68,045	68,045	91,249	
TOTAL REVENUES	50,335,838	50,238,547	50,577,818	3,025,166	3,005,739	3,098,459	53,361,004	53,244,286	53,676,277	
EXPENDITURES										
Instruction										
Undifferentiated instruction	7,313,073	7,236,787	7,143,873	170	170	61	7,313,243	7,236,957	7,143,934	
Regular instruction	10,819,634	10,813,782	10,889,739	3		250	10,819,634	10,813,782	10,889,739	
Vocational instruction	1,063,817	1,048,532	1,065,217	-		(±)	1,063,817	1,048,532	1,065,217	
Special education instruction		-		6,843,861	6,849,106	6,742,377	6,843,861	6,849,106	6,742,377	
Other instruction	2,247,287	2,258,345	2,257,749				2,247,287	2,258,345	2,257,749	
Total instruction	21,443,811	21,357,446	21,356,578	6,844,031	6,849,276	6,742,438	28,287,842	28,206,722	28,099,016	
Support services										
Pupil services	1,494,583	1,441,096	1,451,485	861,187	1,061,430	1,085,629	2,355,770	2,502,526	2,537,114	
Instructional staff services	3,506,478	3,584,899	3,671,285	254,658	262,996	243,376	3,761,136	3,847,895	3,914,661	
General administration services	718,919	656,087	639,636			9 - 8	718,919	656,087	639,636	
School administration services	2,178,816	2,130,099	2,180,637	-		255.052	2,178,816	2,130,099	2,180,637	
Business administration services	7,742,857	7,748,185	7,891,121	276,885	275,373	257,972	8,019,742	8,023,558	8,149,093	
Central services	701,953	655,099	543,926	25,310	25,310	15,793	727,263	680,409	559,719	
Insurance	546,917	446,917	406,017	-		-	546,917	446,917	406,017	
Other support services	815,082	934,932	1,001,708	=			815,082	934,932	1,001,708	
Total support services	17,705,605	17,597,314	17,785,815	1,418,040	1,625,109	1,602,770	19,123,645	19,222,423	19,388,585	
Non-program	3,439,280	3,300,191	3,242,598	667,425	791,775	926,573	4,106,705	4,091,966	4,169,171	
TOTAL EXPENDITURES	42,588,696	42,254,951	42,384,991	8,929,496	9,266,160	9,271,781	51,518,192	51,521,111	51,656,772	
EXCESS OF REVENUES OVER										
(UNDER) EXPENDITURES	7,747,142	7,983,596	8,192,827	(5,904,330)	(6,260,421)	(6,173,322)	1,842,812	1,723,175	2,019,505	
OTHER FINANCING SOURCES (USES)										
Operating transfer in (out)	(5,904,330)	(6,260,421)	(6,173,322)	5,904,330	6,260,421	6,173,322				
TOTAL OTHER FINANCING										
SOURCES (USES)	(5,904,330)	(6,260,421	(6,173,322)	5,904,330	6,260,421	6,173,322		<u>_</u>		
EXCESS OF REVENUES AND OTHER										
FINANCING SOURCES OVER (UNDER)										
EXPENDITURES AND OTHER FINANCING USES	1,842,812	1,723,175	2,019,505	ā	-		1,842,812	1,723,175	2,019,505	
FUND BALANCE, JULY 1	12,461,268	12,461,268	12,461,268				12,461,268	12,461,268	12,461,268	
FUND BALANCE, JUNE 30	\$ 14,304,080	\$ 14,184,443	\$ 14,480,773	s -	s -	s -	\$ 14,304,080	S 14,184,443	\$ 14,480,773	
. Ship bittanicing dunit of	- 1.,500,7000	2,,	,,		-					

The accompanying notes are an integral part of these financial statements.

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - DEBT SERVICE FUND FOR THE YEAR ENDED JUNE 30, 2019

	Budgeted Amounts							
	Original		Final Budget		Actual		Variance Favorable (Unfavorable)	
REVENUES								
Property taxes	\$	3,537,500	\$	3,537,500	\$	3,537,500	\$	-
Other local sources		25,500		76,500		79,537		3,037
TOTAL REVENUES	_	3,563,000		3,614,000		3,617,037	8 <u></u>	3,037
EXPENDITURES								
Support services								
Principal		1,901,423		2,046,000		2,046,000		: -
Interest and fiscal charges	_	766,367		621,790		621,790		-
TOTAL EXPENDITURES		2,667,790		2,667,790		2,667,790	£(-
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		895,210		946,210		949,247		3,037
FUND BALANCE, JULY 1	-	2,924,170		2,924,170		2,924,170	()	-
FUND BALANCE, JUNE 30	\$	3,819,380	\$	3,870,380	\$	3,873,417	\$	3,037

SCHOOL DISTRICT OF HOLMEN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - CAPITAL PROJECTS FUND FOR THE YEAR ENDED JUNE 30, 2019

	Budget	Amounts			
	Original Final Budget		Actual	Variance Favorable (Unfavorable)	
REVENUES					
Local Sources	s -	\$ -	\$ 18,567	\$ 18,567	
TOTAL REVENUES			18,567	18,567	
EXPENDITURES					
Support Services					
Capital Outlay		821,717	820,826	891	
TOTAL EXPENDITURES		821,717	820,826	891	
EXCESS OF REVENUES OVER EXPENSES		(821,717)	(802,259)	19,458	
OTHER FINANCING SOURCES					
Loan Proceeds	·	23,501,461	23,500,000	(1,461)	
REVENUES OVER (UNDER) EXPENDITURES					
AND OTHER FINANCING SOURCES		22,679,744	22,697,741	17,997	
FUND BALANCE, JULY 1				-	
FUND BALANCE, JUNE 30	s -	\$ 22,679,744	\$ 22,697,741	\$ 17,997	

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS ** JUNE 30, 2019

Year Ending	Employer's Proportion (Percentage) of Net Pension Liability (Asset)	Pi Sha of th	Employer's roportionate are (Amount) ne Net Pension bility (Asset)	Employer's Covered <u>Payroll</u>	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll
June 30, 2015	0.1864%	\$	(4,578,790)	\$25,881,034	102.74%
June 30, 2016	0.1848%	\$	3,002,837	\$26,821,623	98.20%
June 30, 2017	0.1864%	\$	1,536,713	\$26,829,095	99.12%
June 30, 2018	0.1855%	\$	(5,508,186)	\$27,067,134	102.93%
June 30, 2019	0.1827%	\$	6,499,014	\$27,720,918	96.45%

^{**} The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS** JUNE 30, 2019

		Co	ontributions				Contributions
		in	Relation to				as a
	Contractually	Co	ontractually	Contri	bution	Covered	Percentage
	Required		Required	Defic	eiency	Employee	of Covered
Year Ending	Contributions	<u>Cc</u>	ontributions	(Exc	cess)	<u>Payroll</u>	<u>Payroll</u>
June 30, 2015	\$ 1,811,700	\$	1,811,700	\$	-	\$25,881,034	7.00%
June 30, 2016	\$ 1,823,868	\$	1,823,868	\$	-	\$26,821,623	6.80%
June 30, 2017	\$ 1,771,017	\$	1,771,017	\$	75	\$26,829,095	6.60%
June 30, 2018	\$ 1,840,712	\$	1,840,712	\$	-	\$27,067,134	6.80%
June 30, 2019	\$ 1,857,493	\$	1,857,493	\$		\$27,720,918	6.70%

^{**} The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF CHANGES IN NET OPEB LIABILITY LAST 10 FISCAL YEARS** JUNE 30, 2019

	2017		2018		2019	
Total OPEB Liability:						
Service Cost	\$	436,928	\$	462,412	\$	475,128
Interest		129,592		141,986		147,901
Difference between expected and actual experience	(84,461)			-		(2,346,368)
Changes of assumptions or other inputs	-			•		(259,100)
Benefit payments	48	(15,840)		(97,828)		(231,120)
Net Change in Total OPEB Liability		466,219		506,570		(2,213,559)
Total OPEB Liability - Beginning	· ·	4,283,415		4,749,634	_	5,256,204
Total OPEB Liability - Ending	\$	4,749,634	\$	5,256,204	\$	3,042,645
Covered Employee Payroll	\$	25,186,451	\$	26,525,707	\$	24,920,479
Net OPEB Liability as a Percentage of Covered Employee Payroll		18.9%		19.8%		12.2%

^{**}This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, OPEB plans should present those years for which information is available.

HOLMEN SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

NOTE 1 - BUDGETS AND BUDGETARY ACCOUNTING

Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the two digit sub-function level in the general fund and at the function level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the School Board.
- The school board prepares a proposed budget including proposed expenditures and the means of financing them for the July 1st through June 30th fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a
 public hearing will be held on the proposed budget.
- Pursuant to the public hearing, the School Board may make alterations to the proposed budget.
- Once the School Board (following the public hearing) adopts the budget, no changes may be made in the
 amount of tax to be levied or in the amount of the various appropriations and the purposes of such
 appropriations unless authorized by a 2/3 vote of the entire School Board.
- Appropriations lapse at year-end unless authorized as a carryover by the School Board. The portion of fund balance representing carryover appropriations is reported as a reserved fund balance.
- The District, as an extension of formal budgetary control, uses encumbrance accounting during the year.
 Encumbrances outstanding at year-end (i.e., purchase orders, contracts) are reported as reservations of fund balance.

NOTE 2 - BASIS OF ACCOUNTING

The budget is prepared on the same modified accrual basis of accounting as applied to the governmental funds in the financial statements.

There is a perspective difference between the budget and reporting under generally accepted accounting principles (GAAP). For budgetary purposes the special education fund was budgeted separate from the general fund, but for GAAP the two are combined.

HOLMEN SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

NOTE 3 - EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget for the year ended June 30, 2019.

Individual Fund and Function	Exp	Expenditures		
General Fund and Special Education Fund	I)			
Regular Curriculum	\$	75,957		
Vocational		16,685		
Pupil services		34,588		
Instructional staff services		66,766		
School administration services		50,538		
Business administration services		125,535		
Other support services		66,776		
Non-program		77,205		

NOTE 4 - PENSION PLAN

Changes of benefit terms

There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions

Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015-2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop Total Pension Liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFIT

Changes of assumptions

Actuarial assumptions are based upon an experience study conducted in 2015 using Wisconsin Retirement System (WRS) experience from 2012-2014.

There are no invested plan assets accumulated for payment of future benefits.



SCHOOL DISTRICT OF HOLMEN BALANCE SHEET ALL NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

	Special Revenue Trust Fund	Total Non- Major Governmental Funds
ASSETS		
Cash and Investments	\$ 766,694	\$ 766,694
Prepaid Expense	7,073	7,073
TOTAL ASSETS	773,767	773,767
LIABILITIES		
Accounts Payable	9,748	9,748
TOTAL LIABILITIES	9,748	9,748
FUND BALANCE		
Non-spendable		
Prepaid expenses	7,073	7,073
Unrestricted		
Unassigned	756,946	756,946
TOTAL FUND BALANCE	764,019	764,019
TOTAL LIABILITIES AND		
FUND BALANCE	\$ 773,767	\$ 773,767

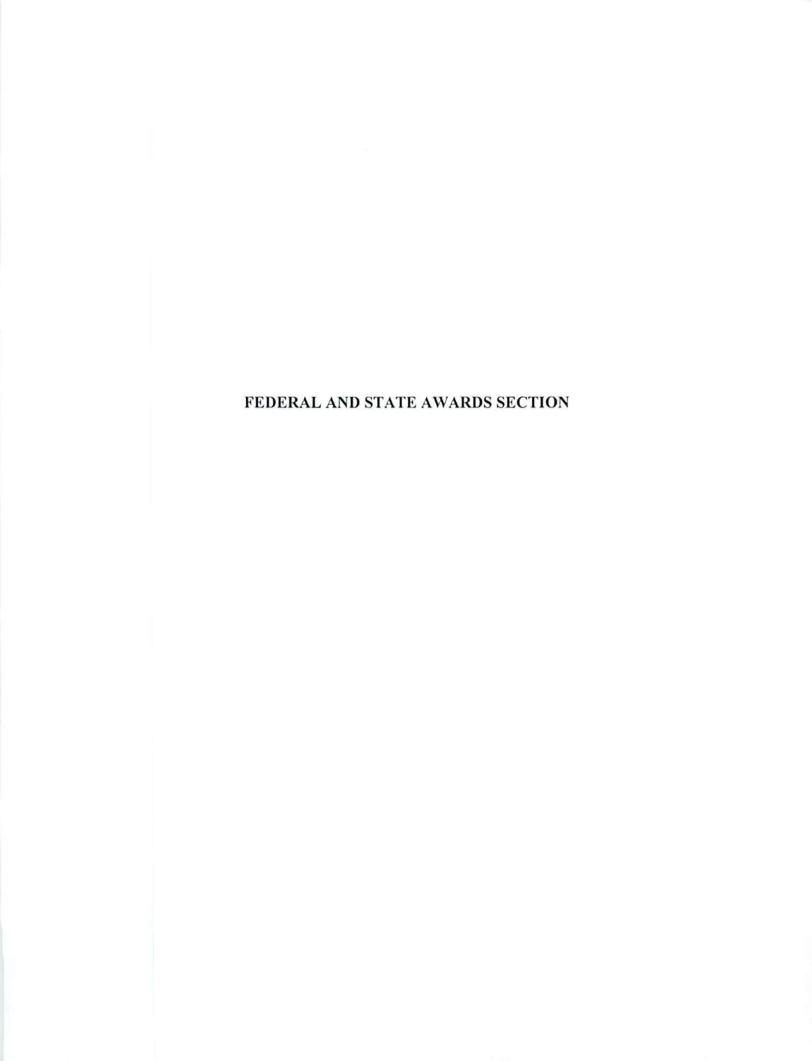
SCHOOL DISTRICT OF HOLMEN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - ALL NONMAJOR FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Special Revenue Trust Fund	Total Non- Major Governmental Funds
REVENUES Other local sources	\$ 1,202,430	\$ 1,202,430
TOTAL REVENUES	1,202,430	1,202,430
EXPENDITURES Instruction		
Undifferentiated instruction	79,804	79,804
Regular instruction	63,046	63,046
Vocational instruction	76,204	76,204
Other instruction	992,138	992,138
Total instruction	1,211,192	1,211,192
Support services		
Instructional staff services	16,011	16,011
Business administration services	5,589	5,589
Total support services	21,600	21,600
Non-Program	5,505	5,505
TOTAL EXPENDITURES	1,238,297	1,238,297
EXCESS OF REVENUES OVER (UNDER) EXPENSES	(35,867)	(35,867)
FUND BALANCE, July 1	799,886	799,886
FUND BALANCE, June 30	\$ 764,019	\$ 764,019

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES STUDENT ACTIVITIES - AGENCY FUND FOR THE YEAR ENDED JUNE 30, 2019

	alance 7/01/19	A	dditions	De	ductions	alance 6/30/19
ASSETS						
Cash and investments	\$ 51,488	\$	104,927	\$	98,189	\$ 58,226
TOTAL ASSETS	\$ 51,488	\$	104,927	\$	98,189	\$ 58,226
LIABILITIES						
Due to student organizations Senior High School	\$ 51,488	\$	104,927	\$	98,189	\$ 58,226
TOTAL LIABILITIES	\$ 51,488	\$	104,927	\$	98,189	\$ 58,226

The accompanying notes are an integral part of these financial statements.



SCHOOL DISTRICT OF HOLMEN SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2019

Administering Agency Pass-Through Agency Award Description	Direct Award Yes/No	Identifying Number of Pass-through Entity	Federal Catalog Number	Accrued Receivable 07/01/18	Expenditures	Grantor Revenues	Accrued Receivable 06/30/19
United States Department of Agriculture							
Passed through Wisconsin Department							
of Public Instruction	ew i		999 07050				
Food Distribution Program	No	2019-322562-NSL-547	10.555	s -	£ 150.054	£ 150.051	c
July 1, 2018 - June 30, 2019	NI.	2010 222562 SMD 548	10.556	\$ -	\$ 159,954	\$ 159,954	5 -
Special Milk Program for Children July 1, 2017 - June 30, 2018	No	2019-322562-SMP-548	10.550	90		90	
July 1, 2017 - June 30, 2018 July 1, 2018 - June 30, 2019				90	5,959	5,819	140
The state of the control of the state of the	N.	2010 2225/2 CD 54/	10.553	ā	3,939	3,819	140
School Breakfast Program	No	2019-322562-SB-546	10.553		141.702	141.702	
July 1, 2018 - June 30, 2019	NI.	2019-322562-NSL-547	10 555	5	141,703	141,703	H=3
National School Lunch Program July 1, 2018 - June 30, 2019	No	2019-322302-NSL-347	10.555		584,765	584,765	_
Subtotal Child Nutrition Cluster				90	892,381	892,331	140
Total US Department of Agriculture				90	-	892,331	140
United States Department of Education							
Passed through Wisconsin Department							
of Public Instruction							
PL-94-142 IDEA Flow Thru	No	2019-322562-IDEA-FT-341	84.027				
July 1, 2017 - June 30, 2018	110	LOTO DELLOCE IDENTITION	01.027	152,474	121	152,474	-
July 1, 2018 - June 30, 2019				-	699,837	401,630	298,207
PL-99-457 Preschool Entitlement	No	2019-322562-Pre-S-347	84.173		\$335. \$ 355.1		(2000)
July 1, 2017 - June 30, 2018				3,912	-	3,912	
July 1, 2018 - June 30, 2019					13,123	12,260	863
High Cost Special Education Aid	No	2019-322562-IDEA-FT-341	84.027				
July 1, 2018 - June 30, 2019				-	6,890	6,890	(=)
IDEA Discretionary	No	2019-322562-IDEA-FT-341	84.027				
July 1, 2017 - June 30, 2018				1,754		1,754	3.00
IDEA CEIS	No	2019-322562-IDEA-FT-341	84.027				
July 1, 2018 - June 30, 2019					29,665	29,665	
Subtotal Special Education Cluster (IDEA)				158,140	749,515	608,585	299,070

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2019

Identifying			
	T .	 	

17.11.1		identifying					3 3
Administering Agency	D:	Number of	Federal	Accrued			Accrued
Pass-Through Agency Award Description	Direct Award Yes/No	Pass-through Entity	Catalog Number	Receivable 07/01/18	Expenditures	Grantor Revenues	Receivable 06/30/19
	1 65/110	Entity	Mulliber	07/01/10	Expenditures	Revenues	
United States Department of Education, continued							
Passed through Wisconsin Department							
of Public Instruction							
ESEA Title I Basic Grant	No	2019-322562-TIA-141	84.010				
July 1, 2017 - June 30, 2018				88,233	-	88,233	-
July 1, 2018 - June 30, 2019					271,471	196,353	75,118
Subtotal Title I, Part A Cluster				88,233	271,471	284,586	75,118
Vocational Education - Carl Perkins	No	2019-322562-CP-CTE-400	84.048				
July 1, 2017 - June 30, 2018				8,172	•	8,172	-
July 1, 2018 - June 30, 2019					20,202	11,721	8,481
				8,172	20,202	19,893	8,481
ESEA Title II-A Teacher/Principal Training	No	2019-322562-TIIA-365	84.367				
July 1, 2017 - June 30, 2018				30,653	•	30,653	-
July 1, 2018 - June 30, 2019				-	90,918	70,241	20,677
ESEA Title III-A English Language Acquisition Grant	No	2019-322562-TIIIA-391	84.365				
July 1, 2017 - June 30, 2018				12,541	-	12,541	· <u>*</u>
July 1, 2018 - June 30, 2019				-	18,533	8,981	9,552
ESEA Title IV-A Student Support & Academic Enrichment	No	2019-322562-TIVA-381	84.424				
July 1, 2018 - June 30, 2019					9,377	9,377	
				43,194	118,828	131,793	30,229
Total United States Department of Education				297,739	1,160,016	1,044,857	412,898
US December of Health and Herror Services							
US Department of Health and Human Services							
Passed through State of Wisconsin Health							
and Human Services							
Medical Assistance Program July 1, 2018 - June 30, 2019	No	44221500	93.778		448,235	229,229	219,006
Total US Department of Health and Human Services					448,235	229,229	219,006
Total Federal Financial Assistance				\$ 297,829	\$ 2,500,632	\$2,166,417	\$ 632,044

SCHOOL DISTRICT OF HOLMEN SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2019

Administering Agency Pass-Through Agency Award Description	Identifying Number of Pass-through Entity	State I.D. Number	1	State Revenues
Wisconsin Department of Public Instruction				
Entitlement Program				
Major State Programs				
Special Education and School Age Parents	LEA-100	255.101	\$	1,995,921
General Equalization	LEA-116	255.201		29,414,289
Per Pupil Adjustment	LEA-113	255.945		2,666,358
Total Major Programs				34,076,568
Nonmajor State Programs				
Common School Library Fund	LEA-104	255.103		135,499
Pupil transportation	LEA-102	255.107		95,834
State school lunch	LEA-107	255.102		24,291
Bilingual/Bicultural Aid	LEA-111	255.106		59,289
Wisconsin morning milk program	LEA-109	255.109		8,428
High Cost Special Education Aid	LEA-119	255.210		25,775
Aid for School Mental Health Program	LEA-176	255.227		11,347
Personal Electronic Computing Device	LEA-175	255.296		36,000
Career and Technical Education Incentive Grant	LEA-166	255.950		18,000
School Breakfast Program	LEA-108	255.344		11,698
Educator Effective Evaluation Systems Grant	LEA-154	255.940		28,480
Robotics Lead Participation Grants	LEA-167	255.959		2,126
School Based Mental Health Services	LEA-177	255.297		2,000
Transition Incentive Grant	LEA-168	255.960		10,000
Total Nonmajor Programs				468,767
Total Wisconsin Department of Public Instruction				34,545,335
Other State Revenue				
Tax exempt computer aid				105,144
State revenue through local governments				13,288
Other state revenue				83,403
Total other state revenue				201,835
Total State Financial Assistance			\$	34,747,170

The accompanying notes are an integral part of these financial statements.

HOLMEN SCHOOL DISTRICT NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2019

NOTE 1 - BASIS PRESENTATION

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the School District of Holmen under programs of the federal government and state agencies for the year ended June 30, 2019. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net assets, or cash flows of the District.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District has elected not to use the 10% de minimis indirect cost rate

NOTE 3 - NONCASH AWARDS

The amount of commodities reported on the Schedule of Expenditures of Federal Awards of \$159,954 is the value of commodities received by the District in the current year. The commodities are priced as prescribed by the Wisconsin Department of Public Instruction.

NOTE 4 - SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM

2018-2019 eligible costs under the State Special Education Program are \$8,292,382.

NOTE 5 - OVERSIGHT AGENCIES

The District's federal oversight agency is the U.S. Department of Education. The District's state cognizant agency is the Wisconsin Department of Public Instruction.





Engelson & Associates, Ltd.

Certified Public Accountants and Consultants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education School District of Holmen Holmen, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Holmen ("District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District of Holmen's basic financial statements, and have issued our report thereon dated November 29, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

La Crosse, Wisconsin November 29, 2019

Engelson and Associates, Ltd.



Engelson & Associates, Ltd.

Certified Public Accountants and Consultants

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

To the Board of Education School District of Holmen Holmen, Wisconsin

Report on Compliance for Each Major Federal and State Program

We have audited the School District of Holmen's ("District") compliance with the types of compliance requirements described in the *Uniform Guidance Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2019. The District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal and state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Uniform Guidance, *Audits of States, Local Governments, and Non-Profit Organizations;* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for major federal and state programs. However, our audit does not provide a legal determination of District's compliance.

Opinion on Each Major Federal and State Program

In our opinion, the School District of Holmen complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2019.

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal and state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance, and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

La Crosse, Wisconsin November 29, 2019

Engelson and Associates, Ital.

HOLMEN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2019

Section I – Summary of Auditor's Resu	ults			
Financial Statements				
Type of auditor's report issued		Unmodified		
Internal control over financial reporting:				
 Material weakness identified? Significant deficiencies identified the to be material weaknesses? Noncompliance material to the finance 		No No No		
Federal Awards				
Type of auditor's report issued on compli	iance for major programs	Unmodified		
Internal control over compliance:				
• Material weakness(es) identified?		No		
 Significant deficiencies identified the to be material weaknesses? 	at are not considered	No		
Any audit findings disclosed that are required in accordance with Federal Single Audit	26 to 1 11 11 11 11 11 11 11 11 11 11 11 11	No		
Identification of major federal programs:				
CFDA Number Name of Federal	Program or Cluster			
Child Nutrition Cluster 10.555 National School 10.553 School Breakfas 10.556 Special Milk Pro 10.555 Food Distributio	t Program ogram			
Dollar threshold used to distinguish between type A and type B programs: Auditee qualified as a low-risk auditee?				
State Awards				
Type of auditor's report issued on compliance for major programs				
Internal control over compliance: • Material weakness(es) identified?				
 Significant deficiencies identified the to be material weaknesses? 	at are not considered	No		
 Any audit findings disclosed that are 		No		
in accordance with State Single Audit Guidelines?				

HOLMEN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2019

Section I - Summary of Auditor's Results, continued

Identification of major state programs:

State I.D. Number

Name of State Program or Cluster

Special Education and School Age Parents

255.201 General Equalization Aid 255.925 Per Pupil Adjustment

Dollar threshold used to distinguish between Type A and Type B state programs:

\$250,000

Section II - Financial Statement Findings

None reported

Section III - Federal and State Award Findings and Questioned Costs

None reported

Section IV - Status of Prior Period Audit Findings

2018-001 Debarment - Corrected

Section V - Other Issues

Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?

No

Does the audit report show audit issues (i.e. material noncompliance, nonmaterial noncompliance, questioned costs, material weaknesses, significant deficiencies, management letter comment) related to grants/contracts with funding agencies that require audits to be in accordance with the State Single Audit Guidelines:

Wisconsin Department of Public Instruction

No

Was a management letter or other document conveying audit comments issued as a result of this audit?

No

Name and signature of partner

William Sherry, Shareholder

Date of Report

November 29, 2019