Key Benefit Concepts, LLC

School District of Holmen

Accounting Report of Liabilities for Participants' Other Post Employment Benefits (OPEB)

Valuation as of June 30, 2020 Liabilities measured as of June 30, 2021

July 2021



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Table of Contents

Background and Certification	Page 2
Introduction	Page 3
District OPEBs	Page 3
Sick Leave Benefit	Page 4
District OPEB Liability	Page 5
Deferred Inflow and Outflow of Resources	Page 5
Discussion of Valuation Methods and Assumptions	Page 5
Pay-As-You-Go (Table VIII)	Page 6
OPEB Tables	
OPEB Technical Appendix	

Background and Certification

The Government Accounting Standards Board (GASB) considers other postemployment benefits, like pension benefits, as part of the compensation employees earn each year although they are not received until after employment ends. GASB has finalized Statement No. 74 (Financial Reporting for Post-Employment Benefit Plans Other Than Pension Plans) and Statement No. 75 (Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions). These Statements establish standards for the measurement, recognition, and display of Other Post-Employment Benefits (OPEB) expense/expenditures.

Key Benefit Concepts, LLC (KBC) is an independent actuarial and employee benefits consulting firm providing actuarial services to clients who sponsor qualified retirement and other post-employment benefits. We maintain no relationships with any client that might impair the objectivity of our work. This valuation and report were prepared by KBC based upon:

- Our understanding of GASB's current Statements
- The Summary of Benefits and Eligibility determined by the bargaining and other District agreements, as outlined herein
- The accuracy and completeness of information and data provided by the District.

The calculations of cost and liabilities illustrated were determined according to generally accepted actuarial principles and standards. Specific assumptions and actuarial methodology for the study are defined within the report. Each material assumption is, in the actuary's opinion, individually reasonable and falls within the best estimate range, taking into account past experience and reasonable future expectations, and is consistent with each other material assumption. Given that actual experience may vary from the actuarial assumptions projected, developing liabilities and costs may differ from those estimated in this report. Furthermore, in the event of any inaccuracies in the information or data provided, upon which these calculations were based, revisions may be needed.

This report was prepared solely for the purposes of providing information required by GASB for the entity's financial reporting. KBC assumes neither responsibility nor any liability for use of this report for any other purposes.

The valuation was prepared in full compliance with the American Academy of Actuaries "Code of Professional Conduct" Precept 7 regarding conflict of interest. The actuary certifying this valuation meets the qualifications of the American Academy of Actuaries required to provide the actuarial opinion detailed in this report. The actuary's opinion and certification are provided in accordance with an agreement with Key Benefit Concepts, LLC.

Richard Z. Yunkomity

Richard L. Yurkowitz, ASA, MAAA July 22, 2021

Introduction

The <u>actuarial present value</u> of the other post-employment benefit (OPEB) liabilities is the value of all benefits estimated to be payable to plan members discounted at the assumed discount interest rate back to the valuation date. The actuarial present value is comprised of:

- Benefits employees have already earned, and
- Benefits expected to be earned by employees in the future.

Presented in this report are the results of our study of the post-employment benefits and the associated liabilities and costs. The study includes the following:

OPEB GASB 74/75

- <u>Total OPEB Liability</u> (TOL): The portion of the actuarial present value of projected benefit payments attributed to past periods of employee service also known as the accrued benefit.
- <u>Service Cost</u>: The portion of the actuarial present value of benefits allocated to the valuation year.
- <u>Fiduciary Net Position</u> (FNP): The market value of assets held in an irrevocable trust exclusively for payment of post-employment benefits.
- <u>Net OPEB Liability</u> (NOL): The difference between the Total OPEB Liability and Plan Fiduciary Net Position. This amount may also be negative indicating the presence of a surplus of actuarial assets over TOL.
- <u>OPEB Expense</u>: The expected cost of OPEB benefits attributed to the measurement period.

District OPEBs

For the School District of Holmen (the "District"), the other post-employment benefit liability consists of several interdependent pieces arising from the rules of the plan. The amounts paid by the District for continued health care for all classifications that are entitled to a benefit are briefly outlined below. A full description of the eligibilities and benefits for eligible classifications can be found in the OPEB Technical Appendix.

A. Administrators & Directors:

<u>Hired after July 1, 2005</u>: At least age 55 with a minimum of 10 consecutive years of service:

(Implicit Rate Subsidy Only) Retirees may choose to remain on the District's group medical plan by paying 100% of the premium until Medicare-eligibility.

Note: Retired Administrators and Directors hired on or before July 1, 2005 are currently receiving District contributions in the amount of 85% of the lowest cost plan rate until Medicare-eligibility.

B. <u>Supervisors and Assistant Supervisors, Teachers, Nurse, and Program</u> <u>Coordinator for Pupil and Instructional Services:</u> At least age 55 (prior to August 15th of the last year of employment) with 10 continuous years of service:

The District will make longevity incentive contributions into a retiree's HRA based on years of service. These contributions may be used towards premiums to remain on the District's medical plan until Medicare-eligibility or exhaustion of funds, whichever occurs first.

In an OPEB valuation, the GASB guidelines require that the OPEB to be based upon the *value* of the health care benefit. Thus, when the benefits are insured, the value above the premium cost of benefits must be determined. This applies to all classifications and arises from the value of benefits in excess of the payments made by the District during the guaranteed period. This amount is determined and incorporated in the determined liability of the medical care benefit.

In addition, since GASB guidelines require the OPEB to be based upon the *value* of the medical care benefit, when an individual self-pays 100% of the premium cost, the valuation also includes the difference between the premium cost and the value cost of the benefit. This is known as the Implicit Rate Subsidy.

<u>Implicit Rate Subsidy</u> exists when an employer's retirees and current employees are covered together as a group wherein the premium rate or premium equivalent rate paid by the retirees may be lower than they would be if the retirees were rated separately. The final GASB Statements declare that even if the retirees pay 100% of the premium, without a contribution from the employer, the employer is required to treat the Implicit Rate Subsidy as an other post-employment benefit (OPEB) liability.

Note that the Implicit Rate Subsidy is only applied when retirees are enrolled in the District's medical plan. It is not applied, however, when retirees participate in the District's dental and/or vision plans. Furthermore, when an individual becomes Medicare-eligible, their premium rates are adjusted, such that these adjusted rates represent the expected cost of coverage, and no Implicit Rate Subsidy is calculated.

Of all Administrators and Non-Exempt Staff without individual contracts who are currently electing coverage, 20% were assumed to continue coverage in retirement and self-pay until Medicare eligibility. For all other active employees eligible for District-provided HRA contributions and currently electing coverage, 50% were assumed to elect coverage in retirement for the duration of their HRA contributions. Thereafter, 20% are assumed to self-pay their medical premiums to remain on the District's plan until Medicare eligibility. The resulting liability on behalf of the above assumptions was calculated and included in this valuation.

Sick Leave Benefit

The District will provide eligible retirees a payout of accumulated unused sick leave upon retirement at a conversion rate dependent on classification. Also depending on the retiree's classification, the payout will either be into a TSA or in cash. A full description of the benefits provided can be found in the OPEB Technical Appendix.

According to GASB guidelines, when sick leave is converted into a dollar amount, the resulting monies are not considered - nor should they be accounted for - as an OPEB. Rather, the dollars resulting from the unused sick leave are considered termination payments and should be accounted for as a compensated absence under GASB Statement 16. The sick leave benefit was not valued nor was it included in this valuation.

District OPEB Liability

Based upon the actuarial assumptions and projections described herein as determined by the census, benefit and premium data provided by the District, the OPEB liabilities measured as of June 30, 2021 are as follows:

	Other Post Employment Liability	
1	Total OPEB Liability (TOL)	\$ 3,294,114
2	Fiduciary Net Position (FNP)	\$ 0
3	Net OPEB Liability (NOL)	\$ 3,294,114

Detailed calculations for the above results can be found in the OPEB Tables.

Deferred Inflow and Outflow of Resources

The Plan's benefit terms have not changed since the prior valuation, therefore no change in benefit terms was calculated.

Differences between expected and actual experience resulted in an increase in the Total OPEB Liability. Changes of assumptions or other inputs resulted in a decrease in the Total OPEB Liability. These changes included an updated WRS decrement assumptions and updated medical trend. The increase in deferred outflow and inflow of resources from these two sources, respectively, is to be recognized over the average of the expected remaining service lives of active and inactive plan members. The Plan has an average expected remaining service life of 11 years.

Amounts reported as deferred inflows and outflows will be recognized in the OPEB expense according to Table V.

Discussion of Valuation Methods and Assumptions

The valuation was based upon the data provided by the District. In performing this study, we utilized the premium rate history of the District's medical plan as well as the trends used in the prior valuation and projected a stream of expected premium rates for each year in the future based on the data as of June 30, 2020.

GASB guidelines require that actuarial valuations of OPEB benefits use the entry-age normal actuarial method in the future. Since this OPEB valuation is based upon compliance with GASB Statement 75, this valuation was performed using the entry-age normal actuarial method for OPEB.

The valuation date is June 30, 2020 and the measurement date is June 30, 2021. This valuation is eligible for reporting periods ending June 30, 2021 and June 30, 2022,

though the accompanying exhibits are only valid for the reporting period ending June 30, 2021.

Actuarial assumptions are based upon an experience study conducted in 2018 using Wisconsin Retirement System (WRS) experience from 2015-2017. The projection of cash flows used to determine the single discount rate assumed that the plan would continue to be funded on a pay-as-you-go basis. Based on these assumptions, a 20-year AA municipal bond rate was applied to all periods of projected benefit payments to determine the Total OPEB Liability. The assumptions are detailed in the OPEB Technical Appendix.

A discount rate of 2.25% was used in calculating the District's OPEB liabilities (based upon all projected payments discounted at a municipal bond rate of 2.25%). The discount rate is based on the Bond Buyer GO 20-Year AA Bond Index published by the Federal Reserve as of the week of the measurement date.

Please note that KBC does not provide legal advice. The scope of the project is clearly defined in our proposal and does not include commentary or accountability for whether such benefits and eligibilities comply with state, federal or other required guidelines. The government entity is responsible for assuring that the benefits it provides are in compliance with all current regulations.

Pay-As-You-Go (Table VIII)

GASB requires all public entities to identify and include their post-employment liability in their financial statements. However, at this time GASB does not require any public entity to fund this liability. Since many public entities currently provide for post-employment benefits on a pay-as-you-go basis, we have included OPEB Table VIII. This table illustrates, based upon the assumptions used in this valuation, the District's annual liability for retiree medical benefits on a pay-as-you-go basis.

The projections illustrated in OPEB Table VIII are for illustrative purposes and pertain only to the OPEB liabilities incurred from those eligible active and retired employees of the District as of June 30, 2020. In other words, it is based upon a closed valuation, such that no new hires are assumed to replace those future retirees expected to receive benefits as noted. The valuation is based upon numerous assumptions as detailed in the technical appendix. Due to these assumptions, the likelihood of actual costs equaling the stated projections decreases for each year projecting further into the future.

OPEB Tables

OPEB Table I

School District of Holmen Projection of Total OPEB Liability

	Di	iscount Rate	
	 1.25%	2.25%	3.25%
Total OPEB Liability 6/30/2020	\$ 3,461,575 \$	3,279,182 \$	3,103,819
Service Cost	264,799	233,943	205,997
Interest	42,643	72,306	98,288
Benefit Payments	(365,125)	(365,125)	(365,125)
Changes of benefit terms	-	-	-
Differences between expected and actual experience	322,744	308,189	296,993
Changes of assumptions or other input	(248,705)	(234,381)	(220,897)
Total OPEB Liability 6/30/2021	\$ 3,477,931 \$	3,294,114 \$	3,119,075

OPEB Table II

School District of Holmen Change in Total OPEB Liability

	Т	otal OPEB Liability
Balances at 6/30/2020	\$	3,279,182
Changes for the year:		
Service Cost		233,943
Interest		72,306
Changes of benefit terms		-
Differences between expected and actual experience		308,189
Changes of assumptions or other input		(234,381)
Benefit Payments		(365,125)
Net Changes		14,932
Balances at 6/30/2021	\$	3,294,114

OPEB Table III

School District of Holmen Sensitivity of Total OPEB Liability to Changes in Discount Rate

		1% Decrease 1.25%	Current Discount Rate 2.25%		1% Increase 3.25%		
Total OPEB Liability	6/30/2021 \$	3,477,931			\$	3,119,075	

Sensitivity of Total OPEB Liability to Changes in Healthcare Cost Trend Rates

		1% Decrease (5.5% decreasing to 4.0%)		Trend Rates % decreasing to 5.0%)	1% Increase (7.5% decreasing to 6.0%)		
Total OPEB Liability 6/3	60/2021 \$	3,109,781	\$	3,294,114	\$	3,511,120	

OPEB Table IV

School District of Holmen Schedule of Changes in Total OPEB Liability and Related Ratios

	Fiscal Year Ending							
		2021		2020		2019	2018	2017
Total OPEB Liability								
Service Cost	\$	233,943	\$	186,197	\$	475,128	\$ 462,412	\$ 436,928
Interest		72,306		104,980		147,901	141,986	129,592
Changes of benefit terms		-		-		-	-	-
Differences between expected and actual experience		308,189		-		(2,346,368)	-	(84,461)
Changes of assumptions or other input		(234,381)		218,005		(259,101)	-	-
Benefit Payments		(365,125)		(272,645)		(231,120)	(97,828)	 (15,840)
Net change in Total OPEB Liability	\$	14,932	\$	236,537	\$	(2,213,559)	\$ 506,570	\$ 466,219
Total OPEB Liability - Beginning		3,279,182		3,042,645		5,256,204	 4,749,634	 4,283,415
Total OPEB Liability - Ending	\$	3,294,114	\$	3,279,182	\$	3,042,645	\$ 5,256,204	\$ 4,749,634
Covered Payroll	\$	27,761,207	\$	24,920,479	\$	24,920,479	\$ 26,525,707	\$ 25,186,451
Total OPEB Liability as a percentage of Covered Payroll		11.87%		13.16%		12.2%	19.8%	18.9%

OPEB Table V

School District of Holmen Schedule of Collective Deferred Inflows and Outflows

Gain/Loss	Οι	Deferred Itflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience Changes of assumptions or other input	\$	280,172 181,671	\$	1,814,016 407,399	
Total	\$	461,843	\$	2,221,414	

Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2022	\$ (199,801)
2023	(199,801)
2024	(199,801)
2025	(199,801)
2026	(199,801)
Thereafter	(760,566)

OPEB Table VI

School District of Holmen Calculation of Collective OPEB Expense

Change in Net OPEB Liability (Increase)/Decrease in Deferred Outflows Increase/(Decrease) in Deferred Inflows Benefit Payments	\$ 14,932 (262,005) (11,604) 365,125
OPEB Expense	\$ 106,448
Operating Expenses	
Service Cost	\$ 233,943
Total (a)	\$ 233,943
Financing Expenses	
Interest	\$ 72,306
Total (b)	\$ 72,306
Changes	
Benefit changes	\$ -
Recognition of assumption changes	(24,732)
Recognition of experience gains and losses	 (175,069)
Total (c)	\$ (199,801)
OPEB Expense (a + b + c)	\$ 106,448
OPEB Expense as % of Payroll	0.38%

OPEB Table VII

School District of Holmen

The major assumptions and methods used in this valuation are as follows:

1 Valuation Date	June 30, 2020
2 Measurement Date	June 30, 2021
3 Reporting Date	June 30, 2021
4 Actuarial Cost Method	Entry Age Normal (level percent of salary)
5 Medical Care Trend	6.50% decreasing by 0.10% per year down to 5.00%, and level thereafter
6 Discount Rate*	2.25% (based upon all years of projected payments discounted at a municipal bond rate of 2.25%)
7 Municipal Bond Rate Source	Bond Buyer 20-Bond GO Index
8 Actuarial Assumptions	Based on an experience study conducted in 2018 using Wisconsin Retirement System (WRS) experience from 2015- 17.
9 Mortality Assumptions	Wisconsin 2018 Mortality Table adjusted for future mortality improvements using the MP-2018 fully generated improvement scale (multiplied 60%)

* Implicit in this rate is an assumed rate of inflation of 2.00%

OPEB Table VIII

School District of Holmen Pay As You Go Projection of OPEB (30 Year Projection)

Α	В	С	D	E	F
Fiscal Year Beginning	Retiree Plan Premiums	District Benefit Payments	District OPEB Liability (C + E)	Implicit Rate Subsidy	$Cost \to Value$
2021	\$ 301,658	\$ 261,538	\$ 381,853	\$ 120,316	1.3988
2022	312,438	233,205	359,294	126,089	1.4036
2023	302,346	186,752	309,050	122,299	1.4045
2024	308,987	142,907	272,813	129,906	1.4204
2025	235,349	78,735	170,641	91,905	1.3905
2026	241,814	70,130	160,015	89,885	
2027	266,188	77,052	176,219	99,167	
2028	287,907	82,014	187,472	105,459	
2029	320,093	86,495	205,597	119,102	
2030	345,216	91,977	222,710	130,733	
2031	360,211	95,886	233,026	137,140	
2032	386,676	98,387	247,474	149,087	
2033	409,476	102,352	263,130	160,777	
2034	397,117	105,029	263,776	158,747	
2035	427,664	109,002	282,001	173,000	
2036	429,383	111,319	280,567	169,247	
2037	438,704	116,225	281,019	164,794	
2038	485,180	119,287	297,869	178,582	
2039	542,323	120,542	323,430	202,888	
2040	559,147	120,828	329,638	208,810	
2041	603,866	120,532	350,631	230,099	
2042	617,650	117,705	358,031	240,326	
2043	619,119	111,888	357,719	245,831	
2044	603,203	104,962	358,563	253,600	
2045	568,089	97,999	337,734	239,736	
2046	542,984	91,575	321,860	230,285	
2047	545,904	86,275	314,334	228,059	
2048	521,776	80,739	293,756	213,018	
2049	538,561	76,382	286,351	209,969	
2050	507,772	69,947	262,415	192,468	

OPEB Table IX

School District of Holmen Active Employees as of June 30, 2020

			Years of	Service						
0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35 or more	Total		
1	-	-	-	-	-	-	-	1		
19	-	-	-	-	-	-	-	19		
36	4	-	-	-	-	-	-	40		
27	22	2	-	-	-	-	-	51	Averages	:
54	23	25	3	-	-	-	-	105	Age:	44.8
36	27	20	14	4	-	-	-	101	Service:	9.0
25	18	14	15	16	1	-	-	89		
20	9	13	11	17	6	4	-	80		
13	9	11	10	7	3	3	1	57		
7	7	5	8	6	8	-	4	45		
10	8	3	3	2	-	-	1	27		
248	127	93	64	52	18	7	6	615		
	1 19 36 27 54 36 25 20 13 7 10	1 - 19 - 36 4 27 22 54 23 36 27 25 18 20 9 13 9 7 7 10 8	119364-2722254232536272025181420913139117751083	0-4 $5-9$ $10-14$ $15-19$ 119364-2722254232536272014152091313911775831083	11936427222-542325336272014425181415162091311171391110777586108332	0-4 $5-9$ $10-14$ $15-19$ $20-24$ $25-29$ 119364272225423253362720144-251814151612091311176139111073775868108332-	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	0-4 $5-9$ $10-14$ $15-19$ $20-24$ $25-29$ $30-34$ $35 or more$ 1193642722254232533627201442518141516120913111764139111073377586841083321	0-4 $5-9$ $10-14$ $15-19$ $20-24$ $25-29$ $30-34$ $35 or more$ Total 1 $ 1$ 19 $ 19$ 36 4 $ 40$ 27 22 22 2 $ 40$ 27 22 22 2 $ 40$ 54 23 25 3 $ 51$ 54 23 25 3 $ 105$ 36 27 20 14 4 $ 89$ 20 9 13 11 17 6 4 $ 80$ 13 9 11 10 7 3 3 1 57 7 7 5 8 6 8 $ 4$ 45 10 8 3 3 2 $ 1$ 27	$0-4$ $5-9$ $10-14$ $15-19$ $20-24$ $25-29$ $30-34$ 35 or more Total 1 \cdot \cdot \cdot \cdot \cdot \cdot \cdot 1 19 \cdot \cdot \cdot \cdot \cdot \cdot 19 36 4 \cdot \cdot \cdot \cdot $ 109$ 36 4 \cdot \cdot \cdot \cdot 40 27 22 2 \cdot \cdot \cdot \cdot 40 27 22 2 \cdot \cdot \cdot \cdot 40 54 23 25 3 \cdot \cdot \cdot $ 40$ 54 23 25 3 \cdot \cdot \cdot $ 40$ 54 23 25 3 \cdot $ \cdot$ $ 40$ 26 27 20 14 4 $ 101$ 25 18 14 15 16 1 $ 89$ 20 9 13 11 17 6 4 $ 80$ 13 9 11 10 7 3 3 1 57 7 7 5 8 6 8 $ 1$ 27 10 8 3 3 2 $ 1$ 27

OPEB Table X

School District of Holmen All Members by Medical Coverage as of June 30, 2020

		Activ	/es		Retirees							
	Single	Family	Waived	Total	Single	Family	Waived	Total				
Administrators	3	9	5	17	-	2	-	2				
Teachers	44	149	138	331	19	4	30	53				
Supervisor/Asst. Supervisor	-	7	2	9	-	-	-					
Nurse	1	4	-	5	-	-	-					
Non-Exempt Staff	79	36	138	253	2	1	-	3				
Totals	127	205	283	615	21	7	30	58				

Note: Retirees listed as "Waived" are receiving HRA contributions to use for medical costs outside of the District's medical plan.

OPEB Table XI

School District of Holmen Members by Eligibility as of June 30, 2020

		Actives						
	Fully Eligible	Not Fully Eligible	Total Eligible	Total Eligible				
Administrators	1	11	12	2				
Teachers	22	309	331	53				
Supervisor/Asst. Supervisor	4	5	9	-				
Nurse	-	5	5	-				
Non-Exempt Staff	32	83	115	3				
Totals	59	413	472	58				

Full Eligibility is met if, as of June 30, 2020, the member has met the age and service requirements as stated in the plan provisions.

OPEB - Addendum Table I

School District of Holmen Differences Between Expected and Actual Experience - History of Deferred Inflows and Outflows

	(Gain)/Loss																												
2014	(0000)	Period	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040
2014	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2015	-	-		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2016		11.18			-	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(7,555)	(1,356)	-	-	-	-	-	-	-	-	-	-	-	-
2017		11.18				-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2018	(2,346,368)	12.0					(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,531)	(195,527)	-	-	-	-	-	-	-	-	-	-	-
2019	-	12.0						-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2020		11.0							28,017	28,017	28,017	28,017	28,017	28,017	28,017	28,017	28,017	28,017	28,019	-	-	-	-	-	-	-	-	-	-
2021		-								-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2022		-									-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2023	-	-										-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2024		-											-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2025		-												-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2026		-													-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2027		-														-	-	-	-	-	-	-	-	-	-	-	-	-	-
2028		-															-	-	-	-	-	-	-	-	-	-	-	-	-
2029		-																-	-	-	-	-	-	-	-	-	-	-	-
2030		-																	-	-	-	-	-	-	-	-	-	-	-
2031		-																		-	-	-	-	-	-	-	-	-	-
2032		-																			-	-	-	-	-	-	-	-	-
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2034		-																					-	-	-	-	-	-	-
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2037		-																								-	-	-	-
2038		-																									-	-	-
2039		-																										-	-
2040	-	-																											-
		_	-	-	-	(7,555)	(203,086)	(203,086)	(175,069)	(175,069)	(175,069)	(175,069)	(175,069)	(175,069)	(175,069)	(175,069)	(168,870)	(167,510)	28,019	-	-	-	-	-	-	-	-	-	-

OPEB - Addendum Table II

School District of Holmen Changes of Assumptions or Other Input - History of Deferred Inflows and Outflows

		Amortization																											
FYB	(Gain)/Loss	Period	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040
2014	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2015	-	-		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2016	-	11.18			-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2017	-	11.18				-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2018	(259,101)	12.0					(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,592)	(21,589)	-	-	-	-	-	-	-	-	-	-	-
2019	218,005	12.0						18,167	18,167	18,167	18,167	18,167	18,167	18,167	18,167	18,167	18,167	18,167	18,168	-	-	-	-	-	-	-	-	-	-
2020	(234,381)	11.0							(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,307)	(21,311)	-	-	-	-	-	-	-	-	-	-
2021	-	-								-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2022	-	-									-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2023	-	-										-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2024	-	-											-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2025	-	-												-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2026	-	-													-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
2027	-	-														-	-	-	-	-	-	-	-	-	-	-	-	-	-
2028	-	-															-	-	-	-	-	-	-	-	-	-	-	-	-
2029	-	-																-	-	-	-	-	-	-	-	-	-	-	-
2030	-	-																	-	-	-	-	-	-	-	-	-	-	-
2031	-	-																		-	-	-	-	-	-	-	-	-	-
2032	-	-																			-	-	-	-	-	-	-	-	-
2033	-	-																				-	-	-	-	-	-	-	-
2034	-	-																					-	-	-	-	-	-	-
2035	-	-																						-	-	-	-	-	-
2036	-	-																							-	-	-	-	-
2037	-	-																								-	-	-	-
2038	-	-																									-	-	-
2039	-	-																										-	-
2040	-	-																											-
		=	-	-	-	-	(21,592)	(3,425)	(24,732)	(24,732)	(24,732)	(24,732)	(24,732)	(24,732)	(24,732)	(24,732)	(24,732)	(24,729)	(3,143)	-	-	-	-	-	-	-	-	-	-

OPEB Technical Appendix

School District of Holmen

Post-Employment Benefit Summary

Retired Administrators and Directors - Hired On or Before July 1, 2005

• The District contributes 85% of the lowest cost plan rate on behalf of eligible retirees until Medicareeligibility. In the event of a retiree's death prior to Medicare- eligibility, their surviving spouse will remain eligible for health insurance coverage continuation until the surviving spouse reaches Medicare eligibility or until the deceased Administrator's original Medicare eligibility date: whichever occurs first.

Administrator and Directors

Hired After July 1, 2005									
Eligibility	OPEB: Implicit Rate Subsidy Only								
Upon retirement; at least age 55 with a minimum of 10 consecutive years of service	<u>Medical Insurance</u> : (<i>Implicit Rate Subsidy</i> the District's group medical plan by paying 7 Eligibility.								
	All Administrators regardless of	of Hire Date							
Eligibility	Non-OPEB: Compensated Absence								
At least 55 with 10 continuous years of service plus other educational experience where total in district educational administrative experience and other educational experience equals at least 18 years	Sick Leave Payout: Upon termination or retipayout of unused sick leave in a TSA as no Total days of Unused Sick Leave 0 - 60 days 61 - 100 days 101 - 140 days 141+ days If the benefit is less than \$2,000, the contribution shall be made by the following the date of the eligible Administrat benefit is more than \$2,000, the contribution is paid by September 1 following the date of the date of the eligible retiree's death prior to receiving their benefit to a retiree's TSA. If the benefit is in excess limits remains after this payment, the excess estate as a lump-sum cash benefit.	Contribution Amount 25% of daily per diem 50% of daily per diem 75% of daily per diem 100% of daily per diem oution is paid out in cash in one lump e next regularly schedule payroll date tors termination of employment. If the n is made into a retirees TSA. The benefit f the eligible employee's retirement. lity is met but has not yet retirement) or it, any remaining amount will be provided of the IRS Section 415 contribution							

Supervisors and Assistant Supervisors

Eligibility	OPEB											
At least 55 (prior to August 15 th of the last year of				ke longevity incentive contributions into a as noted below:								
employment) with 10 continuous years of service	Years of Service	Total Amount of Longevity Incentive	Benefit paid out over	Contribution Schedule (paid each year by September 1 following retirement)								
	10 – 14 years	\$ 8,000	2 years	\$ 4,000 for 2 years								
	15 – 19 years	\$ 13,000	3 years	\$ 5,000 for one year, \$ 4,000 for 2 years								
	20 – 24 years	\$ 18,000	4 years	\$ 5,000 for 2 years and \$ 4,000 for 2 years								
	25 – 29 years	\$ 23,000	5 years	\$ 5,000 for 3 years and \$ 4,000 for 2 years								
	30+ years	\$ 28,000	5 years	\$ 6,000 for 3 years and \$ 5,000 for 2 years								
	 medical plan until Medicare-eligibility or exhaustion of funds; whichever occurs first. Note: Those having a minimum of 5 years of service with this District, may receive one year of "qualified service" for every 5 years of service in another District. Upon exhaustion of the benefit; (<i>Implicit Rate Subsidy Only</i>) Retirees may choose to remain on the District's group medical plan until Medicare-eligible provided they continue to pay 100% of the required premiums. In the event of an active employee (if eligibility is met but has not yet retirement) or retiree's death prior to the exhaustion of their benefit, any remaining or vested amount will be provided to a surviving spouse or dependents to continue. 											
Eligibility	Non-OPEB: C	ompensate	d Absen	ce								
At least 55 with 15 continuous years of service	0.15% of the retilleave (ex: \$45,0	irees last wor 00 x 100 day	king contra s x 0.15%	Ill receive a payout of unused sick leave of act rate for each day of accrued unused paid = \$6,750). ntribution is paid out in cash in one lump								
	sum. If the bene	fit is more tha	an \$2,000,	the contribution is made into a retirees TSA. wing the date of the eligible employee's								
	retiree's death p to a retiree's TS	rior to receivi A. If the bene ter this paym	ng their be fit is in exc ent, the ex	igibility is met but has not yet retirement) or enefit, any remaining amount will be provided cess of the IRS Section 415 contribution access amount shall be paid to the employee's								
due to disability that qua	lifies the employee in loyee's employment	for benefits und as if the empl	der the Dist	eeting the eligibility requirements for retirement rict's long-term disability plan, the benefits will vest et the eligibility requirements for the individuals								

Teachers, Nurse and Program Coordinator for Pupil and Instructional Services

Services Eligibility	OPEB										
At least 55 (prior to August 15 th of the last year of				e longevity incentive contributions into a as noted below:							
employment) with 10 continuous years of service	Years of Service	Total Amount of Longevity Incentive	Benefit paid out over	Contribution Schedule (paid each year by September 1 following retirement)							
	10 – 14 years	\$ 8,000	2 years	\$ 4,000 for 2 years							
	15 – 19 years	\$ 13,000	3 years	\$ 5,000 for the first year, \$4,000 for 2 years							
	20 – 24 years	\$ 18,000	4 years	\$ 5,000 for 2 years and \$4,000 for 2 years							
	25 – 29 years	\$ 23,000	5 years	\$ 5,000 for 3 years and \$4,000 for 2 years							
	30+ years	\$ 28,000	5 years	\$ 6,000 for 3 years and \$ 5,000 for 2 years							
		•		ds premiums to remain on the District's exhaustion of funds; whichever occurs first.							
	Note: Those having a minimum of 5 years of service with this District, may receive one year of "qualified service" for every 5 years of service in another District.										
Upon exhaustion of the benefit; <i>(Implicit Rate Subsidy Only)</i> Retirees may choose to remain on the District's group medical plan until Medicare-eligible provided they continue to pay 100% of the required premiums.											
	retiree's death p	rior to the ext	naustion of	igibility is met but has not yet retirement) or f their benefit, any remaining or vested amount r dependents to continue.							
Eligibility	Non-OPEB: Cor	mpensated A	Absence								
At least 55 with 15 continuous years of service		rees last wor	king contra	Il receive a payout of unused sick leave of act rate for each day of accrued unused paid = \$6,750).							
	If the benefit is n	nore than \$2,	000, the c	ntribution is paid out in cash in one lump sum. ontribution is made into a retirees TSA. The g the date of the eligible employee's							
	retiree's death p to a retiree's TS	rior to receivi A. If the bene s payment, th	ng their be fit is in exc	igibility is met but has not yet retirement) or enefit, any remaining amount will be provided cess of the IRS Section 415 contribution limits amount shall be paid to the employee's estate							
due to disability that qu	alifies the employee ployee's employme	for benefits u nt as if the emp	nder the Dis	meeting the eligibility requirements for retirement strict's long-term disability plan, the benefits will vest met the eligibility requirements for the individuals							

Eligibility		npensated Absence									
Non-Bus Driver At least age 55 and a minimum of		<u>ut:</u> Upon termination or sed sick leave hours in		hall receive a							
15 years of		Non-Bus Drivers									
continuous service		Years of	Payout								
		Continuous									
Bus Driver		Service									
Upon retirement		After 15 years	\$ 5.00 / hr.								
regardless of age		After 20 years	\$ 7.50 / hr.								
with at least 6		After 25 years	\$ 10.00 / hr.								
years of continuous service		Bus Di									
continuous service		Years of	Payout								
		Continuous									
		Service	¢								
		After 6 years After 10 years	\$ 5.00 / hr. \$ 7.50 / hr.								
		After 14 years	\$ 7.507 hr.								
		Aller 14 years	φ 10.007 m.								
	September 15 fol contribution is pai of the years follow	benefit, but a compensated	e benefit is more than payments on Septem	\$1,500, the ber 15 of each							

Non-Exempt Staff without individual contracts

Note: The District has a high deductible health plan (\$1,500 single/ \$ 3,000 family In-Network and \$5,000 single/ \$ 10,000 family Out-of-Network) and provides active employees with HSA contributions who participate in the Healics Health Risk Assessment and score a minimum of 71 or increase their previous year's score by 5 points with HSA contributions up to \$1,500 single/ \$3,000 family for eligible medical expenses. In order to be eligible for the family contribution, both the employee and spouse must participate in the assessment and meet the required scoring. These HSA contributions may be used in retirement toward deductible reimbursements.

OPEB Actuarial Assumptions

	Assumptions	
1. Valuation D	Pate June 30, 202	0
2. Measureme	ent Date June 30, 202	1
3. Reporting D	Date June 30, 202	1
4. Actuarial Co Method	the actuarial individual inc level basis ov age and assu the valuation divided by the of the date of present value	<u>irmal – Level % of Salary</u> : Under this method, present value of the projected benefits of each uded in an actuarial valuation is allocated on a ver the earnings of the individual between entry med exit age(s). The normal cost is equal to salary multiplied by the present value of benefits e present value of future salaries, measured as hire. The accrued liability is equal to the e of projected benefits minus the present value of costs, measured as of the valuation date.
5. Interest Rat	Municipal bor	for valuing liabilities – 2.25% nd rate – 2.25% se rates is a 2.00% assumed rate of inflation
6. Asset Valua Method	ation Market Value	
7. Average of Remaining Lives		

8. Retirement Rates	Early Retirement		
	٨٩٥	Mala	Fomolo
	<u>Age</u> 55	<u>Male</u> 13.0%	Female
	55	13.0%	12.0% 12.0
	57	12.0	12.0
	58	13.0	12.0
	59	14.0	13.0
	60	14.0	17.0
	61	15.0	17.0
	62	21.0	23.0
	63	21.0	23.0
	64	21.0	23.0
	04	21.0	20.0
	Regular Retirement	(at least age 65 with	5 or more vears of
		ore years of service)	
	Age	Male	<u>Female</u>
	57	33.0%	27.0%
	58	29.0	27.0
	59	24.0	27.0
	60	25.0	27.0
	61	25.0	27.0
	62	35.0	37.0
	63	32.0	30.0
	64	29.0	28.0
	65	29.0	37.0
	66	35.0	39.0
	67	33.0	33.0
	68	27.0	30.0
	69	23.0	28.0
	70	25.0	38.0
	71	20.0	20.0
	72	15.0	20.0
	73	15.0	20.0
	74	15.0	20.0
	75	100.0	100.0
	No employees are a eligible for benefits	ssumed to retire prior	r to becoming

9. Mortality Rates	Mortality r	ates at sar	nple ages in 2020	D:
		<u>Age</u>	Male	<u>Female</u>
		20	0.000270	0.000163
		25	0.000331	0.000181
		30	0.000428	0.000249
		35	0.000760	0.000448
		40	0.000999	0.000619
		45	0.001243	0.000922
		50	0.001610	0.001334
		55	0.003746	0.002407
		60	0.005426	0.003516
		65	0.008321	0.005262
		70	0.013475	0.008704
		75	0.022566	0.015725
		80	0.041381	0.029617
	improvem	ents using	tality Table adjus the MP-2018 full multiplied 60%).	ted for future mortality y generational
	•	,	. ,	
10. Separation Rates			ermination rates shown below:	at sample ages and
	<u>Age</u>	<u>Servic</u>		<u>Female</u>
		0	18.5%	
		1 2	11.0 8.0	11.0 8.0
		2	6.5	6.0
		4	5.5	5.5
		5	4.0	5.0
		6	3.5	4.0
		7	3.2	3.7
		8	3.0	3.3
	20	9 10 or M	2.8	3.0
	30 35	10 or Mo	ore 2.2 1.8	2.4 1.9
	40		1.5	1.5
	45		1.4	1.3
	50		1.3	1.2
	55		1.3	1.2
	No separa	ation rates	are assumed afte	er eligibility for retirement

11. Disablement Rates	Active participant disability rates at sample ages:		
	<u>Age</u> 20 25 30 35 40 45 50 55 60	<u>Male</u> 0.00% 0.00 0.00 0.01 0.02 0.06 0.12 0.19	Female 0.01% 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.01 0.02 0.03 0.04 0.05 0.10 0.15
12. Medical Trend (Annual Increase)	Ye 1 2 3 4 5 6 7 8 9 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	2 3 4 5 6 7 9 0 1 2 3 4 5	Medical 6.5% 6.4 6.3 6.2 6.1 6.0 5.9 5.8 5.7 5.6 5.5 5.4 5.3 5.2 5.1 5.0
13. Salary Merit Scale (Annual Increases)	Service 1 2 3 4 5 10 15 20 25 30 35 The assumed salary inflation of 3 these merit increases to get the to salary		

14. Age Related Health Care Cost	 2020/2021 monthly medical premium rates under the District's plan were \$768.00 and \$1,738.00 (Single and Family, respectively). Health care costs are assumed to increase each year of age separate from trend due to increased cost of older participants, as follows: 		
	Age Rate Under 40 4.00% 40-44 3.75% 45-49 3.50% 50-54 3.00% 55-64 3.25%		
15. Percent with Coverage at Retirement	20% of active Administrators and Non-Exempt Staff without individually negotiated contracts currently electing coverage. 50% of Teachers, Supervisors, and Nurses that are eligible for District-provided HRA contributions and currently electing coverage were assumed to elect coverage in retirement for the duration of their HRA contributions. Thereafter, 20% were assumed to self-pay their premiums to remain on the District's plan until Medicare eligibility.		
16. Census Data (Table X)	Retirees listed as "Waived" are receiving HRA contributions to use for medical costs outside of the District's medical plan.		
17. Coverage Tier	70% of future covered retirees are assumed to cover a spouse in retirement		
18. Spouses' Age	Males are assumed to be three years older than their spouses		